

2025

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# HAZARD MITIGATION PLAN

*Tripp County, South Dakota*



**PREPARED BY:**

Tripp County Hazard Mitigation  
Planning Team

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**TECHNICAL ASSISTANCE PROVIDED BY:**

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## TABLE OF CONTENTS

	Page
<b>CHAPTER I - PLANNING PROCESS</b>	
▪ Background	2
▪ Development of Planning Team	4
▪ Public Outreach	6
▪ Incorporation of Other Plans	6
▪ Planning Meetings	7
▪ Acknowledgements	9
<b>CHAPTER II - COMMUNITY PROFILE</b>	
▪ Background	11
▪ General Description	11
▪ Physical Characteristics	11
▪ Socioeconomic Description	15
▪ Infrastructure and Utilities	17
▪ Services	18
<b>CHAPTER III – RISK ASSESSMENT</b>	
▪ Background	20
▪ Identifying Hazards	21
▪ Hazard Profiles	22
▪ Community Assets	38
▪ Hazard Impact Analysis	39
▪ Risk Assessment Summary	48
<b>CHAPTER IV – RISK MITIGATION STRATEGY</b>	
▪ Background	55
▪ Community Capabilities	55
▪ Mitigation Goals and Objectives	59
▪ Mitigation Action Plan	60
<b>CHAPTER V – PLAN MAINTENANCE</b>	
▪ Background	66
▪ Public Participation	66
▪ Monitoring, Evaluating, and Updating the Plan	66
▪ Plan Integration	68
<b>APPENDICES</b>	
▪ APPENDIX A: Outreach Effort	71
▪ APPENDIX B: Documentation of Meetings	78
▪ APPENDIX C: History of Previous Hazard Occurrences	87
▪ APPENDIX D: References	105

*2025 Tripp County (SD) Hazard  
Mitigation Plan*



# CHAPTER I

## Planning Process



# CHAPTER I

## PLANNING PROCESS

### Background

This plan is an update of the Tripp County Hazard Mitigation Plan, which was approved by FEMA in November 2020. The purpose of the plan is to prevent or reduce losses to people and property that may result from future hazard events in Tripp County. The plan identifies and analyzes the hazards that the county is susceptible to and proposes a mitigation strategy to minimize future damage that may be caused by those hazards. The document will serve as a strategic planning tool for use by Tripp County in its efforts to mitigate against future disaster events.

This is a multi-jurisdictional plan. All the municipalities located within Tripp County were invited to participate in the plan's development, as they had when the current plan (that is, the plan now being updated) was being developed. Following is the list of jurisdictions that participated in the plan's development by having a representative attending the planning meetings and by providing input into the plan <sup>1</sup>:

- Tripp County
- City of Colome
- City of Winner

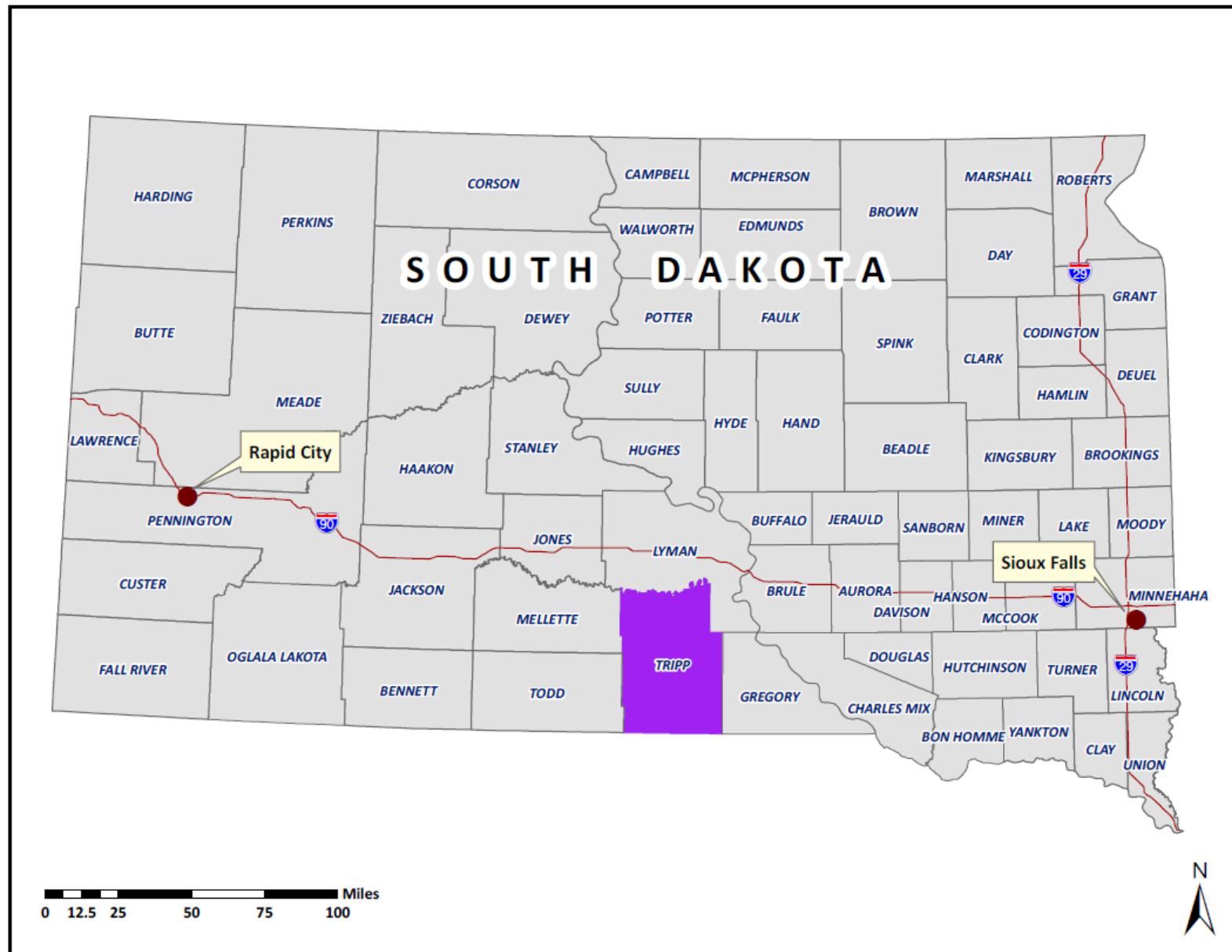
Production of the plan was the ultimate responsibility of the Tripp County Emergency Management Director, who served as the county's point of contact for all activities associated with this plan. Input was received from a hazard mitigation planning team whose members are listed in **Table 1.1**, as well as the public and other stakeholders.

The plan itself was written by an outside contractor, Planning & Development District III of Yankton, South Dakota, one of the state's six regional planning entities. The office has an extensive amount of experience in producing various kinds of planning documents, including municipal ordinances, land use plans, and zoning ordinances, and it is an acknowledged leader in geographic information systems (GIS) technology in South Dakota. Furthermore, its staff has written hazard mitigation plans for all fifteen of the counties in the District's planning area, including Tripp County's current plan.

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<sup>1</sup> The Town of New Witten was represented at one of the meetings but otherwise did not participate.

Figure 1.1 – County Location



The following staff members of Planning & Development District III were involved in producing the plan. John Clem, a Community Development Specialist, was the project manager and author of the plan. Eric Ambroson assisted in the public outreach and risk assessment efforts and gathered some of the demographic data used in the plan. Harry Redman, a Geographic Information Systems Professional, produced maps for the plan, directed the floodplain risk analysis, and completed the county land cover analysis. Jen Moser assisted with the public outreach and survey effort and Shannon Viereck provided additional research assistance and edited the final copy of the plan.

## **Development of Planning Team**

The initial planning stages for this plan update began in 2023 when an application was submitted to FEMA for funding to help pay for the update. The funds were awarded to the County in November 2024. Following this, Mr. Clem and the Tripp County Emergency Management Director began to develop the methodology and strategy that was used to update the plan.

The first step was to organize the hazard mitigation planning team, the group of individuals representing the participating jurisdictions at the planning team meetings. People invited to participate from each jurisdiction included elected officials, finance personnel, public works staff, planning and zoning staff, code enforcement staff, floodplain management staff, and emergency response personnel. These individuals provided information that was used to develop the plan, reviewed drafts of the plan as it was being assembled, and approved the final version of the plan.

Other organizations were also contacted by email and/or telephone to participate in the plan's development and were given a copy of the current plan. These stakeholders included:

- Rosebud Sioux Tribe
- Rosebud Electric Cooperative
- Tripp County Water User District
- Winner Regional Health
- Winner *Advocate*
- Colome School District
- Winner School District
- Major employers
- Neighboring counties (Gregory, Lyman, Mellette, and Todd)

Each individual invited to participate in the plan's development had knowledge in one or more of the following subject areas that helped contribute to the planning process:

- Infrastructure within the county.

- Economic development activities within the county.
- Natural and cultural resources.
- Floodplain management.
- Building codes and other development regulations.
- Mapping and GIS.
- Social services, including vulnerable populations.
- Other technical expertise or specialized knowledge to assist in the planning effort.

**Table 1.1** lists the individuals who participated in the plan's development, including their contribution to the process. The columns on the right show their attendance at the planning meetings that were held. Additional meetings took place in the participating jurisdictions; those meetings are not reflected in the table, but documentation is provided in **Appendix B**.

**Table 1.1 – Participation in Plan Development**

Name	Representing	Position	Role	Mtg 1 3/25/25	Mtg 2 5/13/25	Mtg 3 7/08/25
John Clem	Planning District III	Planner	Plan author	X	X	X
Eric Ambroson	Planning District III	Planner	Research, Support	X		
Shannon Viereck	Planning District III	Planner	Research, Support	X	X	
Jon Burdette	Tripp County	Emergency Mgmt Dir	Guidance, Review	X	X	X
Darryl Suess	Tripp County	Emergency Mgmt	Guidance	X	X	
Mike Novotny	Tripp County	County Commission	Input, Review	X	X	X
Dan Forgey	Tripp County	County Commission	Input, Review	X	X	
Joyce Kartak	Tripp County	County Commission	Input, Review	X	X	X
Cody Jorgensen	Tripp County	County Commission	Input, Review		X	X
Larry Wilcox	Tripp County	County Commission	Input, Review		X	X
Barb DeSersa	Tripp County	Auditor	Input, Data, Review	X		
Shawn Pettit	Tripp County	Sheriff	Input, Review	X	X	X
Janiece Weber	Tripp County	Dir of Equalization	Input, Data, Review		X	
Roger Sund	Tripp County	Hwy Superintendent	Input, Data, Review		X	
Harly Koenig	City of Winner	Finance Officer	Input, Data, Review	X		
Troy Kruger	City of Winner	Public Works Director	Input, Data, Review	X		X
Dan Furness	City of Winner	Planning/Zoning	Input, Data, Review	X		
Curt Haskinson	City of Winner	Electric Supervisor	Input, Data, Review	X	X	
Mitch Miller	City of Winner	Public Safety	Input, Review	X		
Darren Nelson	City of Winner	Fire Dept	Input, Review	X		
Marc Kvorak	City of Winner	Police Dept	Input, Review	X		
Brandy Osborn	City of Winner	Utility Dept	Input, Review		X	
Bobbi Harter	City of Colome	Finance Officer	Input, Data, Review	X		X
Casey Harter	City of Colome	Utility Manager	Input, Data, Review	X		X
Glenn Sealey	City of Colome	Fire Dept	Input, Review		X	X
Neal Shutt	Town of New Witten	Fire Dept	Input, Review		X	
Jason Orel	Tripp County Water User District	Staff	Input, Data, Review	X	X	
Vic Warnke	Rosebud Electric Coop	Manager	Input, Data, Review	X		
Kathie Cole	Tripp County Ambulance	Staff	Input, Review	X		
Betsy Crosston	Winner Regional Health	Staff	Input, Review	X		
Mindi Miller	Winner Regional Health	Staff	Input, Review	X		
Samantha West	Colome School District	Superintendent	Input, Review	X		
Dan Bechtold	Winner Advocate	Editor	Public outreach	X	X	X
Brent Kolstad	SD Emergency Management	Region 5 Coordinator	Guidance	X		

## Public Outreach

Throughout the plan's development, efforts were made to obtain broader involvement in the plan beyond the core planning team and stakeholders. This outreach effort included press releases that were printed in the local newspaper, information posted on community websites, and social media.

New for this update, surveys were made available to provide another way for people to contribute their thoughts and opinions on hazard mitigation. Survey forms were distributed to all planning team members, as well as to other city and county staff who did not participate in the planning meetings and other stakeholders. To generate broader public input, the surveys were also made available on the community websites and through social media, survey posters with a QR code were placed in various public locations throughout the county<sup>2</sup>, and a press release at the start of the planning process included a QR code so that the public could participate in the survey. Respondents were able to provide their opinion of which hazards have the biggest impact on the county, how those hazards have personally impacted them, and what actions could be taken to mitigate the hazards. See **Appendix A** for documentation of the public outreach effort.

## Incorporation of Other Plans

Information from various local plans, studies, and reports was incorporated into this plan. Each of the items listed in the table below was reviewed as this plan was developed, and a brief description is given of how relevant information was incorporated into this plan. In addition to these local resources, a considerable amount of information and data was incorporated into this plan from the South Dakota Hazard Mitigation Plan (both the 2019 version and the current enhanced version).

**Table 1.2 – Plans, Studies, and Reports Incorporated Into Plan**

Item	Notes
Planning & Development District III Comprehensive Economic Development Strategy (CEDS)	The CEDS analyzes development issues within the District III service area, which includes Tripp County. Economic resiliency, including the role that hazard mitigation can play in helping communities maintain economic strength, is discussed at some length. Regional development priorities and demographic data from the CEDS was incorporated into this plan.
Tripp County Highway Plan	The plan includes a list of county roads scheduled for improvements within the next five years, which was useful for development of the mitigation strategy.
Tripp County Local Emergency Operations Plan (LEOP)	The hazard assessment and emergency response sections of the LEOP were reviewed.

<sup>2</sup> Posters were placed at the courthouse, city offices, grocery stores and other retail locations, local schools, and at the Winner nursing home.

City of Winner Comprehensive Plan	The plan was reviewed to identify areas suitable for development within the city. Especially useful were chapters dealing with land use and future development, which include maps showing areas ideally suited to future growth.
Winner Electric System Study & Capital Improvements Plan	Analyzes the City's electric distribution system and recommends improvements to eliminate deficiencies. It covers a ten-year period and provides cost estimates for fiscal planning.
Facility Plan for the Stormwater System in Winner	This document, which was developed by the City's engineering consultant, evaluates the community's stormwater system and outlines various projects to upgrade the system.
Rosebud Electric Cooperative 2024 – 2027 Construction Work Plan	The plan provides details about the cooperative's anticipated projects over the next four years, including location and estimated cost.
Beaulieu Dam Emergency Preparedness Plan	The plan includes a map showing the predicted area of inundation if the dam were to fail.

## Planning Meetings

Several meetings were held to develop the plan, all of which took place at the Tripp County courthouse as described below. The planning process associated with the plan's development was relaxed and informal, and free-flowing discussion was always encouraged. No subcommittees were formed, no votes were taken or motions made, and decisions were made by mutual consensus of the planning team members. Everyone's opinion was respected, and nobody was discouraged from voicing his/her opinion. Leadership and guidance at the meetings was provided by Planning & Development District III staff and the Tripp County Emergency Management Director.



*Pictured: Tripp County Courthouse in Winner.*

Prior to the first planning team meeting, the stakeholders identified earlier in this chapter were contacted and invited to participate in the planning process. A survey instrument was also developed, which was distributed to the planning team members and stakeholders, and which was also made available to the public as described earlier in the Public Outreach section.

### *First Planning Team Meeting*

The first planning team meeting began with an introduction to the concept of hazard mitigation, since many of the team members had not participated when the current plan was developed. The county's current mitigation plan was then reviewed, focusing on the hazards identified in the plan and the progress being made to implement the mitigation actions listed in the plan. Discussion also occurred about other local plans and policies that could be incorporated into this plan.

The planning team also reviewed the initial results of the survey, which helped determine which hazards to address in the plan, and additional hard copies of the survey were distributed. The meeting ended with a discussion about the process by which the plan would be developed over the coming months.

### *Activity between meetings*

After the meeting, the Planning & Development District III office did a considerable amount of work on the risk assessment using various methods as described in **Chapter III**. The results of this work were shared with the planning team, including a summary of the textual information presented in **Chapter III**, maps showing hazard-prone areas in relation to important assets in each jurisdiction, and information about the value of property at risk to the various hazards impacting the county. Since the next meeting would focus on development of the mitigation strategy, the District III office also distributed a list of potential mitigation actions to the team, which was based on FEMA's guidance document *Mitigation Ideas: A Resource for Reducing Risk to Natural Hazards*.

### *Second Planning Team Meeting*

Development of the mitigation strategy was the focus of the second meeting. It began with identification of the mitigation goals and objectives to be achieved, followed by a discussion about local mitigation capabilities. Discussion about the specific mitigation actions to include in the plan followed, the participants being reminded that they should focus on hazard mitigation - *sustained action* taken to reduce the long-term risk to people and property from hazards – as opposed to preparedness. They were also encouraged to consider a comprehensive range of actions, regardless of whether they seemed likely to be achievable in the foreseeable future. A preliminary list of actions for each jurisdiction was developed, including details about the actions, such as estimated cost, timeframe for implementation, and the party responsible for implementation.

### *Activity between meetings*

After the second meeting, each jurisdiction discussed the mitigation actions they wanted to include in the plan. This discussion took place at an official meeting of each jurisdiction's governing body, which ensured that the public could participate in the selection process, since hazard mitigation was an agenda item. The list of mitigation actions selected by the communities is presented in **Chapter IV** (see **Table 4.5**).

### *Final Planning Team Meeting*

Following the jurisdictional meetings, the Planning & Development District III office completed the first draft of the plan. After this, the planning team was brought together again for a final meeting to review the draft and discuss how the plan will be maintained going forward. The importance of integrating the plan into the existing planning mechanisms within the county was emphasized. Prior to the meeting, a press release was run in the local newspaper and posted online and on social media which gave the public another opportunity to provide input into the plan.

### *Post-meeting activity*

After the final planning team meeting, some additional information was added to the plan based on discussion at the meeting, primarily involving clarification of some of the details of the proposed mitigation actions. The plan was then submitted to the South Dakota Office of Emergency Management.

## **Acknowledgements**

The Planning & Development District III office would like to thank the members of the Tripp County Hazard Mitigation Planning team for participating in the planning meetings that were held, and for supplying information that was used to develop the plan. We would particularly like to thank County Emergency Management Director Jon Burdette for arranging the planning team meetings and for coordinating with the participating jurisdictions. Thanks also are extended to Jim Poppen, Kyle Kafka, Blaire Jonas, and Marc Macy at the South Dakota Office of Emergency Management for information and guidance that was helpful in developing the plan.

*2025 Tripp County (SD) Hazard  
Mitigation Plan*



# CHAPTER II

## Community Profile



# CHAPTER II

## COMMUNITY PROFILE

### Background

This chapter serves as a basic introduction of Tripp County. Topics addressed in this chapter include a general description of the county, its physical characteristics, socio-economic characteristics, infrastructure and utilities, and services. Following chapters are devoted to assessing risks in the county, presenting the county's mitigation strategy, and discussing how the plan will be implemented.

### General Description

Tripp County is located in south central South Dakota (see **Figure 1.1**). The county covers 1,617 square miles in area, and its Census 2020 population was 5,624. Its population density is only 3.5 people per square mile compared to 11.7 people per square mile in South Dakota and 93.8 people per square miles in the United States. There are three incorporated municipalities located within the county - Colome (pop 331), New Witten (pop 54), and Winner (pop 2,921). The county seat is located in Winner. Unincorporated communities within the county include Carter and Hamill. **Figure 2.1** on the next page shows the county's communities and highway network.

### Physical Characteristics

Tripp County is very lightly settled, with most of the land consisting of grassland and pastureland, although some crops are grown, including corn, wheat, sunflower, and sorghum. The landscape is open, and the topography is generally fairly level, except for the many buttes that occur in the county, and for some highly eroded areas along streams. The major streams in the county are the White River, which forms the county's northern border, and the Keya Peha River, which is located in the southern part of the county.

**Table 2.1** on page 14 provides a breakdown of the land cover in Tripp County, which is shown graphically in **Figure 2.2**. The table is based off satellite imagery from the United States Geological Service's National Land Cover Database. As the table shows, the predominant types of land cover in the county are grassland and cropland, which together comprise over 90 percent of the county's area. Developed land makes up only a very small fraction of the land area. The table also tracks the change over time in land cover since 1985; pastureland has had the greatest absolute and relative increase. Developed land has also shown significant relative growth.

Figure 2.1 – Tripp County

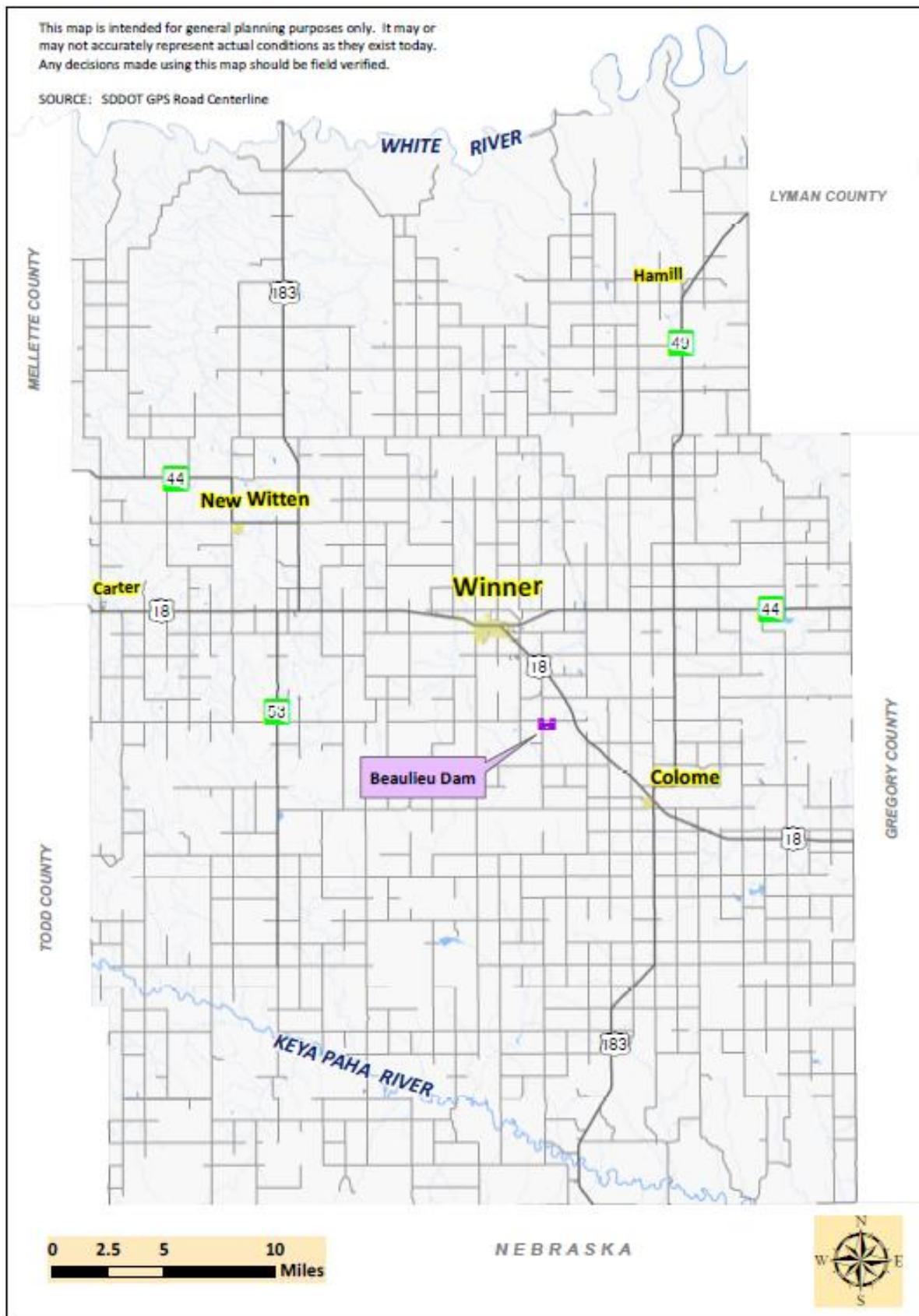
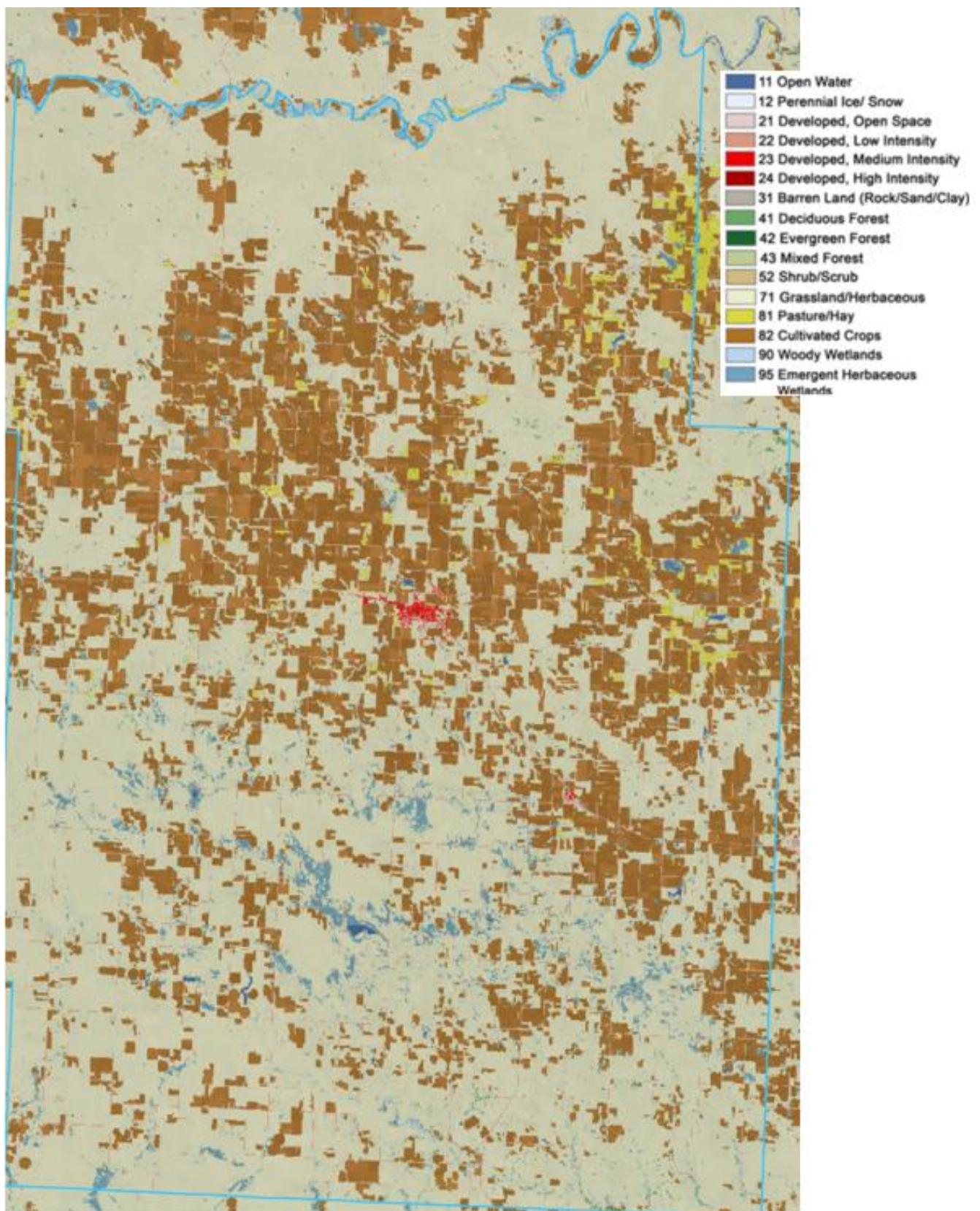


Figure 2.2 - County Land Cover (2023)



**Table 2.1 - Vegetative Land Cover**

Cover Type	Sq Miles (1985)	Sq Miles (2023)	% Change	% Total Area
Grassland	1,006.4	1,011.1	0.5%	62.5%
Cultivated Crops	518.5	491.0	-5.3%	30.4%
Wetlands	42.9	43.3	1.0%	2.7%
Developed Land (Low to High Intensity)	11.1	22.8	105.5%	1.4%
Developed, Open Space	26.6	21.7	-18.3%	1.3%
Pasture/Hay	4.3	18.6	329.3%	1.2%
Open Water	4.5	4.9	10.0%	0.3%
Forested Land	1.8	2.2	26.1%	0.1%
Barren Land	1.3	1.6	21.4%	0.1%

Source: [www.mrlc.gov/index.php](http://www.mrlc.gov/index.php)

Most soil in the county is only somewhat fertile, and the low amount of rainfall the county normally receives tends to limit agricultural production. Drainage is generally good, but there are many wetlands in the county, some of which are now used as waterfowl or wildlife production areas, although others have been drained and are now farmed.

As in most of South Dakota, the climate of Tripp County is characterized as sub-humid and continental, which means that summers are often hot and winters can be very cold. There are no large bodies of water or mountain ranges to mitigate against these extremes. High temperatures in the summer can exceed 100 degrees Fahrenheit <sup>3</sup>, while winter lows can drop below -20 degrees. Precipitation averages about 21.5 inches per year, much of which occurs during the spring and early summer. Following is climate data in the county as reported from the Winner weather station.

**Table 2.2 - Monthly Climate Conditions in Tripp County (1910 - 2013)**

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Ave High	33.6	38.0	47.6	61.9	72.8	82.1	90.2	88.5	78.8	65.7	48.4	36.5
Ave Low	11.2	14.9	23.7	35.6	46.6	56.5	62.7	60.8	50.8	39.2	25.6	15.2
Ave Precipitation	0.5	0.6	1.4	2.5	3.2	3.7	2.6	2.4	1.8	1.5	0.7	0.5

Source: [www.weather.gov/wrh/climate](http://www.weather.gov/wrh/climate)

The average high and low are in degrees Fahrenheit; the precipitation figures are in inches.

The impact that climate change may have on the county is difficult to predict with any degree of certainty. The South Dakota Hazard Mitigation Plan discusses climate change in some depth, analyzing its possible impacts for each of the hazards affecting the state. According to the plan, mean temperatures have been increasing in the northern Great Plains region in which South Dakota is located, especially in the winter. The plan also notes a long-term trend of increasing annual precipitation across South Dakota, among the highest in the country, much of it occurring in the spring and fall seasons.

<sup>3</sup> According to the National Weather Service, Sioux Falls, South Dakota has averaged about two days per year of 100-degree temperatures since records began to be kept in 1893.

By 2050, according to research from Headwaters Economics, Tripp County is expected to experience 16 more days per year that reach above 95 degrees Fahrenheit (from 33 days to 49 days per year) and the average annual temperature is expected to increase from 51°F to 54°F. No significant change in average annual precipitation is expected.

There is no consensus yet on climate change science and it is difficult to make any definitive plans for climate change, but it appears likely that communities that are already vulnerable to weather and climate extremes will be stressed even further by more frequent extreme events occurring within an already highly variable climate system. Increased demand for water and energy may constrain development, stress natural resources, and increase competition for water, and new agricultural practices may be needed to cope with changing conditions.

## Socioeconomic Description

### *Population Trends*

Like many other rural counties in the Midwest, Tripp County has been experiencing a steady population decline over the last several decades. The county's Census 2020 population of 5,624 is only 61 percent of the population that was recorded in 1950. As the table below shows, Tripp County's population is expected to continue decreasing. The projections are based on an analysis of past population records and current age and sex cohorts in the county.

**Table 2.3 - Tripp County Population**

Pop 1950	Pop 1960	Pop 1970	Pop 1980	Pop 1990	Pop 2000	Pop 2010	Pop 2020	Pop 2030 Projected	Pop 2040 Projected	Pop 2050 Projected
9,139	8,761	8,171	7,268	6,924	6,430	5,644	5,624	5,347	5,155	4,906

Source: U.S. Census

### *Race and Age*

The population of Tripp County is fairly homogenous, as the table below indicates, but the county does have a large – and growing – population of American Indians. The current 17.5% representation of American Indians in the county is a significant increase over the 2010 figure of 13.2%. The population is also relatively old, which indicates that many of the young people are forced to leave the county to look for jobs and opportunities elsewhere.

**Table 2.4 - Racial and Age Characteristics**

	White Pop	Black Pop	American Indian Pop	Asian Pop	Other Race	Two or More Races	Hispanic Pop	Pop Under 18	Pop 65 and Over	Median Age
<b>Tripp County</b>	76.9%	0.2%	17.5%	0.1%	0.4%	4.9%	1.0%	22.8%	23.0%	44.7
<b>South Dakota</b>	80.7%	2.0%	8.8%	1.5%	1.8%	5.3%	4.4%	24.1%	18.2%	38.5
<b>United States</b>	61.6%	12.4%	1.1%	6.0%	8.6%	10.2%	18.7%	21.7%	17.3%	39.0

Source: American Community Survey 2022 1-Year Estimates

### *Income and Education*

Income levels in Tripp County are below state and national figures. The overall poverty rate in the county is higher than the state and national figures, and much higher among those under 18. Educational attainment also lags somewhat behind state and national averages.

**Table 2.5 – Income and Education**

	Median Household Income	Poverty Rate – All People	Poverty Rate – Under 18	Poverty Rate – Over 65	High School Grad or Higher	Bachelor's Degree or Higher	Graduate Degree
<b>Tripp County</b>	\$56,758	21.9%	43.0%	7.5%	89.8%	17.1%	13.6%
<b>South Dakota</b>	\$69,728	12.5%	15.2%	10.9%	93.1%	31.6%	9.9%
<b>United States</b>	\$74,755	12.6%	16.3%	10.9%	89.6%	35.7%	14.0%

Source: American Community Survey 2022 1-Year Estimates

### *Employment*

The primary economic base of Tripp County is agriculture. Much of the non-ag employment for people who work in the county is in education and health care. Manufacturing is almost nonexistent. Tourism is significant, especially during the fall hunting season when many people from outside the state come to hunt pheasants and other game.

**Table 2.6 – Employment Sectors**

	Tripp County	South Dakota	United States
<b>Agriculture, Forestry, Fishing, Mining</b>	20.0%	6.4%	1.6%
<b>Construction</b>	4.2%	7.4%	6.9%
<b>Manufacturing</b>	1.6%	9.9%	9.9%
<b>Wholesale Trade</b>	0.7%	2.1%	2.2%
<b>Retail Trade</b>	12.7%	11.4%	11.1%
<b>Transportation, Warehousing, Utilities</b>	5.5%	4.4%	6.0%
<b>Information</b>	0.0%	1.5%	1.9%
<b>Finance, Insurance, Real Estate</b>	4.4%	6.0%	6.7%
<b>Professional, Scientific, Management</b>	4.1%	6.7%	12.6%
<b>Education, Health Care, Social Assistance</b>	27.9%	26.3%	23.1%
<b>Arts, Entertainment, Recreation, Accommodation, Food Service</b>	7.4%	8.8%	8.7%
<b>Other Services</b>	4.0%	4.3%	4.7%
<b>Public Administration</b>	7.6%	4.8%	4.6%

Source: American Community Survey 2022 1-Year Estimates

### *Vulnerable Populations*

There are certain populations and social groups within Tripp County that may be particularly susceptible to the adverse impacts of hazards, suffering disproportionate rates of death, injury, loss, or disruption of livelihood when hazard events occur. Various social, economic, demographic, and housing characteristics are considered here that may influence the

community's ability to prepare for, respond to, cope with, recover from, and adapt to environmental hazards.

Available data indicates that Tripp County has a significant proportion of vulnerable people. The Centers for Disease Control Social Vulnerability Index shows Tripp County with a rating of .6236 (0 being least vulnerable and 1 being most vulnerable), which is considered a medium to high level of vulnerability. For comparison, 15 of South Dakota's 66 counties have a higher vulnerability score. FEMA's Resilience and Planning Tool shows that the county's Community Resilience Challenges Index (CRCI) percentile is 38 on a scale of 1 (lowest vulnerability relative to the rest of the United States) to 100 (highest). The county's top three drivers of CCRI value are Unemployed Women, Poverty, and No Smartphone.

The following table shows the percentage of the population in Tripp County and each of the municipalities that fall into key metrics of social vulnerability, which is compared to the state and national average. The county is significantly above the state and national averages for people living in poverty, indicating higher vulnerability. At the community level, each of the towns also has a higher poverty rate, Colome and Winner have a relatively high percentage of people without health insurance, and New Witten is very high in several categories.

**Table 2.7 – Social Vulnerability Indicators**

Characteristic	Tripp County	Colome	New Witten	Winner	South Dakota	United States
People living in poverty	21.9%	39.6%	37.0%	27.9%	12.5%	12.6%
People with a disability	8.6%	7.7%	24.7%	10.8%	13.2%	13.4%
People without health insurance	10.9%	17.7%	5.5%	15.9%	8.1%	8.0%
Adults without high school diploma	10.2%	15.7%	25.1%	13.1%	6.9%	10.4%
Population under 18	22.8%	41.9%	6.8%	20.3%	24.1%	21.7%
Population over 65	23.0%	10.5%	53.4%	21.5%	18.2%	17.3%
People with limited English proficiency	1.3%	0.0%	4.1%	2.2%	2.1%	8.4%
Households without internet subscription	17.0%	17.7%	50.9%	16.7%	13.0%	11.5%
Households without a vehicle	4.4%	9.5%	0.0%	9.6%	4.5%	7.5%

Source: American Community Survey 2022 1-Year Estimates

The margin of error for Colome and New Witten is over 10% in some instances, due to their small size.

## **Infrastructure and Utilities**

### *Transportation*

Tripp County's main transportation routes are US Highway 18, US Highway 183, SD Highway 44, SD Highway 49, and SD Highway 53. There is no railroad in the county, but the City of Winner does have a municipal airport, which is most heavily used during the fall hunting season.

## *Utilities*

Water service is provided throughout rural Tripp County by the Tripp County Water User District (TCWUD), which gets its water from wells located south of Winner. Winner and Colome both have their own municipal water system. Regarding wastewater disposal, Colome and Winner have a municipal wastewater collection and treatment system. Rural residences, and households in New Witten, rely on individual septic tanks and drainfields.

Solid waste service is provided by the Tri-County Landfill, which operates a landfill located in Brule County. Most of the household waste generated within Tripp County ends up at the landfill. A designated rubble site is located outside of Winner.

Electric power is provided throughout the county, except in Winner, by the Rosebud Electric Cooperative. Winner operates its own municipal power system. Natural gas is not available anywhere in Tripp County.

## **Services**

### *Medical Services*

The primary medical facility in Tripp County is Winner Regional Health, which includes a clinic, hospital, and long-term care facility. The hospital, which is classified as a critical access hospital, has 25 beds and it has a generator for backup power. People needing serious medical attention can be transported to trauma-center hospitals in Sioux Falls or elsewhere.

### *Fire and Emergency Response*

The primary fire departments in Tripp County are based in Colome and Winner, each in conjunction with an ambulance service. The New Witten fire department also has firefighting equipment, but most fires in their primary response area require outside assistance from the other departments. The departments have basic firefighting and rescue equipment, and they respond to structural fires, wildland fires, and to accidents and other emergency situations. The departments also have some capabilities regarding hazardous material (hazmat) response, but a serious incident likely would require assistance from outside the county.

### *Education*

High schools are located in Colome and Winner. Post-secondary education is not available in Tripp County.

*2025 Tripp County (SD) Hazard  
Mitigation Plan*



# CHAPTER III

## Risk Assessment



# CHAPTER III

## RISK ASSESSMENT

### Background

The risk assessment provides the foundation for the rest of the mitigation planning process. It sets the stage for identifying mitigation goals and actions to help Tripp County become disaster resilient and keep county residents safe, and it answers the following questions: What are the hazards that could affect Tripp County? What could happen as a result of those hazards? How likely are the possible outcomes? When the outcomes occur, what are the likely consequences and losses?

Risk assessment is the process of measuring the potential loss of life, personal injury, economic injury, and property damage resulting from hazards. FEMA defines risk assessment terminology as follows:

- **Natural Hazard**—A source of harm created by a meteorological, environmental, or geologic event.
- **Assets** – This includes people, structures (e.g. homes, critical facilities, and infrastructure), systems and networks, other resources important to the community, and activities important to the community.
- **Risk**—The potential for damage or loss created by the interaction of natural hazards with assets.

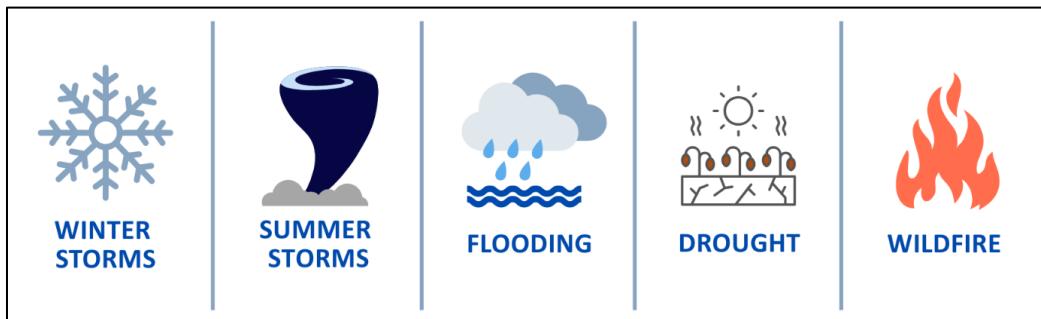
According to FEMA's mitigation planning guidance, the basic components of the risk assessment are: 1) identifying hazards that affect the community, 2) profiling the hazards, 3) conducting an inventory of community assets, and 4) analyzing impacts. This process measures the potential loss of life, personal injury, economic injury, and property damage resulting from natural hazards by assessing the vulnerability of people, buildings and other property, and infrastructure to natural hazards.

After reviewing the risk assessment section of the current plan, the planning team decided that no major changes were needed to the risk assessment. This determination was made because of the lack of population growth and development in the county and because no natural disasters have had a major impact on the county since the current plan was completed. However, many of the tables have been updated with more current information, including **Table C.2 in Appendix C**, which lists significant hazard events that have occurred in the county through 2024.

## Identifying Hazards

To determine which hazards to address in this plan, the planning team first reviewed the county's current mitigation plan. The team also considered the results of the survey that was conducted at the start of the planning process, especially the question about the hazards that most impact the county. Following this, the planning participants reviewed historical records of hazard events that have occurred in the county, relying on the National Climatic Data Center's Storm Events Database. See **Table C.2** in **Appendix C** for a list of the storm events. At the end of this process, the planning team decided to focus on the following hazards:

- **Winter storms**
- **Summer storms**
- **Flooding**
- **Drought**
- **Wildfire**



The planning team acknowledges that additional hazards could have been addressed in this plan. High wind events, for instance, are not considered separate from winter storms and summer storms. Following is a list of other hazards the team considered but chose not to include in this plan, with a justification for their omission:

- Geologic Hazards – these hazards, which include earthquakes, landslides, and expansive soils, are profiled in the South Dakota Hazard Mitigation Plan, but the overall significance of such hazards is rated as low, and the state does not appear to be particularly vulnerable to such events. A map generated through the U.S. Geological Service Earthquake Hazards Program website indicates that there is only about a two percent chance that a quake of at least magnitude 5 will occur in Tripp County in any 100-year period, and virtually no chance of a magnitude 6 or greater earthquake <sup>4</sup>. The biggest earthquake recorded in the county occurred in 1916, but the magnitude of the quake is not known. Regarding landslides, a review of the United States Geological Survey's Landslide Incidence and Susceptibility Map indicates potential for a landslide to occur in Tripp County,

<sup>4</sup> A magnitude 5 earthquake is considered moderate, potentially causing varying amounts of damage to poorly constructed buildings, but significant damage would be unlikely to occur. A magnitude 6 quake is strong, with the potential to cause damage to well-built structures.

primarily in the northern half of the county, but such an event likely would be localized and minor in scale. Earthquakes and landslides were the two lowest ranking hazards facing the county, according to the survey conducted for this plan.

- Agricultural pests and diseases - this hazard is profiled in the South Dakota Hazard Mitigation Plan. However, despite the obvious importance of agriculture to the local economy, the planning team considered the subject matter to be outside the intended focus of this plan.
- Technological and human-caused hazards – some of these hazards, including hazardous materials releases, are analyzed in the South Dakota Hazard Mitigation Plan. Again, the planning team considered the subject matter to be outside the scope of this plan.

## **Hazard Profiles**

In this section, each of the hazards the planning team chose to focus on is described in terms of the hazard's ***location*** within Tripp County, its ***extent***, the ***history*** of the hazard's occurrence in the county, and the ***probability*** of future events occurring. In addition, a background description of each hazard is presented at the beginning of each hazard's profile.

- ***Location*** is the geographic area within the county affected by each of the hazards. Some of the hazards - winter storms, summer storms, and drought - do not have a geographic definition at this level of analysis, since they occur in all areas of the county more or less with equal frequency. Flooding and wildfires, however, do pose a greater risk in specific areas of the county than in other locations.
- ***Extent*** is the strength or magnitude of the hazard, which is described in a variety of ways depending on the type of hazard. For example, tornado strength is measured on the Fujita Scale, high wind events are measured by speed, fire is measured in terms of acres affected, and winter storms can be measured by snowfall accumulation or the duration of the event.
- A brief section on the ***history*** of each hazard's occurrence in the county is presented, with a description of some of the most significant events. More information about the hazard events that have impacted the county is presented in **Appendix C**, which includes a table of the major disaster declarations in Tripp County, a table showing a comprehensive list of weather-related hazard events recorded in the county from the National Climatic Data Center's Storm Events Database, and tables showing crop loss to Tripp County farmers.
- ***Probability*** of occurrence of a hazard impacting an area is the likelihood that such an event will occur. In this plan, a hazard with a "high" probability is one that is expected to occur at least five times over a ten-year period, a "moderate" probability hazard is expected to occur from two to five times in any given ten-year period, and a "low" probability hazard is expected no more than twice per ten-year period. Probability for some of the hazards was determined by reviewing the frequency of past hazard events in the Storm Events Database.

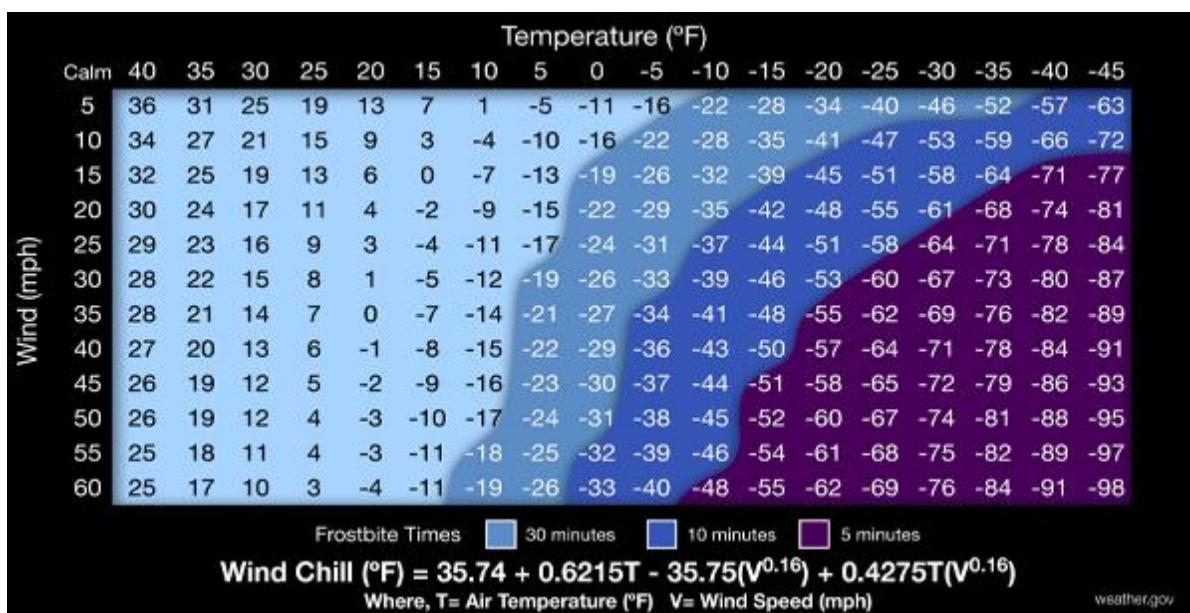
## Winter Storm

### *Description*

Winter storms include snow events, freezing rain, and sleet, with some storms taking on the characteristics of these categories during distinct phases of the storm. They typically occur from late fall to the middle of spring, varying in intensity from mild to severe. A long warning time is associated with most winter storms, giving people time to prepare, but they still have a major impact in South Dakota. They can immobilize a region by blocking transportation routes, thus disrupting emergency and medical services, hampering the flow of supplies, and isolating homes and farms. Heavy snow can collapse roofs and knock down trees and power lines. Unprotected livestock may be lost. Economic impacts of winter storms include the cost of snow removal, damage repair, and business losses. According to the survey conducted for this plan, winter storms are the second most serious hazard facing the county, behind only drought.

The most dangerous of all winter storms are blizzards, which occur when snow is combined with winds of at least 35 mph reducing visibility to less than  $\frac{1}{4}$  mile for at least three hours. Severe blizzard conditions exist when heavy snow is accompanied by winds of at least 45 mph and temperatures of 10 degrees Fahrenheit or lower. Early blizzards in South Dakota were so devastating that the state once had the dubious distinction of being called the Blizzard State. Freezing rain is also dangerous because it coats objects with ice and can make travel especially hazardous. Sleet does not generally cling to objects like freezing rain, but it makes the ground slippery, increasing the number of traffic accidents and injuries due to falls.

Extreme cold often accompanies winter storms or is left in their wake. Prolonged exposure to the cold can cause frostbite or hypothermia and can become life threatening. Infants and the elderly are most susceptible. Property damage is also possible when pipes freeze and burst in homes or buildings that are poorly insulated or without heat. The following chart shows how quickly frostbite can occur at a given combination of temperature and windspeed.



Winter storms can have a major impact on the power lines operated by rural electric providers, especially when they are accompanied by high winds or freezing rain. They can knock down power lines, which tend to be the most vulnerable elements of the electrical grid, and they can even snap the poles.

#### *Location*

The topography of South Dakota is such that no part of the state is immune from the effects of winter storms. Farmland and grassland, which covers Tripp County and most of the state, offers little resistance to high winds and drifting snow, and there are no large bodies of water or mountain ranges to mitigate against temperature extremes. All areas of the county are equally likely to be impacted.

#### *Extent*

The extent of winter storms in Tripp County can be quite substantial. In terms of snowfall, many winter storms in the county have dropped more than 10 inches of snow. In terms of duration, some winter storms in the county have resulted in power outages of over a week in some locations, although typical outages last for no more than a few hours. Regarding wind speed, **Table C.2 in Appendix C** shows numerous records of high wind events occurring during the winter months with wind speeds in excess of 50 knots (about 58 miles per hour).

#### *History*

**Table C.2 in Appendix C** lists many significant winter storms that have impacted the county. Following are details about the winter storms that resulted in a major disaster declaration (see also **Table C.1 in Appendix C**).

TRIPP COUNTY MAJOR WINTER STORM DISASTERS				
 1995	 1997	 2001	 2005	 2009
FEMA Disaster Declaration 1075	FEMA Disaster Declaration 1156	FEMA Disaster Declaration 1375	FEMA Disaster Declaration 1620	FEMA Disaster Declaration 1886
One of the worst storms in SD, up to 15 inches of wet snow and high winds over 3 days impacted power, transportation, businesses, and schools.	Winter storm hit numerous counties in South Dakota, including Tripp County.	Statewide winter storm that created more than \$10 million in estimate statewide damages.	Heavy freezing rain resulted in up to 3 inches of ice on roads and power lines. Statewide, more than 9,400 power lines damaged and 56,000 people were without power.	Record snowfall over 2 days and high winds created widespread blizzard conditions over the Christmas holiday.
Approx. 30,290 households statewide lost power statewide & Estimated damages of more than \$13 million	More than \$19 million in damages statewide	Tripp County: \$20,000 in public assistance costs & \$10 million in damages statewide	Tripp County not included in declared area, yet Rosebud Electric Cooperative had more than \$36,000 in infrastructure damages	Some snow accumulations reached over 20 inches

One of the most serious winter storms occurred in the state between October 22 and 24, 1995, resulting in FEMA Disaster Declaration 1075. As the storm moved eastward across South Dakota, ice and five to 15 inches of wet snow formed on electric lines, poles, and trees. Winds associated with the storm caused lines to slap together and poles to snap, producing widespread power outages to large portions of rural South Dakota, including Tripp County. The damage included broken poles, broken wires, and substation failures due to transmission line damage. Major transportation delays occurred because of snow on roadways and poor visibility. Total statewide damage from the event was estimated at over \$13 million, and approximately 30,290 households were affected by power outages.

A winter storm in 1997 resulted in FEMA Disaster Declaration 1156. Statewide in the affected counties the event caused over \$19,000,000 in reported damage.

A winter storm in 2001 resulted in FEMA Disaster Declaration 1375. Statewide, the event caused over \$10,000,000 in estimated damage. In Tripp County, there was approximately \$20,000 in public assistance costs to the county.

A severe ice storm that occurred in November 2005 resulted in FEMA Disaster Declaration 1620. Throughout the affected area, the storm damaged 9,400 power poles and left 56,000 people without electricity. Although Tripp County was not included in the official disaster declaration, a fairly significant amount of damage occurred in the county, and the Rosebud Electric Cooperative reported over \$36,000 of damage to its infrastructure in Tripp County.

A severe winter storm accompanied by record snowfall and high winds in December 2009 resulted in FEMA Disaster Declaration 1886. Prolonged snowfall from two days before to the day after Christmas produced heavy accumulations ranging up to over 20 inches in several areas. The snowfall was accompanied by high winds causing widespread blizzard conditions.

Severe winter storms accompanied by very heavy snowfall in December 2022 resulted in FEMA Disaster Declaration 4689. Snow accumulated up to several inches in some places.

### *Probability*

A total of 78 winter storm events, including blizzards, ice storms, heavy snow, and extreme cold events, have been recorded in Tripp County since the mid-1990s, an average of over two per year (see **Table C.2 in Appendix C**). Therefore, based on the historic evidence, the probability of a significant winter storm affecting Tripp County in a given year is high. The probability of a winter storm causing substantial damage (e.g. power lines blown down) in any given year is at least moderate.

### **Summer Storm**

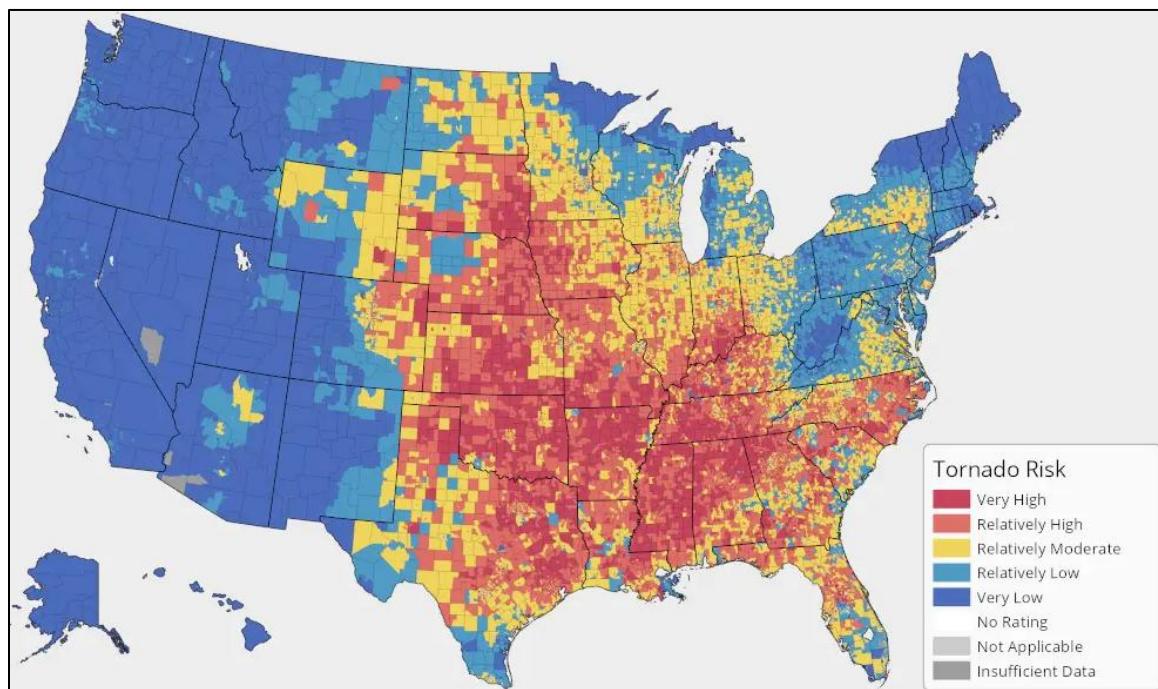
#### *Description*

Summer storms can include heavy rainfall, hail, tornadoes, and thunderstorm activity. These events are usually associated with unstable weather conditions. In Tripp County, most

damage from summer storms occurs because of high wind events and/or hail. Hail is always closely connected with thunderstorms. Hailstones can be pea-sized, up to the size of baseballs. Large hailstones are dangerous to people and animals, but most hail damage is typically suffered by crops or structures. Almost every year someone in Tripp County reports some kind of hail damage to crops or property.

Tornadoes are the most dramatic type of summer storm experienced in Tripp County and are a special source of concern. They are one of nature's most violent storms, capable of tremendous destruction with wind speeds of 250 mph or more. Damage paths can be a mile wide and can extend for more than 50 miles. Tornadoes mostly occur in South Dakota during the months of May, June, and July. The greatest period of tornado activity is between 4 PM and 6 PM. Tornadoes present a difficult mitigation challenge, since few structures can withstand the violent winds of a twister. According to the survey conducted for this plan, tornadoes are the third most serious hazard facing the county, behind drought and winter storms.

South Dakota is located near the northern edge of the core area of tornado activity in the United States, as shown in the image below (it is difficult to tell at this scale, but Tripp County is in the 'Relatively High' risk category). Often referred to as "tornado alley", this part of the country is susceptible to the conditions that favor the formation of tornadoes: warm air from the Gulf of Mexico meeting cool Canadian air fronts and dry air systems from the Rocky Mountains. According to the National Oceanic and Atmospheric Administration's Storm Prediction Center, South Dakota ranked eighth in the nation in the number of tornadoes from 1950 to 1994, with a total of 1,139 tornadoes reported in the state (an average of 25.3 per year). During this period, there were 11 deaths in the state attributed to tornadoes and 243 injuries. The state ranked 27<sup>th</sup> in tornado damage, with average annual losses of \$3.8 million.



Source: [hazards.fema.gov/nri/tornado](http://hazards.fema.gov/nri/tornado)

### *Location*

Summer storms are equally likely to occur in all parts of Tripp County.

### *Extent*

The extent of summer storms can be measured in many ways. In terms of wind speed, **Table C.2 in Appendix C** shows more than 40 thunderstorms and high wind events that produced wind speeds over 60 knots, including 14 that were over 70 knots. **Table C.2** also shows almost 80 events with hail at least one inch in diameter, including 13 events with hail at least two inches in diameter, and three records of a tornado with a magnitude greater than F1 – two F2 tornadoes and an F5, which was the strongest tornado ever recorded in South Dakota. In terms of onset, summer storms typically develop with a long warning time, although certain hazards associated with such storms, such as hail or tornadoes, can develop more suddenly. The following tables show classifications of hail size, wind speeds, lightning activity, and tornado strength.

**Table 3.1 - Hail Size Comparison**

Size (Inches)	Object Comparison
0.5 "	Marble or moth ball
1.0"	Quarter
1.5"	Walnut or ping pong ball
2.0"	Hen's egg
2.5"	Tennis ball
3.0"	Tea cup
4.0"	Softball
4.5"	Grapefruit

**Table 3.2 - Beaufort Wind Scale**

Force	Wind (Knots)	WMO Classification	Appearance of Wind Effects On Land
0	Under 1	Calm	Calm, smoke rises vertically
1	1 to 3	Light Air	Smoke drift indicates wind direction, still wind vanes
2	4 to 6	Light Breeze	Wind felt on face, leaves rustle, vanes begin to move
3	7 to 10	Gentle Breeze	Leaves and small twigs constantly moving, light flags extended
4	11 to 16	Moderate Breeze	Dust, leaves, and loose paper lifted, small tree branches move
5	17 to 21	Fresh Breeze	Small trees in leaf begin to sway
6	22 to 27	Strong Breeze	Larger tree branches moving, whistling in wires
7	28 to 33	Near Gale	Whole trees moving, resistance felt walking against wind
8	34 to 40	Gale	Twigs breaking off trees, generally impedes progress
9	41 to 47	Strong Gale	Slight structural damage occurs, slate blows off roofs
10	48 to 55	Storm	Trees broken or uprooted, much structural damage (seldom experienced)
11	56 to 63	Violent Storm	
12	64 +	Hurricane	

**Table 3.3 - Lightning Activity Levels**

Level	Description
LAL 1	No thunderstorms.
LAL 2	Isolated thunderstorms. Light rain will occasionally reach the ground. Lightning is very infrequent, 1 to 5 cloud to ground strikes in a 5 minute period.
LAL 3	Widely scattered thunderstorms. Light to moderate rain will reach the ground. Lightning is infrequent, 6 to 10 cloud to ground strikes in a 5 minute period.
LAL 4	Scattered thunderstorms. Moderate rain is commonly produced. Lightning is frequent, 11 to 15 cloud to ground strikes in a 5 minute period.
LAL 5	Numerous thunderstorms. Rainfall is moderate to heavy. Lightning is frequent and intense, greater than 15 cloud to ground strikes in a 5 minute period.
LAL 6	Dry lightning. This type of lightning has the potential for extreme fire activity and is normally highlighted in fire weather forecasts with Red Flag Warning.

**Table 3.4 – Enhanced Fujita Scale**

Scale	Wind Speed (MPH)	Potential Damage
EFO	65 to 85	Minor damage. Peels surface off some roofs; some damage to gutters or siding; branches broken off trees; shallow-rooted trees pushed over.
EF1	86 to 110	Moderate damage. Roofs severely stripped; mobile homes overturned or badly damaged; loss of exterior doors; windows and other glass broken.
EF2	111 to 135	Considerable damage. Roofs torn off well-constructed houses; foundations of frame homes shifted; mobile homes completely destroyed; large trees snapped or uprooted; light-object missiles generated; cars lifted off ground.
EF3	136 to 165	Severe damage. Entire stories of well-constructed houses destroyed; severe damage to large buildings; trains may be overturned; heavy cars lifted off ground and thrown; structures with weak foundations badly damaged.
EF4	166 to 200	Devastating damage. Frame homes are completely destroyed and some may be swept away; cars and other large objects are thrown in the air.
EF5	Over 200	Incredible damage. Nearly all buildings aside from heavily built structures are destroyed; frame houses and brick homes are swept away; cars are thrown hundreds of yards.

Source: [en.wikipedia.org/wiki/Enhanced\\_Fujita\\_scale](https://en.wikipedia.org/wiki/Enhanced_Fujita_scale)

### History

As **Table C.1 in Appendix C** shows, several major disaster declarations involving a summer storm have affected Tripp County.

**Table C.2 in Appendix C** lists many other significant summer storms that have impacted the county. The most damaging tornado strike in Tripp County occurred in May 1965, when a tornado tracked across the eastern part of the county and damaged or destroyed 23 houses and other structures from near Colome north



*Pictured: A summer storm approaches in Tripp County (2018).*

to Hamill (see **Table C.2**). Summer storms in 2004, 2007, and 2008 resulted in substantial public assistance costs to the county and to the Rosebud Electric Cooperative.

### *Probability*

As shown in **Table C.2 in Appendix C**, almost 200 summer storm events, including hailstorms, thunderstorms, lightning, and tornadoes, have been recorded in Tripp County since 1960, an average of almost three per year. Thirty of these storms involved a tornado. From this information, the probability of a summer storm affecting Tripp County in a given year is high and the probability of a storm causing significant damage (e.g., damaging hail or a tornado) can be considered at least moderate.

### Flooding

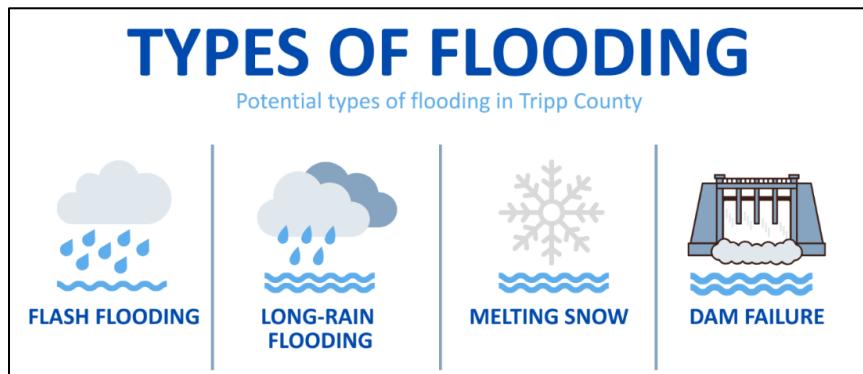
#### *Description*

Floods are among the most serious and costly disaster events. In South Dakota, there are two main climatologic causes of flooding: runoff from rainfall and runoff from melting snow. The water from rainfall or melting snow flows overland until it reaches a nearby river or lake. If the river or lake cannot hold all of the water that is entering it, some of the water will begin to overflow, causing flooding. The size of the flood is influenced by such factors as the intensity or length of the rainfall, melting rate of the snow, and the infiltration of the water into the ground. According to the survey conducted for this plan, flooding ranks below all other hazards facing the county, except for landslides and earthquakes.

Following is a description of the four types of flooding that have the potential of impacting South Dakota, based on information in the South Dakota Hazard Mitigation Plan:

- **Flash flooding**, which results from several inches or more of rain falling in a very short period. This high intensity rainfall is commonly caused by powerful thunderstorms that cover a small geographic area. The flood that occurs because of this runoff happens very rapidly, and is generally very destructive, although usually only a small area is affected.
- **Long-rain flooding**, which results after several days or even weeks of fairly low-intensity rainfall over a widespread area. This is the most common cause of major flooding. The ground becomes "waterlogged," and the water can no longer infiltrate into the ground. The flooding that results is often widespread, covering hundreds of square miles, and can last for several days or many weeks.
- Flooding resulting from **melting snow** in the spring. This type has characteristics of both flash floods and long-rain floods. The area covered is generally not as large as that covered by the long-rain flood, but is typically larger than that covered by the flash flood. Generally, the flood lasts for several days, occurring when large amounts of snow melt rapidly due to warm temperatures. The flooding can be made worse if the ground remains frozen while the snow is melting, causing the melt water to run off to nearby rivers and lakes rather than infiltrating into the ground. Some of the largest floods in South Dakota have been the result of melting snow and ice.

- **Dam failure**, resulting from natural or man-made causes. Tripp County is vulnerable to this type of flood primarily because of the Beaulieu Dam, which is classified as a high hazard dam<sup>5</sup>.



#### *Location*

Many areas of Tripp County are vulnerable to flooding. The flooding that occurs typically happens during wet springs after winters with heavy snow cover, but flash flooding after very heavy rain also causes trouble. Typical damage includes washed out or damaged roads and culverts. Flooding of land adjacent to the White River occasionally occurs, especially when ice jams occur during the spring thaw and block the flow of water. These ice jams have caused water to flow onto the road surface of the U.S. Highway 183 bridge, but the highway has never been closed due to flooding.

#### *Extent*

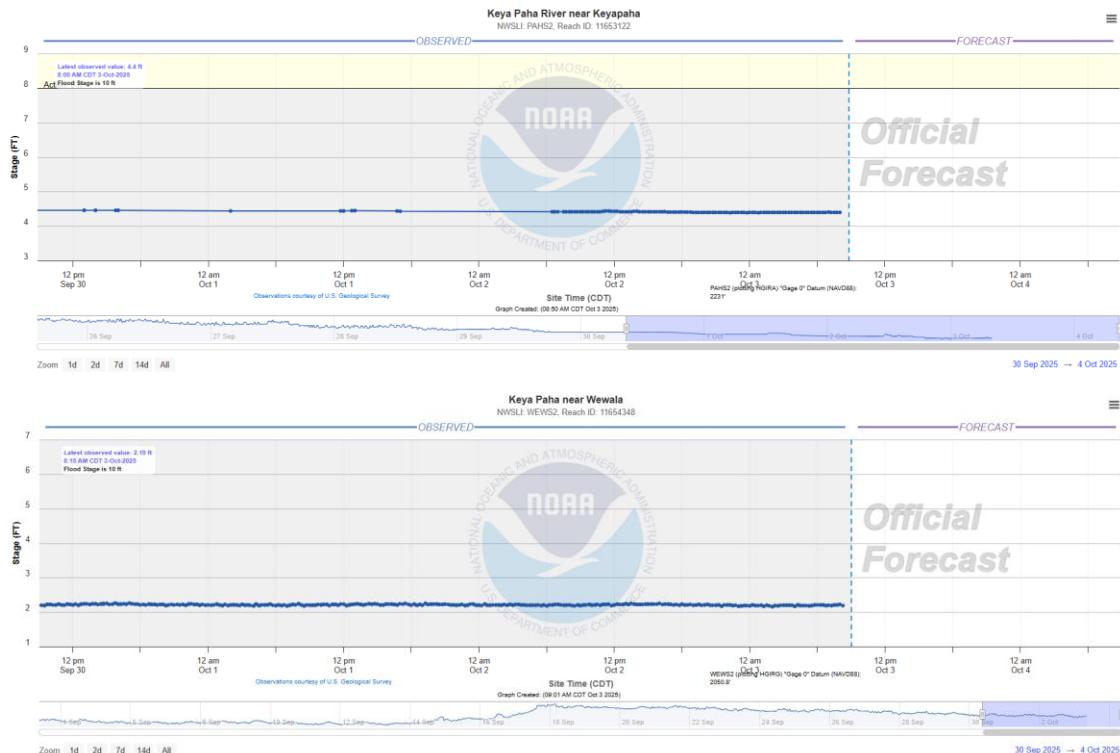
Nothing beyond what would be considered minor flooding has ever been known to occur in Tripp County. Floodwater depth is usually not significant. In terms of duration, flooding can cause road closures lasting from less than a day to several weeks or longer. The flooding that occurred in Tripp County in 2019 was notable for its severity and its widespread impact throughout the county, with 26 of the county's townships submitting a declaration for FEMA assistance. The flooding caused some roads to be closed for up to several weeks. The following table shows a description of the various stages of flooding.

**Table 3.5 – Flood Stages and Associated Impacts**

Flood Stage	Impact
Minor Flood	Minimal or no property damage, but possibly some public threat (e.g. road inundation).
Moderate Flood	Some inundation of structures and roads near stream, evacuations of people and/or transfer of property to higher elevations.
Major Flood	Extensive inundation of structures and roads, significant evacuations of people and/or transfer of property to higher elevation.

<sup>5</sup> A high hazard dam is one whose loss would cause major economic loss, and in which there are anywhere from a few to hundreds of inhabited structures located in the predicted area of inundation.

The following images show the current river gauge charts for two locations along the Keya Paha River, one where SD Highway 53 crosses the river near the community of Keya Paha and one where US Highway 183 crosses the river near the community of Wewela.



## History

**Table C.2 in Appendix C** lists many significant flooding events that have impacted the county. Following are details about some of the most notable events that resulted in a major disaster declaration (see also **Table C.1 in Appendix C**).

TRIPP COUNTY MAJOR FLOODING DISASTERS				
1995	1997	2008	2010	2019
FEMA Disaster Declaration 1052	FEMA Disaster Declaration 1173	FEMA Disaster Declaration 1774	FEMA Disaster Declaration 1915	FEMA Disaster Declaration 4440
Flooding occurred after above normal precipitation. Roads were under water and emergency services interrupted. New Witten's Main St flooded and two homes were lost.	Included all counties in South Dakota and one of top ten natural disasters by FEMA. Record snowfall, persistent cold, and heavy rain resulted in spring flooding.	Excessive rain led to flooding of county and township roads.	Heavy rainfall resulted in the worst flooding in a decade.	Heavy rainfall on frozen ground, led to flooding of agricultural lands and road washouts. Additional summer flooding resulted in a second declaration - 4463.
Surveys identified 3,000+ homes with damage statewide  Damages over \$35 million, including \$9.3 million to public infrastructure	Prevented farmers from planting on thousands of acres  Statewide damages of \$87 million and two people lost their lives	Tripp County: Public assistance costs of \$355,000	Tripp County: Public assistance costs of \$235,000	Washouts caused hill slides and broken waterlines  Tripp County: Public assistance of more than \$1 million

Flooding in 1986 resulted in FEMA Disaster Declaration 764. This event caused over \$5 million of damage in the affected counties.

Flooding in 1995 resulted in FEMA Disaster Declaration 1052. All of South Dakota had above normal precipitation from January through May, with many weather stations in the central and eastern portions of the state experiencing their all-time wettest Spring. Damage was caused by ground saturation and flooding due to very high residual groundwater tables from 1994, heavy winter snow and spring rain, and rapid snowmelt. Many roads were under water due to high groundwater saturation, causing interruption of emergency services. Damage also included power transmission and distribution facilities owned by rural electric cooperatives. In the area impacted by the flood, surveys identified over 3,000 homes with some type of damage, the majority caused by groundwater seepage of one to three inches into basements. In many areas the water table rose almost to the surface, saturating septic drain fields and preventing proper treatment of wastewater. The total damage estimate in the affected counties was over \$35 million, which included \$9.3 million in damage to public infrastructure. In New Witten, much of Main Street was flooded, resulting in the loss of two houses.

Flooding in 1997 resulted in FEMA Disaster Declaration 1173, which was declared for all counties in South Dakota. At the time, the event was considered one of the top ten natural disasters ranked by FEMA relief costs. From November 1996 through February 1997, the weather across the eastern part of the state was cold and very wet, with record snowfall in many places. The persistent cold greatly limited snowmelt between storms, which caused snow to pile up from 10 to 24 inches deep. An early April blizzard added to the snowpack, and heavy rain later in the month combined to further saturate the ground. Prairie potholes turned into lakes, causing many people to be evacuated from their homes and farms, and preventing farmers from planting thousands of acres of land. The flood caused over \$87 million in damage statewide and took the lives of two people.

Flooding in 2004 resulted in FEMA Disaster Declaration 1531, which caused over \$2 million in damage in the affected counties. The public assistance cost in Tripp County was approximately \$130,000.

Flooding in 2008 resulted in FEMA Disaster Declaration 1774. The event caused about \$355,000 of public assistance to the county, primarily due to flooding of county and township roads.

Flooding in 2010 in eastern South Dakota was the worst in a decade, resulting in FEMA Disaster Declaration 1915. About \$235,000 in public assistance costs to the county resulted.

Flooding in 2019 had a major impact throughout the year in Tripp County, starting in March when heavy rainfall fell on frozen ground, which led to considerable overland flooding of agricultural lands and inundation of numerous roads. The Tripp County Water User District had nine washouts in Tripp and Gregory Counties due to flooding, which caused washouts or hill slides, breaking its waterlines. This event resulted in FEMA Disaster Declaration 4440.

Additional flooding in the summer resulted in FEMA Disaster Declaration 4463. The total public assistance cost due to flooding in Tripp County in 2019 was over \$1 million. Overall, this was probably the worst year of flooding in Tripp County in at least 30 years.

### *Probability*

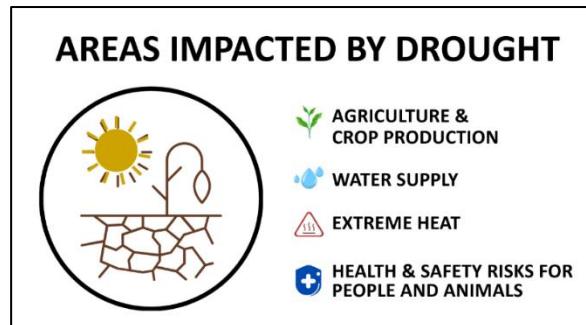
**Table C.2** shows that 26 flooding events have been recorded in Tripp County since the mid-1990s, but some of the events appear to have been a recording of ongoing flood conditions. Excluding these events, it appears that there have been 17 separate flood events in Tripp County since the mid-1990s, or about six every ten years. Based on this analysis, the probability of flooding occurring somewhere in the county in a given year can be considered high. **Table C.1** shows that several floods were significant enough to result in a disaster declaration. It is certain that flooding will continue to impact the area to some degree, no matter what mitigation actions are pursued.

### **Drought**

#### *Description*

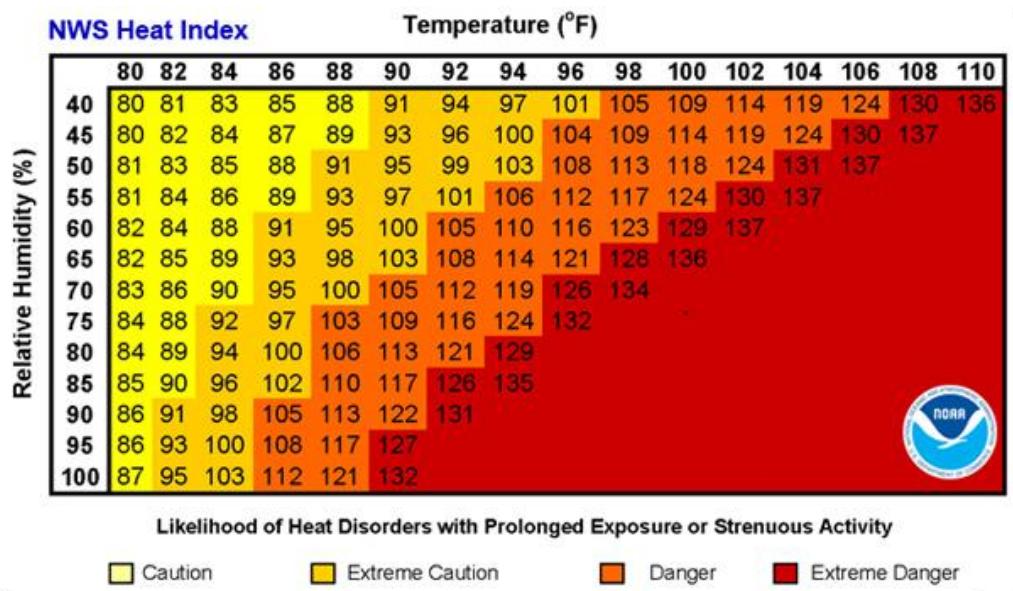
Drought is a deficiency in precipitation over an extended period, usually a season or more, resulting in a water shortage causing adverse impacts on vegetation, animals, and/or people. It is a normal, recurrent feature of climate that occurs in virtually all climate zones. Human factors, such as water demand and water management, can exacerbate the impact that drought has on a region. According to the survey conducted for this plan, drought is the most serious hazard facing the county.

Droughts can occur at any time of the year, but the consequences are worse during the summer growing season, especially after dry winters. A small departure in normal precipitation during the months of June through August can have a significantly negative impact on crop production. The demand for water for multiple uses also impacts water availability. Rural water systems that were originally designed to supply water for people are now also being used for cattle and to fight wildfires, taxing the limits of the systems.



Drought in South Dakota is often accompanied by periods of extreme heat, which is defined by FEMA as a condition in which the air temperature hovers at least 10° Fahrenheit above the average high temperature for the region and lasts for several weeks. Drought and extreme heat often exist together and compound negative effects. According to the National Weather Service, among natural hazards, only the cold of winter takes a greater toll on human life. Between 1936 and 1975, nearly 20,000 people were killed in the United States by the effects of heat and solar radiation. Elderly people, small children, people with certain medical conditions, and those on certain medications are particularly susceptible to heat

stress. The following table shows the likelihood of heat disorder given the combination of air temperature and relative humidity.



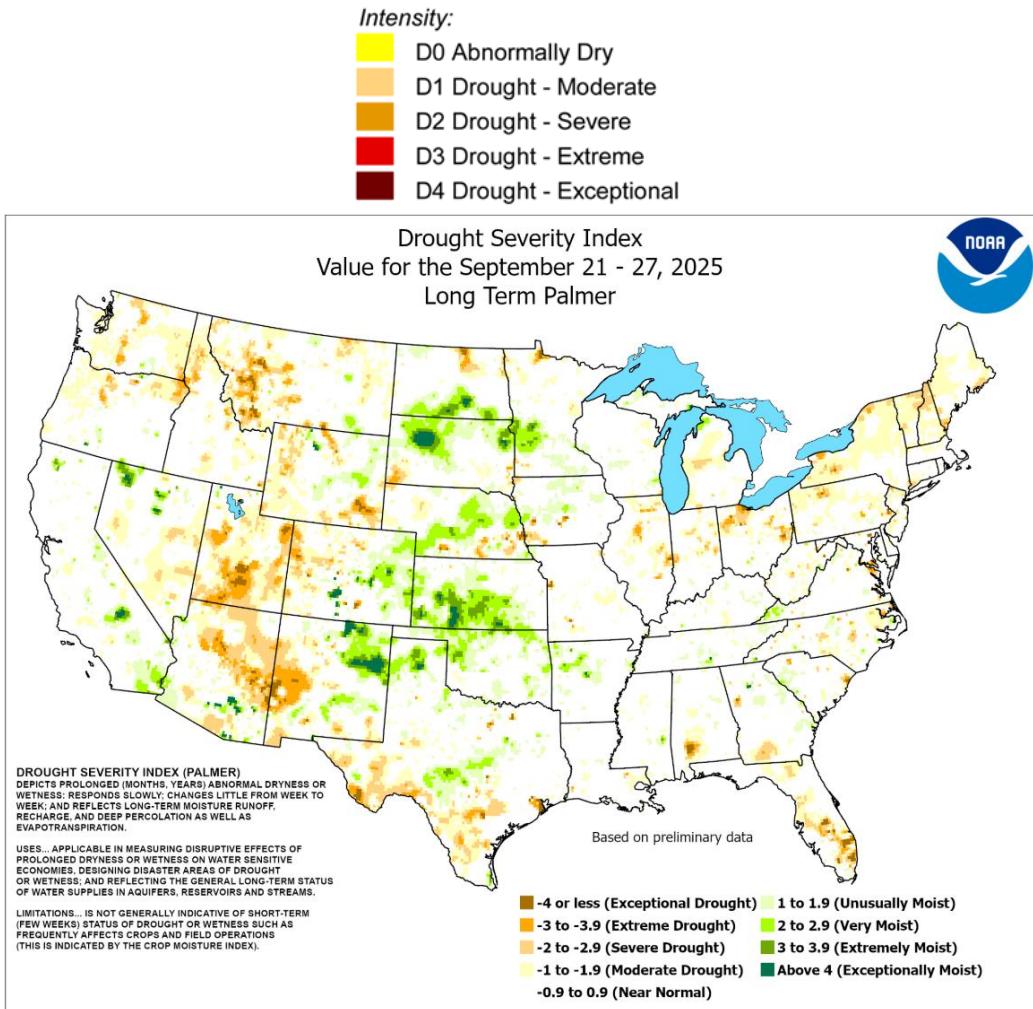
### *Location*

All areas of the county are equally likely to be impacted by drought.

### *Extent*

Drought severity, the most commonly used term for measuring drought, is a combination of the magnitude and duration of the drought. In terms of magnitude, Tripp County has experienced eleven years since 1930 in which precipitation was less than two thirds of its average annual amount and 19 years in which precipitation was less than 75 percent of normal. In terms of duration, it is not unusual for Tripp County to experience periods of below normal precipitation that last for several months. During the 1930s, drought conditions persisted for multiple years. In an area that is so highly dependent on agriculture, the impact of a major drought can be significant. Although most agricultural producers now have crop insurance and agricultural practices today are more advanced, the impacts of drought can still be serious.

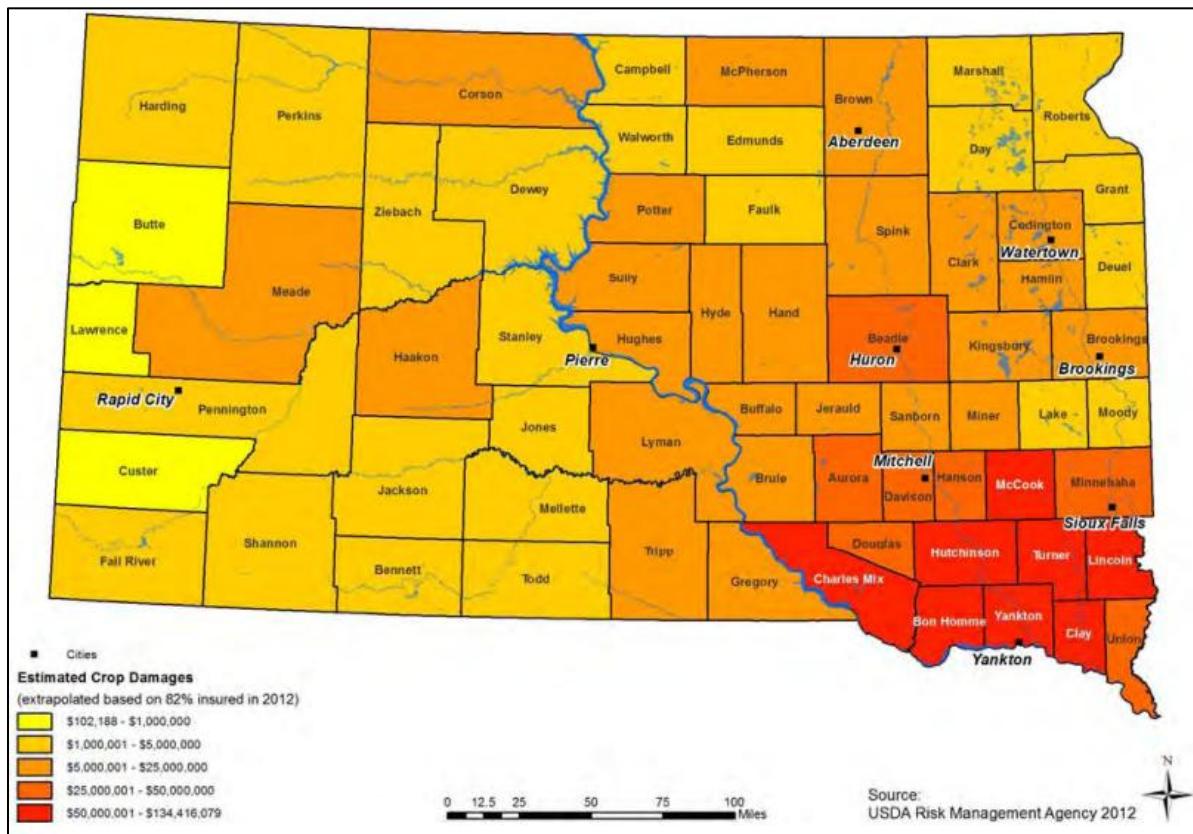
The U.S. Drought Monitor (USDM) has established the drought scale shown on the following page, which is much like those that rate hurricanes and tornadoes. The "D-scale" speaks to the "unusualness" of a drought episode, with D1 conditions expected to occur about 10 to 20 percent of the time and D4 being much rarer, expected less than 2 percent of the time. Following the scale is the current drought severity index map of the United States.



## History

Tripp County has experienced many severe droughts, the most significant of which occurred in the 1930s, the so-called dust bowl years. Some parts of the Great Plains experienced drought conditions for as many as eight consecutive years. The soil, depleted of moisture, was lifted by the wind into great clouds of dust so thick they concealed the sun for several days at a time. The severity of the drought was compounded by years of land management practices that left topsoil susceptible to the forces of the wind.

The drought of 1976 was one of the most severe in recent years, resulting in South Dakota's only drought emergency declaration to date. Drought in 1980 and 1981 affected the entire state of South Dakota and was rated as a 10-to-25-year event. The Drought in 2012 was so devastating that the State of South Dakota activated a Drought Task Force. The statewide impact on agricultural producers was tremendous. The figure on the following page, as reproduced from the South Dakota Drought Mitigation Plan, shows the 2012 drought's impact statewide.



## Probability

The National Climatic Data Center's Storm Events Database has no drought records for Tripp County, although the database has numerous drought records for counties adjacent to Tripp. Based on the records for these neighboring counties, the probability of a significant drought occurring in the area in any given year can be considered moderate. The probability of a truly severe drought impacting the county, such as occurred in 2012, is low, expected to occur no more than twice per ten years.

At the statewide level, the developers of the South Dakota Hazard Mitigation Plan cite tree ring research spanning a period of about 400 years indicating that multi-year droughts as significant as the 1930s drought occur on average every 57 years in South Dakota. Based on historic records, notable droughts have occurred somewhere in the state about every 12 years.

## Wildfire

### *Description*

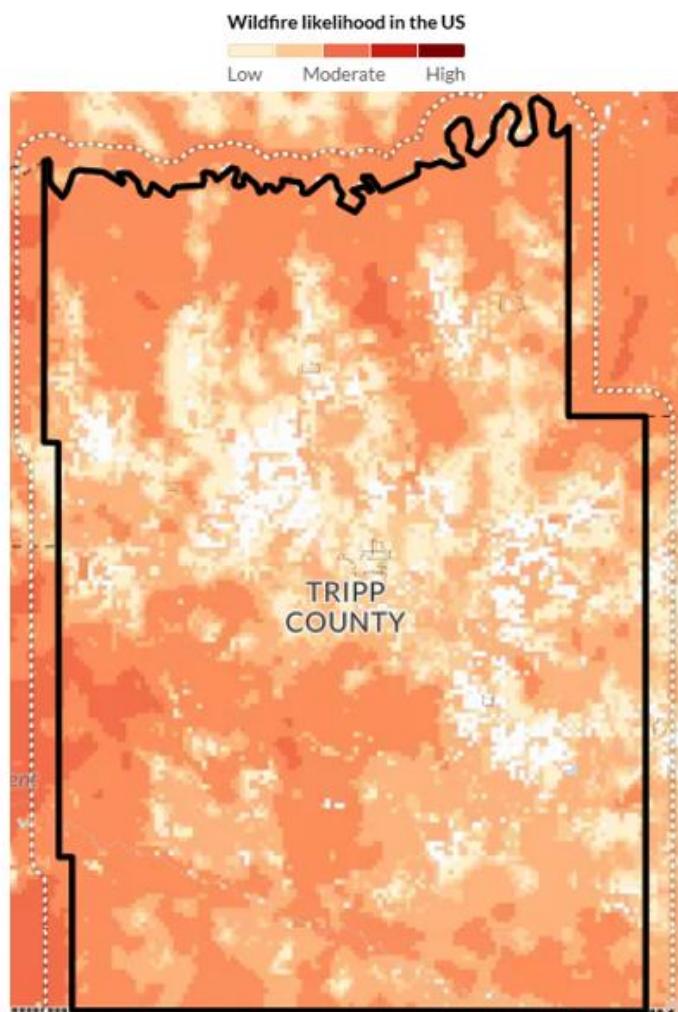
Wildfires are uncontrolled conflagrations that spread freely through the environment. Such fires that occur near populated areas pose threats not only to natural resources, but also to human life and personal property. Wildfires are not as serious a concern in Tripp County as they are in other more forested parts of the country, but the opinion of the planning team is that the hazard does warrant some attention in this plan. According to the survey conducted for this plan, wildfire is the fifth most serious hazard facing the county.

### Location

Wildfires are most likely to occur in large areas of extensive brush or unmanaged vegetation, including grassland, which makes up over 60 percent of Tripp County's land base. Grassland fires are quite dangerous because they tend to spread faster than forest fires and are thus difficult to attack. Another concern is controlled burns that get out of control, which can occur almost anywhere in the county. The figure at right, from the U.S. Forest Service's Wildfire Risk to Communities website, shows where wildfires are most likely to occur in the county (it does not reflect the intensity of fire).

### Extent

The following table shows the number of wildfires according to various size classes that have occurred in Tripp County from 2000 through 2024 as reported to the South Dakota Department of Public Safety<sup>6</sup>. It shows that most of the fires have been fairly small, most impacting no more than a few acres. Information is not available on the dollar amount of damage caused by any of the wildfires, or whether any injuries or deaths occurred.



**Table 3.6 – Wildfires in Tripp County (2000 - 2024)**

1 to 9 Acres	10 to 49 Acres	50 to 99 Acres	100 to 249 Acres	250 Acres or More	Average Annual Acres Burned
83	49	14	5	8	266.7

Source: South Dakota Department of Public Safety

### History

Many wildfires have occurred in Tripp County, but nothing on a truly destructive scale. The most significant wildfires in Tripp County in recent years occurred south of Winner in

<sup>6</sup> Since the data is reported by volunteer fire departments, and not all wildfire incidents are reported to the Department, the table may not reflect all wildfires that have occurred in the county.

September 2000 when over 1,000 acres were burned, and many cattle were killed or injured (see **Table C.2**).

#### *Probability*

Wildfires affecting less than ten acres are likely to occur somewhere in Tripp County most years, but large-scale wildfires are much less common. **Table 3.6** shows eight wildfires over 250 acres in size occurred between 2000 and 2024. Based on this period of analysis, the probability of a significant wildfire occurring each year can be considered moderate. The probability of a wildfire causing substantial damage is low.

## **Community Assets**

Hazards can affect all parts of the community, but their impact on certain community assets is particularly important to consider. In this section, the most important community assets and facilities in Tripp County are identified, including those that would play an important role in helping the communities prepare for and respond to a hazard event.

#### *Government offices*

- Tripp County Courthouse, Winner
- Colome City Office
- New Witten City Office
- Winner City Office

#### *Emergency preparedness and response*

- Tripp County Emergency Management Office, Winner
- Tripp County Sheriff's Office, Winner
- Winner Police Department
- Colome Fire Department
- Winner Fire Department
- Tripp County Highway Department, Winner
- Disaster relief shelters in Colome and Winner (see p.58)
- Emergency shelters in Colome, New Witten, and Winner (see p.58)

#### *Community facilities*

- Colome Athletic Building
- Tripp County 4-H Center
- Winner Armory

#### *Medical facilities*

- Winner Regional Health

### *Educational facilities*

- Colome public school (K-12)
- Winner elementary school
- Winner middle/high school

### *Important businesses (all are located in Winner unless otherwise indicated)*

- CHS Winner Grain Elevator
- Dakota Pride Grain Elevator
- Winner Livestock Auction
- Grossenburg Implement
- Mathis Implement
- Northern Plains Construction
- Rosebud Concrete
- Frontier Motors
- Runnings
- Premier Ag, Colome

### *Other important facilities, resources and activities*

- Winner Regional Airport
- Elks Rodeo and regional rodeo held in summer at Tripp County Fairgrounds in Winner

## **Hazard Impact Analysis**

This section assesses the vulnerability of Tripp County and the participating jurisdictions to each of the hazards that have been profiled. Vulnerability is defined as the extent to which people and property are exposed to harm or damage created by a hazard. The method of determining vulnerability varies by the type of hazard and the availability of data, but each methodology is based on either potential for loss or actual losses.

### **Potential Loss Methodologies**

- FEMA digital Flood Insurance Rate Maps were used to identify 100-year flood zones in the county.
- FEMA's HAZUS loss estimation software was used to estimate potential losses from flooding in each community. HAZUS produces a flood polygon and flood-depth grid that represents the 100-year floodplain, with losses calculated using national baseline inventories (buildings and population) at the census block level. It is an especially helpful planning tool for communities that have not been mapped by the National Flood Insurance Program <sup>7</sup>.

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<sup>7</sup> A limitation of HAZUS is the inadequacies with its hydrologic and hydraulic modeling, especially in sparsely populated areas. Also, HAZUS uses default national databases that may not be applicable at the local level.

- The value of buildings within the county was used to estimate potential losses due to winter storms and summer storms (building exposure).
- Population density within the county was used to estimate potential losses due to winter storms and summer storms.
- Data on the population living in wildfire threat zones was used to estimate potential wildfire losses.

### Actual Loss Methodologies

- The National Climatic Data Center's Storm Events Database was consulted for historical information regarding weather-related events (see **Table C.2** in **Appendix C**).
- Records from FEMA were consulted for federal assistance provided to Tripp County following major disaster declarations through FEMA's Public Assistance program.
- Data from the U.S. Dept of Agriculture Risk Management Agency was used to assess crop loss from natural hazards (see **Tables C.3 through C.6** in **Appendix C**).
- Information from the National Drought Mitigation Center's Drought Impact Reporter was used to assess the local impact of droughts.

At the conclusion of the vulnerability assessment for each hazard, an attempt is made to determine how vulnerability might change in the future. Census data and population projections were used in this analysis, as well as data on the volume of building permits that have been issued in the county in recent years and discussion with local officials about general development trends within the county. Other factors, including the possible impact of climate change, were also considered.

At the end of the chapter, the county's vulnerability to each hazard is summarized. Vulnerability is characterized as either "Low", "Moderate", or "High", based on the results of the risk analysis.

### Winter Storms

All areas of South Dakota are vulnerable to winter storms, and the consequences of such storms can be great. They can disrupt the power supply when electrical lines are brought down by high winds, trees falling, or extreme ice buildup. Everyday activities can be significantly disrupted when road conditions deteriorate because of snow cover or precipitation that freezes on road pavement. In extreme situations, roads can be closed because of accumulated snow for days or even weeks. Winter storms also can kill or injure livestock and can cause significant crop losses when they occur early in the growing season.

The rural areas of the county may be somewhat more vulnerable to winter storms than the towns. For example, transmission of electricity in rural areas is dependent on many miles of power lines located in open country that is highly susceptible to high wind events, especially

when combined with freezing rain (high winds can snap power poles, and freezing rain and sleet forms ice on the lines, making them heavy and more susceptible to being blown down). Rural residents also are vulnerable if roads are blocked by snow for an extended period and they cannot travel into town for groceries, medical supplies, or other important items.

To assess the county's vulnerability to winter storms, the methodology that was used in the South Dakota Hazard Mitigation Plan was essentially followed for this plan. The following factors were considered:

- The number of prior winter storm events in the county
- Past damage amounts
- The county's building exposure
- Population density

#### Prior Events:

A total of 78 winter storm events, including blizzards, ice storms, heavy snow, and extreme cold events, are shown in the National Climatic Data Center's Storm Events Database for Tripp County through 2024 (see **Table C.2 in Appendix C**). In comparison, the average for South Dakota counties is 104 winter storm events, indicating that Tripp County may be less prone to adverse winter weather than other counties in the state.

#### Past Damage Amounts:

Winter storms have the potential to cause significant amounts of damage. For instance, substantial damage to the Rosebud Electric Cooperative's infrastructure in Tripp County occurred in 2005 and 2010 due to winter storms. Many other winter weather events have caused significant amounts of damage in the county.

Winter storms can have a major impact on agricultural production. Farmers typically protect themselves from the impacts of adverse weather by insuring their crops against losses through multi-peril crop insurance, which is underwritten by the Risk Management Agency, a part of the U.S. Dept of Agriculture. **Table C.3 in Appendix C** provides information on indemnity payouts for crop loss to Tripp County farmers due to various types of winter weather events between 2000 and 2023. During this period of analysis, winter weather-related payouts represented approximately 4% of all indemnity payouts in Tripp County.

#### Building Exposure:

The total value of buildings in Tripp County is approximately \$660,350,000, according to the South Dakota Hazard Mitigation Plan, which ranks the county 30<sup>th</sup> among the state's 66 counties. The median figure for South Dakota counties is approximately \$606,000,000. The county's building exposure can thus be considered moderate.

### **Population Density:**

Tripp County is sparsely populated, with an average of just 3.5 people per square mile, less than the state figure of 11.7 people per square mile and far below the national figure of 93.8. Tripp County would have to be rated low in terms of population density.

### ***Future Vulnerability***

No development has occurred anywhere in Tripp County since the previous plan was approved to affect any of the jurisdictions' vulnerability to winter storms. Looking ahead, vulnerability to winter storms may decrease if the population continues declining.

One factor that could impact vulnerability is climate change. According to the South Dakota Hazard Mitigation Plan, the winter season is warming at a faster rate than any other season in South Dakota, but winter storms and blizzards will continue to be a severe weather hazard in the state. Warmer winter temperatures could mean more ice and freezing rain events, which would impact electrical utilities and communication systems, the transportation system, and livestock. An increase in the frequency of large snowfall events also is being experienced in the northern U.S. There remains some uncertainty in projections for the coming decades, but the rising trend of extreme precipitation events is something that needs to be considered.

### **Summer Storms**

All areas of Tripp County are vulnerable to summer storms, especially those that are accompanied by tornadoes, lightning, or large hail. Typical damage from summer storms includes blown down power lines, crop damage from hail and high wind, property damage if a populated area is struck, and flooding as the result of heavy rain. Like the rest of the Great Plains, Tripp County is especially vulnerable to summer storms accompanied by high wind because the landscape is open and there is very little topographic relief to block the wind.

As with winter storms, the methodology that was used in the South Dakota Hazard Mitigation Plan to assess vulnerability to summer storms was followed for this plan. The following factors were considered:

- The number of prior summer storm events in the county
- Past damage amounts
- The county's building exposure
- Population density
- Housing stock characteristics in each community

### **Prior events:**

For this analysis, only the number of tornadoes and major hail events (hail at least one inch in diameter) are considered, due to inconsistencies in how the other types of summer storms

are recorded in the National Climatic Data Center's Storm Events Database <sup>8</sup>. A total of 30 tornadoes and 79 major hail events were recorded for Tripp County. In comparison, the average number of tornadoes for South Dakota counties is 28 and the average number of major hail events is 57, indicating that Tripp County may be somewhat more prone to experiencing severe summer weather than other counties in the state.

#### Past Damage Amounts:

Many summer storm events have caused significant damage in the county, as shown in **Table C.2**. Tripp County farmers are quite vulnerable to the impact of summer storms. **Table C.4** in **Appendix C** provides information on indemnity payouts for crop loss in Tripp County due to severe summer weather between 2000 and 2023. During this period of analysis, summer storm-related payouts represented about 5% of all indemnity payouts in Tripp County.

#### Building Exposure:

The total value of buildings in Tripp County is approximately \$660,350,000, according to the South Dakota Hazard Mitigation Plan, which ranks the county 30<sup>th</sup> among the state's 66 counties. The median figure for South Dakota counties is approximately \$606,000,000. The county's building exposure can thus be considered moderate.

#### Population Density:

Tripp County is sparsely populated, with an average of just 4.1 people per square mile, less than the state figure of 11.7 people per square mile and far below the national figure of 93.8. Tripp County would have to be rated low in terms of population density.

#### Housing Stock Characteristics

Differences in the local housing stock were analyzed to help determine vulnerability at the community level. The table below shows the housing stock in each community is older than the state average, and an assumption can be made that some of the older houses may not be as structurally sound as a newer home, putting the occupants at higher risk to a powerful summer storm, such as a tornado or other high wind event. The impact on human life might be somewhat worse in New Witten, given the high percentage of mobile homes there.

**Table 3.7 – Housing Stock Characteristics**

Community	Houses Built Prior to 1960	Houses Built Since 2000	Mobile Homes
Colome	31.3%	10.2%	13.6%
New Witten	30.2%	3.8%	30.2%
Winner	40.5%	7.4%	12.7%
South Dakota	26.4%	31.5%	6.4%

Source: 2020 US Census (DP04 Selected Housing Characteristics)

<sup>8</sup> The analysis goes back to 1960 for tornadoes and 2000 for hail events.

### *Future Vulnerability*

No development has occurred anywhere in Tripp County since the previous plan was approved to affect any of the jurisdictions' vulnerability to summer storms. Looking ahead, vulnerability to summer storms may in fact decrease if the population continues declining.

Regarding the impact of climate change, the South Dakota Hazard Mitigation Plan cites the Climate Science Special Report from 2017, which states that damage from convective weather hazards, such as severe thunderstorms and tornadoes, have undergone the greatest increase relative to other extreme weather since 1980. The plan states that the tornado season is getting longer, and that an increase in potential days for severe thunderstorms is projected for the mid to late 21<sup>st</sup> century. The expected increase in the number of days above 95 degrees by midcentury could create conditions favorable to the formation of severe thunderstorms. There is some uncertainty in these projections, but severe thunderstorms and tornadoes will remain a hazard in South Dakota.

### **Flooding**

Like all counties in South Dakota, Tripp County is vulnerable to flooding. Because of the specific nature of flooding, vulnerability will be analyzed first on a general county-level basis, and then specifically for each community. Given the degree to which flooding is geographically based, this approach made the most sense to the planning team.

#### *General Flood Vulnerability*

According to the HAZUS analysis run for the South Dakota Hazard Mitigation Plan (see Table 3-45 of that plan), the potential building damage loss from flooding in Tripp County is \$3,470,000, whereas the median figure for all South Dakota counties is approximately \$2,800,000. The building damage loss ratio (the percent of the total building inventory value that could be damaged from flooding in any given year) of 0.9 percent is slightly higher than the median value for South Dakota counties of 0.8 percent. The potential displaced population in Tripp County was determined to be 265 people, slightly higher than the median value of South Dakota counties of approximately 255 people.

In addition to impacting buildings and other structures, a good deal of public infrastructure throughout the county is vulnerable to flooding. Flood damage frequently involves washed out or damaged roads and drainage culverts, often occurring in the spring, especially following winters with heavy snow.

Flooding also has a major impact on agriculture. Spring flooding can delay farmers getting into their fields to plant, and later in the growing season it can damage crops. **Table C.5** in **Appendix C** provides information on indemnity payouts for crop loss in Tripp County due to flooding and excess moisture between 2000 and 2023. During this period of analysis, flood-related payouts represented about 12% of all indemnity payouts in Tripp County.

2019 was probably the worst year ever in terms of flooding's impact on South Dakota's agricultural producers. The state ranked first in the nation with almost 4 million acres of

farmland prevented from being planted due to flooding, more than double the next nearest state. However, Tripp County was not impacted as much as most other counties in the state. Approximately 42,300 acres of land in Tripp County were not planted due to flooding in 2019, which was 6% of land that would otherwise have been planted, ranking the county 42<sup>nd</sup> in South Dakota. Over 38% of indemnity payouts in the county between 2000 and 2023 due to excess moisture occurred in 2019.

Tripp County also is vulnerable to flooding due to dam failure, primarily because of the Beaulieu Dam, which is located roughly midway between Winner and Colome (see **Figure 2.1**). Built in 1947, the dam has a normal storage capacity of 270 acre-feet, with a maximum capacity of 465 acre-feet. One property located about two miles downstream of the dam is within the predicted area of inundation if the dam failed, and another property lies just outside the flood area. According to the dam's preparedness plan, floodwater would reach the property in 20 minutes. The dam, which had its spillway repaired in 2001 and has had some additional work done to it since then, is in good condition.

#### *Local Flood Vulnerability*

At the community level, vulnerability was determined by using FEMA's HAZUS loss estimation software to estimate potential losses during a 100-year flood event. Vulnerability was also assessed by using GIS software to overlay areas of flood risk on parcel data to determine the number of housing units at risk of flooding and the assessed value of residential dwellings and commercial buildings at risk. The following table summarizes the results of the analysis (note that both analyses may have included a small amount of land outside the communities, in which case some of the values in the table could be somewhat inflated).

**Table 3.8 – Community Flood Loss Estimation**

Community	Building Structural Damage	Debris Generated (Tons)	Households Displaced	People Needing Shelter	Housing Units at Risk	Assessed Value of Property at Risk
Colome	\$344,000	400	7	0	8	\$286,000
New Witten	\$3,300,000	3,073	31	1	10	\$709,000
Winner	\$14,100,000	14,215	262	4	54	\$5,674,000

Sources: FEMA HAZUS loss estimation software; Tripp County Director of Equalization

Flood risk was also analyzed using the RiskFactor website, which uses a probabilistic flood model that shows any location's risk of flooding from rain, rivers, and storm surges. According to the RiskFactor analysis, there is some flood risk in each of the communities. There is major residential flood risk in New Witten, moderate risk in Colome, and minor risk in Winner. Approximately 40% of residential properties are at risk in New Witten, 13% of residential properties are at risk in Colome, and 5% of residential properties are at risk in Winner.

#### *Future Vulnerability*

No development has occurred in flood prone locations or anywhere else within Tripp County since the previous plan was approved to affect any of the jurisdictions' vulnerability to

flooding. Looking ahead, vulnerability to flooding may decrease if the population continues to decline as expected.

One factor that may increase the county's vulnerability to flooding is the continuing conversion of wetlands and other marginal land to agricultural production. Farming these marginal lands can increase the probability and severity of flooding in certain areas as the land's natural capacity to absorb excess surface water is decreased. The primary impact is on rural roads and infrastructure. Precise statistics on the amount of road damage that flooding has caused over the years in Tripp County are not available, but future updates to this plan could explore this trend in more depth.

The nature and frequency of flooding also could be altered by climate change. The South Dakota Hazard Mitigation Plan notes a long-term trend of increasing annual precipitation across South Dakota, among the highest in the country, much of it occurring in the spring and fall seasons, and there is high confidence that precipitation extremes will increase in frequency and intensity that could exacerbate flooding.

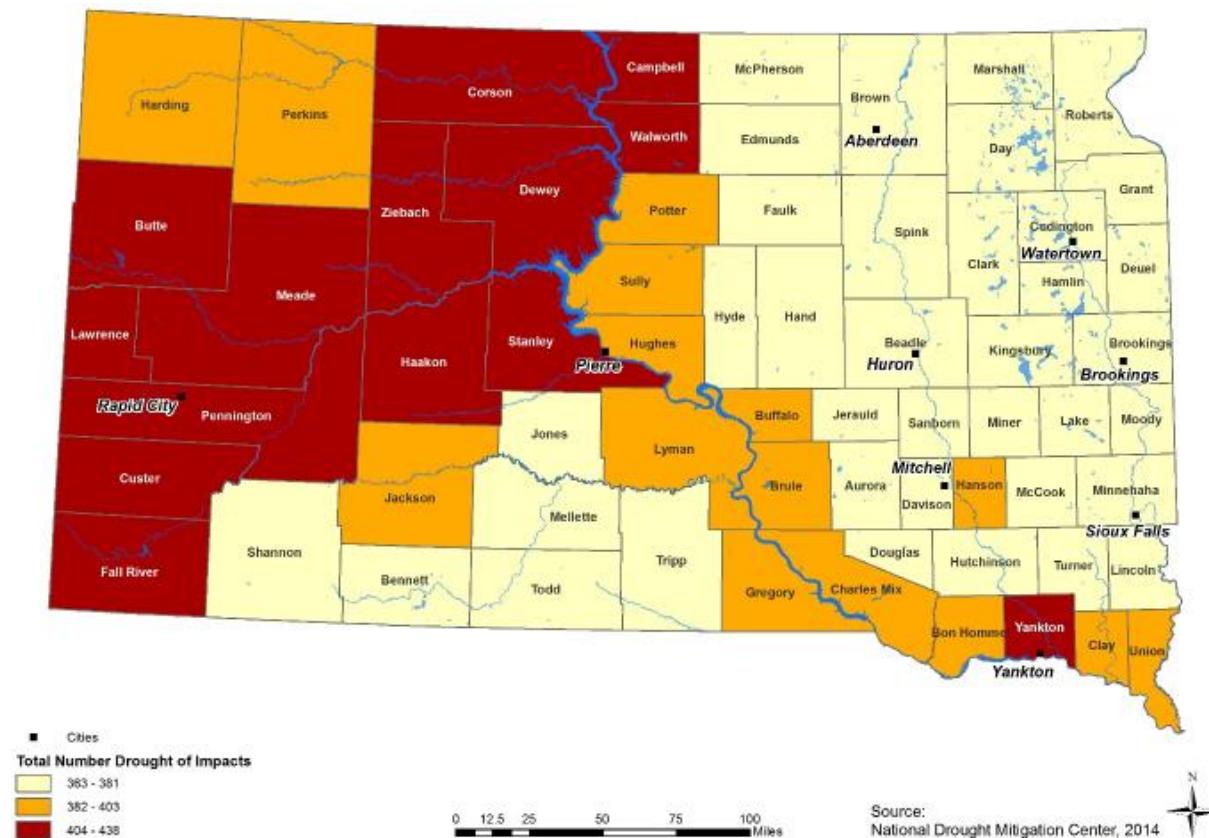
### **Drought**

Without question, Tripp County is vulnerable to drought, with the biggest impact being in the agricultural sector. Non-irrigated cropland is most susceptible to drought, and yield reductions due to moisture shortages can be aggravated by wind-induced soil erosion. Fortunately, most farmers in Tripp County have crop insurance, which lessens the financial impact of droughts. Modern agricultural practices, such as no-till farming and the development of drought-tolerant crops, also help farmers withstand years of low rainfall. **Table C.6 in Appendix C** provides information on indemnity payouts for crop loss in Tripp County due to drought, heat, and hot wind events between 2000 and 2023. During this period of analysis, drought-related payouts accounted for just over 70% of all indemnity payouts in Tripp County, far more than any other type of hazard.

To determine which areas of the state are most vulnerable to the agricultural impacts of drought, the authors of the South Dakota Drought Mitigation Plan conducted an analysis comparing crop losses in each county to the total value of the county's crops. Crop value was taken from the 2012 Census of Agriculture, while crop loss was based on the Risk Management Agency's crop indemnity data for the period 2000 to 2014. The resulting loss ratio is the average annual loss divided by total crop value; the higher the ratio the higher the vulnerability. Tripp County's average annual loss from drought for the 2000 – 2014 period was \$3,407,512, compared to a total crop value of \$86,671,000, resulting in a loss ratio of 3.9%. In comparison, the average loss ratio figure for South Dakota counties was 3.1%. The authors of the South Dakota Drought Mitigation Plan assigned a "Moderate" vulnerability rating for Tripp County for this measure of drought vulnerability.

Vulnerability also was assessed by reviewing the South Dakota Drought Mitigation Plan's section on the National Drought Mitigation Center's Drought Impact Reporter. The Drought Impact Reporter analyzes drought impact information from a broad range of areas, including

the social, economic, and environmental realms. As shown in the figure below from the South Dakota Drought Mitigation Plan, Tripp County is in the lower range of counties in terms of the number of drought impacts.



### *Future Vulnerability*

No development has occurred anywhere within Tripp County since the previous plan was approved to affect any of the jurisdictions' vulnerability to drought. Looking ahead, vulnerability to drought may increase if current land use trends continue and more marginal land in the county is brought into agricultural production. Climate change also may increase the frequency and severity of droughts. The expected increase in Tripp County's average annual temperature and the number of days over 95 degrees may lead to increased evaporation and drought frequency, which would compound water scarcity problems.

### Wildfire

Wildfire risk in Tripp County was analyzed using two different sources. According to the U.S. Forest Service's Wildfire Risk to Communities website, Tripp County's overall wildfire risk is considered medium, higher than 66% of the counties in the United States and 59% of South Dakota's counties. Information from the SILVIS Lab at the University of Wisconsin shows a total of 71 housing units located in the Wildland-Urban Interface, which are locations vulnerable to wildfires because of a combination of dense housing and vegetation. These 71

housing units represent 2.6% of the total housing stock in Tripp County. For comparison, the statewide figure is 25.9%. The following table summarizes the overall risk in Tripp County.

**Table 3.9 – Housing Stock in Wildfire Risk Zones in Tripp County**

Houses At Risk	Median Housing Value in Tripp Co.	Total Value of Homes at Risk
71	\$128,100	\$9,095,100

Sources: [silvis.forest.wisc.edu/data/wui-change](http://silvis.forest.wisc.edu/data/wui-change); 2020 U.S. Census/American Community Survey

### *Future Vulnerability*

No development has occurred in areas prone to wildfire or anywhere else within Tripp County since the previous plan was approved to affect any of the jurisdictions' vulnerability to wildfire. Looking ahead, vulnerability to wildfire may decrease if the population continues to decline as expected.

One factor that could increase wildfire vulnerability is the continued spread of cedar trees. These trees are spreading quickly in Tripp County, and efforts to control their spread have met with only limited success. The fuel load they represent could turn an otherwise routine brushfire into a very serious situation.

The possible impact of climate change also needs to be considered. The South Dakota Hazard Mitigation Plan cites a U.S. Forest Service study that indicates a likely increase in the annual window of high fire risk by 10 to 30%. The plan states that predictions past 2040 are largely speculative, but there will be an increase in the potential for drought and the number of days in any given year with flammable fuels, which may extend the fire season.

## **Risk Assessment Summary**

In this section, the vulnerability of Tripp County and each of the participating jurisdictions to each of the hazards profiled is summarized. Maps are presented at the end of the section to augment the analysis, showing areas vulnerable to flooding; the graphic on page 35 showed areas where wildfire is most likely to occur. Vulnerability to winter storms, summer storms, and drought is not mapped, as those hazards impact all areas of the county about equally.

### **• Winter Storms**

Tripp County's vulnerability to winter storms can be considered at least moderate. The authors of the South Dakota Hazard Mitigation Plan assigned Tripp a rating of Moderate when considering prior winter storm events in the county, the county's building exposure, and the county's population density. All areas of the county are vulnerable to winter storms. Major winter storms accompanied by heavy snow or freezing rain contribute to the vulnerability of county residents by making roads dangerous for travel. The isolation of residents living outside of Winner or Colome puts them at increased risk. If roads are blocked by snow for

extended periods of time, residents outside these communities may not have access to groceries, medical supplies, or other essential items. Winter storms accompanied by high winds have the potential to damage residential and commercial property in the county, as well as infrastructure. A major concern is the vulnerability of rural electric power infrastructure, especially when winter storms are accompanied by high winds and freezing precipitation that can cause ice to build up on powerlines, which can then cause the lines and poles to come down. Elderly residents who rely on home medical apparatus dependent on a constant supply of power are particularly vulnerable during these times and they are often less able to withstand extreme cold events.

- **Summer Storms**

Tripp County's vulnerability to summer storms can be considered moderate. The authors of the South Dakota Hazard Mitigation Plan assigned Tripp a rating of Moderate when considering prior tornado events in the county, the county's building exposure, and the county's population density. All areas of the county are vulnerable to summer storms. Although the county's population density is low and infrastructure development is not extensive, a large amount of cropland in the county is vulnerable to the effects of hail and other violent summer weather. Vulnerability may be somewhat higher in New Witten, where 30% of the housing stock consists of mobile homes, which can be overturned by winds of 60 to 70 miles per hour if they are not anchored properly. Winner enforces building codes, which helps mitigate vulnerability to summer storms accompanied by high winds.

- **Flooding**

The overall vulnerability of Tripp County to flooding can be described as moderate. According to the vulnerability analysis conducted for the South Dakota Hazard Mitigation Plan, Tripp's estimated flood loss is in the middle tier of counties. Much of the vulnerability is to cropland and to rural county roads, especially near the White River. Some vulnerability also exists because of the Beaulieu Dam. Flooding in 2019 resulted in 26 of the county's townships submitting a declaration for FEMA assistance, and Tripp County Water User District reported damage to three of their waterlines. Following is a summary of vulnerability in each of the communities:

**Colome** is vulnerable to flooding, as indicated in **Table 3.8**. Most of the risk is on the east side of the city, where several residential properties are located in a flood hazard zone (see **Figure 3.1**). The RiskFactor analysis found moderate flood risk to residential properties in the community. No serious flooding has ever occurred in Colome, although heavy rain events typically cause water to pool temporarily in low-lying areas, resulting in minor, localized flooding. Flooding in 2019 washed out a culvert on Main Street, damaged the city's sewage lagoon, and had a minor impact on residential property.

**New Witten** is quite vulnerable to flooding, as shown in **Table 3.8**. HAZUS identified most of the community south of Conway Avenue as flood prone (see **Figure 3.2**). Non-residential properties in this area include the fire hall and the town's grain elevators. The RiskFactor analysis found major flood risk to residential properties in the

community. Flooding in 2019 caused some road damage and had a minor impact on residential property.

**Winner** is quite vulnerable to flooding, as shown in **Table 3.8**. HAZUS identified parts of the northeast side of the city and a large area on the western fringe of the community as vulnerable to flooding (see **Figure 3.3**). In addition to residential property in these areas, many businesses and some city property, including the Winner fire hall, are at risk. The community is particularly vulnerable because groundwater easily infiltrates into the city's sewer system, which largely consists of old clay piping, when the subsurface becomes soaked with water during wet periods. Such infiltration has resulted in sewer backups in low-lying areas of the community on many occasions. The City has taken action in recent years to replace some of the older sewer pipe, which has improved the situation. The RiskFactor analysis found minor flood risk to residential properties in the community. Flooding in 2019 had varying degrees of impact on approximately 50% of the city's residential property, with many homes experiencing significant water in their basements.

- **Drought**

Tripp County's vulnerability to drought can be considered at least moderate and is certain to continue for the foreseeable future. The impact is primarily to the agricultural sector, where serious losses have occurred. The South Dakota Hazard Mitigation Plan assigned a vulnerability rating of Moderate for Tripp County in terms of drought's impact to crops between 2000 and 2014. Residential and commercial impacts of drought are minor, as the water supply is considered reliable and secure, but during the extreme drought of 2012 the City of Winner implemented restrictions on non-essential water use.

- **Wildfire**

The overall vulnerability to wildfire in Tripp County can be considered moderate. Approximately 3% of the county's population lives in a location vulnerable to wildfire, well below the statewide figure of 26%. Although no truly destructive wildfire has ever been recorded in the county, several fairly large fires have been reported in the county since 2000, at least one of which caused significant damage. The risk assessment conducted for the South Dakota Hazard Mitigation Plan assigned a rating of Low for Tripp County regarding aggregate wildland fire vulnerability.

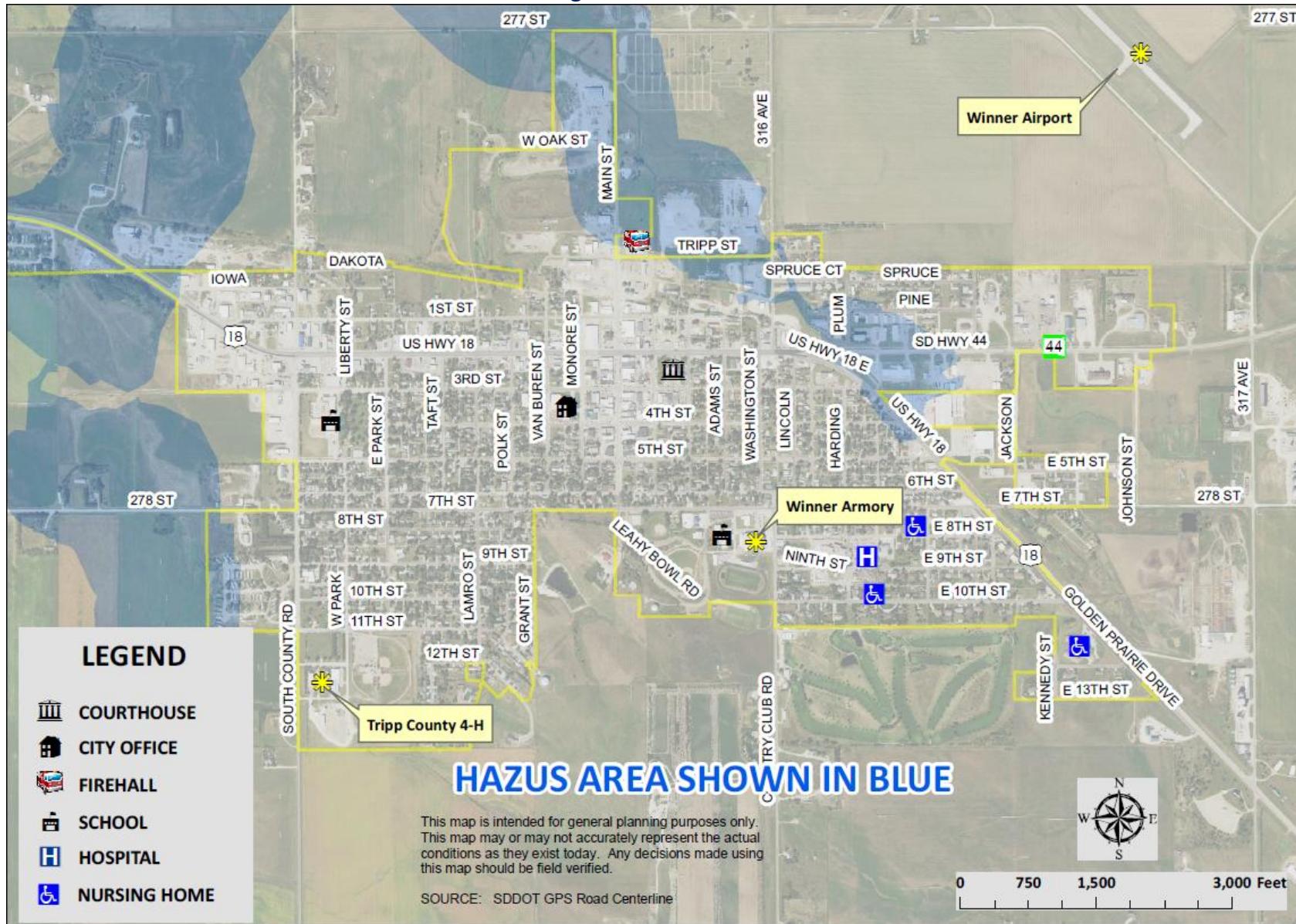
Figure 3.1 – Colome



**Figure 3.2 – New Witten**



### Figure 3.3 – Winner



*2025 Tripp County (SD) Hazard  
Mitigation Plan*



# CHAPTER IV

## Risk Mitigation Strategy



# CHAPTER IV

## RISK MITIGATION STRATEGY

### Background

The previous chapter described the types of hazards most likely to impact Tripp County and discussed the county's vulnerability to each of the hazards. This chapter describes the local resources and capabilities available to support hazard mitigation, identifies the hazard mitigation goals and objectives that the planning team decided upon, and then focuses on a presentation of the mitigation actions proposed to achieve the goals and objectives. **Table 4.5** at the end of the chapter provides information about each of the proposed actions.

### Community Capabilities

Resources are available at the local level to support mitigation activities and efforts in Tripp County. For the purposes of this plan, these resources are divided into regulatory mechanisms and other capabilities.

#### Regulatory Mechanisms

Regulatory mechanisms and authorities to mitigate the various hazards that impact Tripp County are limited. For instance, the only location within the county where building codes are enforced is in Winner. By South Dakota state law, any local unit of government that has not adopted building codes is required to follow the 2021 edition of the International Building Code, but there is no local enforcement mechanism in Tripp County outside of Winner. The following table summarizes the formal regulatory policies within Tripp County that can support the local mitigation strategy.

**Table 4.1 – Regulatory Mechanisms**

Item	Notes
Tripp County Burn Ban Ordinance	This ordinance, which was adopted in 2025, prohibits open burning during fire danger periods. Burn bans are issued by the county commission after consultation with local fire and law enforcement officials.
Colome Floodplain Ordinance	Regulates development within flood hazard areas (see <b>Table 4.2</b> ).
Winner Zoning Ordinance	The ordinance, which is based on the City's comprehensive plan, controls where growth and development can occur within the city.
Winner Building Code	Winner enforces the International Building Code, 2018 edition, which regulates how new residential and commercial buildings are constructed

Regulatory authority also exists within Tripp County to mitigate the impact of other hazards. For example, during times of severe drought, each community can enact regulations limiting residential and commercial water usage. During the extreme drought of 2012, the City of Winner took this step by passing a resolution restricting non-essential water use that remained in effect from August through October that year.

As shown in the following table, Tripp County, Colome, and Winner participate in the National Flood Insurance Program (NFIP). However, only Colome has been mapped. Tripp County and Winner do not have a Flood Insurance Rate Map and therefore do not promote and enforce NFIP requirements since there is nothing to enforce or regulate. Furthermore, since there are no Special Flood Hazard Areas for these two jurisdictions, they have no areas to regulate for substantial damage and improvement provisions. Training and information on NFIP for all these jurisdictions, including Colome, has not been passed down over the years as positions have turned over, which has resulted in a situation where current staff have little knowledge about the NFIP program. To address this issue, each jurisdiction has committed to improving its knowledge of and capacity to implement the NFIP program.

**Table 4.2 – National Flood Insurance Program Participation**

Jurisdiction	Current Effective Map Date	Reg-Emer Date	Appointed Designee	Floodplain Regulation Enforcement	Substantial Improvements Provisions
Tripp Co.	(NSFHA)	04/25/97	Director of Equalization	There are no floodplain regulations to administer	Not applicable
Colome	05/01/86	05/01/86	Finance officer	Requires floodplain development permit and floodproofing certificate	New construction and substantial improvements of residential structures must have the lowest floor elevated to or above base flood elevation. The development permit must describe extent of watercourse alteration or relocation
<b>New Witten</b>	<i>(The community does not participate in the NFIP program)</i>				
Winner	(NSFHA)	06/08/98	Building inspector	There are no floodplain regulations to administer	Not applicable

Currently there is one active National Flood Insurance Program policy in Tripp County providing \$60,000 in coverage. No claims have been paid to date. No repetitive losses or severe repetitive losses have ever been recorded in the county.

### **Other Capabilities**

Other resources and capabilities exist within Tripp County to support the mitigation strategy. This includes administrative and technical resources, financial resources, and education and outreach efforts, as well as physical assets, which are summarized in the table on the following page and discussed in further detail below.

**Table 4.3 – Other Local Capabilities to Support Hazard Mitigation**

	Tripp County	Colome	New Witten	Winner
<b>ADMINISTRATIVE &amp; TECHNICAL</b>				
Emergency management staff	X			
Planning and zoning staff/board				X
Public works staff		X		X
Floodplain management staff	X	X		X
Code enforcement staff				X
Electrical system staff				X
<b>FINANCIAL</b>				
Budgeting process	X	X	X	X
Levy/Project surcharge for specific purposes				X
<b>EDUCATION AND OUTREACH</b>				
Severe Weather Awareness Week	X			
Emergency alerts/notification to cellphones		X		X
Social media	X	X		X
<b>PHYSICAL ASSETS</b>				
Relief shelter	X	X		X
Storm shelter	X		X	X
Warning siren		X	X	X

Administrative and technical staff to support hazard mitigation in the county are limited. For instance, Tripp County has an emergency manager, but the position is less than half time. As the largest community within the county, the City of Winner has the most technical staff expertise.

The availability of financial resources is critical to the success of this plan. Since there are no specific local funding sources available to support hazard mitigation in Tripp County, the budgeting process is where the “rubber meets the road” if hazard mitigation is to be achieved<sup>9</sup>. Therefore, the mitigation actions listed in **Table 4.5** should be considered when the jurisdictions begin developing their annual budgets. In this way, the plan will not become a mere wish list of ideas for which there is no practical funding mechanism. To help ensure this happens, the Emergency Management Director will continue reaching out to each community at least annually to discuss hazard mitigation, including the possibility of obtaining funds through FEMA or other sources for the projects they have identified.

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<sup>9</sup> The City of Winner typically budgets about \$200,000 annually for electrical system improvements, mainly for burying overhead powerlines. Approximately 35% of the powerlines are now underground, and it is the intention to have all lines underground by 2040.

Education and outreach to support hazard mitigation in Tripp County is limited, but efforts are being made. The Tripp County Emergency Management office participates in severe weather public awareness campaigns in conjunction with the State Office of Emergency Management and the National Weather Service and communicates regularly with local officials regarding severe weather awareness and training opportunities. Colome and Winner send out text alerts when severe weather is forecasted.

There are many physical assets in Tripp County that can help protect people prior to, during, or after a disaster event or other emergency situation. Outdoor sirens to warn people of impending severe weather are located in each community. Each siren is tested regularly, each has a backup source of power, and each can be activated remotely by local officials or from the 911 dispatch center in Winner. Public facilities that can serve as emergency shelter from a tornado or other severe weather include the basement of the courthouse in Winner, the Colome Athletic Building, and a small tornado safe room structure in New Witten (acquired with FEMA hazard mitigation funds) that can shelter up to about 15 people. Facilities that can provide short-term relief following a disaster include the St



*Pictured: The Tripp County 4-H Center in Winner.*

Isidore Church in Colome, which can shelter approximately 100 people, the Winner Armory, which has a backup generator and can shelter approximately 200 people, the Tripp County courthouse in Winner, which has a generator and can shelter about 100 people, and the Tripp County 4-H Center, which can shelter approximately 100 people, but has no generator.

The ability of Tripp County, the City of Colome, and the City of Winner to enhance their mitigation capabilities is limited. None of the jurisdictions have the financial ability to hire specialized staff such as engineers to develop hydrology studies or grant writers to develop applications for hazard mitigation funds. However, through their membership in Planning & Development District III, each of these jurisdictions has become more familiar with hazard mitigation concepts, and their continued participation as this plan is updated in future years will allow them to further develop their knowledge and capabilities. District III staff, which have decades of experience working on various planning and community development activities within Tripp County, wrote the county's current hazard mitigation plan and have helped develop applications to fund hazard mitigation projects within the county.

## **Mitigation Goals and Objectives**

For this plan update, there are no significant changes in Tripp County's hazard mitigation strategy. The community priorities have not changed, and the planning team decided to keep all the goals and objectives from the current mitigation plan. This decision was based in part on the results of the survey, but even more so on the fact that there has been no significant development anywhere in the county since the current plan was adopted and no changes in community vulnerability <sup>10</sup>. The following goals were identified:

- Minimize loss of life and injuries from hazards.
- Minimize damage to existing and future structures within hazard prone areas.
- Reduce losses to critical facilities, utilities, and infrastructure from hazards.
- Reduce impacts to the economy and the environment from hazards.

After the team had settled on the goals, they turned their focus to each of the hazards facing the County. Following are the specific mitigation objectives identified for each of the hazards:

### ***Winter storm***

- Reduce property and infrastructure losses due to winter storms.
- Ensure that people are adequately protected from the effects of winter storms.
- Minimize disruptions to the power distribution system.

### ***Summer storm***

- Reduce property and infrastructure losses due to summer storms.
- Ensure that people are adequately protected from the effects of summer storms.
- Ensure that people have adequate warning when violent weather threatens.

### ***Flooding***

- Reduce property and infrastructure losses due to flooding.
- Minimize development in areas that are prone to flooding.
- Maintain the natural and man-made systems that protect people and property from floods.

### ***Drought***

- Reduce economic and environmental impacts due to drought.

### ***Wildfire***

- Reduce property, crop, and infrastructure losses due to wildfires.

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<sup>10</sup> The lack of development is shown by the fact that a total of only 39 building permits were issued throughout Tripp County between 2010 and 2022, an average of only three per year.

## **Mitigation Action Plan**

With the mitigation capabilities, goals, and objectives identified, the planning team began the process of selecting mitigation actions to accomplish the mitigation strategy. This followed up and built upon the earlier review of the progress being made to implement the actions listed in the county's current hazard mitigation plan. A list of the actions and a summary of the implementation status of each action is shown in the following table.

**Table 4.4 – Progress on Implementing Previously Proposed Actions**

Mitigation Action	Hazard	Current Status
<b>TRIPP COUNTY</b>		
Powerline burial.	Winter Storm	No progress - lack of funds.
Drainage improvements along county and township roads	Flooding	Replace or enlarge culverts, roadway elevation, clean waterways, etc. Some progress is being made.
<b>CITY OF COLOME</b>		
Storm shelter at the city park.	Summer Storm	No progress - lack of funds.
Generator acquisition for well field.	Winter Storm	No progress - lack of funds
Drainage improvements in the city.	Flooding	No progress - lack of funds.
<b>CITY OF WINNER</b>		
Powerline burial.	Winter Storm	About 25% of the power lines have been buried, but much work remains.
Generator for city hall complex.	Winter Storm	No progress, but no longer a priority.
Safe room/storm shelters for the city.	Summer Storm	No progress - lack of funds.
Floodplain mapping for the city.	Flooding	A stormwater study was done in 2016, but it has not been updated.
Shade trees to prevent wind erosion.	High Wind	Some progress, but no longer a high priority.

The participants were encouraged to consider a broad range of mitigation actions, including measures designed to avoid, avert, or adapt to the hazards they face. To guide the jurisdictions in this process, a list of potential mitigation actions based on FEMA guidance was distributed to the team and they were reminded that they should focus on hazard mitigation as opposed to preparedness. The actions discussed and considered can be grouped into the following general categories:

- Plans and regulations: Government authorities, policies, or codes that influence building and development. Examples include:
  - Adopting zoning regulations.
  - Preserving open space.
  - Reviewing and strengthening local flood ordinances.
  - Adopting stormwater management regulations.

- Adopting National Building Code standards.
- Enacting measures to restrict non-essential water usage.
- Structure and Infrastructure Projects: Modifying existing infrastructure to remove it from a hazard area or construction of new structures to reduce impacts of hazards. Examples include:
  - Upgrading stormwater infrastructure, such as culverts and storm sewer piping.
  - Replacing overhead utility lines with underground lines.
  - Building tornado safe rooms.
- Natural Systems Protection: Actions that minimize damage and losses and also preserve or restore the functions of natural systems. Examples include:
  - Using low-lying areas as natural water retention ponds.
  - Restoring and preserving wetlands and stream corridors.
  - Forest and vegetation management.
  - Providing incentives for xeriscaping.
- Education and Awareness Programs: Programs to educate the public and decision makers about hazard risks and community mitigation programs. Examples include:
  - Developing a hazard mitigation public awareness program.
  - Participating in the StormReady program.
  - Participating in the Firewise Communities program.
  - Making presentations to school groups or neighborhood organizations.
  - Mailings to residents in hazard-prone areas.
  - Encouraging people to conserve water during droughts.

The final list of mitigation actions identified by the jurisdictions is shown in **Table 4.5**. The table contains the following information for each action:

- The local priority rating.
- The project lead primarily responsible for implementing the action.
- The estimated time frame needed to accomplish the action. Short term actions are those that can be completed within a few years, while Long term actions may take several years or more to accomplish due to cost or other factors.
- The estimated cost to implement the action.
- Resources that may be available to help fund the action.
- Notes and details about the proposed action.

Prioritizing the actions is important because not all of them can be pursued simultaneously, especially when costly projects are considered. Actions providing the most benefit in terms of cost are likely to be pursued first, while some lower priority actions may never be

implemented. The prioritization process was informal and somewhat subjective, but a methodology based on the following criteria helped guide the process:

- Overall benefit - how many lives or how much property will be protected, and how much disruption will be prevented? Are there any critical facilities or important public infrastructure that will be protected?
- Financial feasibility - how expensive will the action be? Could the action qualify for grant or loan funding?
- Political feasibility – will the public support the action? Are there any groups or interests that may be opposed to the action and thus prevent it from being implemented?
- Technical feasibility – does the technology exist for the action to be implemented? Is the action likely to function as intended?
- Environmental feasibility - does the action have the potential to have an adverse impact on the environment?
- Legal feasibility – are there any legal issues that might prevent the action from being implemented?

Of these criteria, financial considerations are especially important, because neither Tripp County nor any of the other participating jurisdictions have much discretionary money available to fund mitigation activities. Given this reality, it is unlikely that any mitigation action requiring substantial financial resources could be implemented locally without grant assistance. Following are potential sources of outside funding to help the jurisdictions accomplish mitigation projects:

#### FEMA grant programs

- Hazard Mitigation Grant Program (HMGP)
- Flood Mitigation Assistance (FMA)
- Public Assistance Section 406 funds

#### Other grant and loan programs/sources

- US Economic Development Administration
- US Department of Agriculture Rural Development grant/loan program
- US Bureau of Reclamation WaterSMART program
- South Dakota Community Development Block Grant program
- South Dakota State Homeland Security Program
- South Dakota Dept. of Agriculture and Natural Resources
- South Dakota Dept. of Transportation
- Natural Resource Conservation Service
- Western States Wildland Urban Interface Grant Program
- Clean Water Act Section 319 Grant program
- High Hazard Potential Dam Program

**Table 4.5 - Proposed Mitigation Actions**

TRIPP COUNTY ACTIONS	HAZARD	PRIORITY	PROJECT LEAD	TIME	COST	FUNDING	NOTES
Continue participation in the National Flood Insurance Program	Flooding	High	Director of Equalization	Ongoing	Minimal	Staff time	The director of equalization will contact the South Dakota floodplain coordinator to learn more about the NFIP program and participate in future training sessions.
Acquire generator for 4-H Center Building	Winter storm	High	Emergency Mgmt Director	Mid	≈\$50,000	HMGP	The generator will ensure that the 4-H Center can operate during power outages. The County intends to pursue grant funding.
Improve drainage along county and township roads	Flooding	High	Highway Superintendent	Long	≈\$250,000	DOT; HMGP	The County may pursue grant funding if a project appears to be grant eligible.
Develop a prescribed burning plan with landowners	Wildfire	High	County commission	Mid	≈\$25,000	WUIGP; General fund	This is intended to reduce the spread of cedar trees, which are spreading rapidly and increasing wildfire risk. The County will work with the towns in this effort.
Put up snow fences or plant trees along county road	Winter storm	Medium	Highway Superintendent	Mid	≈\$50,000	DOT; General fund	This will limit blowing and drifting snow over roads. The County will look into the feasibility of this option.
Construct tornado shelter in Ideal	Summer storm	Medium	County commission	Long	≈\$300,000	HMGP	The County may pursue grant funding.
Conduct outreach to educate people about water conservation	Drought	Medium	Emergency Mgmt Director	Short	Minimal	Staff time	The Emergency Management Director will work with the City of Winner on outreach to the public, including school groups.
Educate farmers on soil and water conservation practices	Drought	Medium	Emergency Mgmt Director	Short	Minimal	Staff time	The Tripp County emergency manager will work with county extension office staff on outreach to local farmers.
COLOME ACTIONS	HAZARD	PRIORITY	PROJECT LEAD	TIME	COST	FUNDING	NOTES
Continue participation in the National Flood Insurance Program	Flooding	High	Finance Officer	Ongoing	Minimal	Staff time	The finance officer will contact the South Dakota floodplain coordinator to learn more about how to implement the City's floodplain regulations, including the process of making substantial improvement determinations.
Construct tornado shelter	Summer storm	High	City council	Mid	≈\$300,000	HMGP	The City may pursue grant funding for a shelter to be constructed in the city park or elsewhere.
Upgrade fire department capabilities	Wildfire	High	Fire chief	Mid	≈\$75,000	AFG	The City may pursue grant funding for training, equipment upgrades, or vehicle purchase.
Generator acquisition for well field	Winter storm	Medium	City council	Mid	≈\$50,000	HMGP	The generator will ensure that the well fields can operate during power outages. The City may pursue grant funding.

Request residents to limit water usage as needed	Drought	Medium	City council	Short	Minimal	Staff time	The City will request its residents to voluntarily reduce non-essential water usage, such as watering lawns and washing cars, when needed. Requests will be communicated by text messages and posts on the City's website.
Develop a prescribed burning plan with landowners	Wildfire	Medium	Fire chief	Mid	≈\$25,000	WUIGP; General fund	The City will work with County staff in this effort.
WINNER ACTIONS	HAZARD	PRIORITY	PROJECT LEAD	TIME	COST	FUNDING	NOTES
Continue participation in the National Flood Insurance Program	Flooding	High	Building inspector	Ongoing	Minimal	Staff time	The building inspector will contact the South Dakota floodplain coordinator to learn more about the NFIP program and participate in future training sessions.
Upgrade electrical distribution system	Summer storm Winter storm	High	Electric system superintendent	Mid	≈\$2 mil	HMGP; General fund	The City may pursue grant funding to bury additional overhead power lines if a project appears to be grant eligible.
Upgrade stormwater infrastructure	Flooding	High	Utility manager	Long	≈\$750,000	DANR; HMGP	The City may pursue grant funding.
Upgrade fire department capabilities	Wildfire	High	Fire chief	Mid	≈\$150,000	AFG	The City may pursue grant funding for training, equipment upgrades, or vehicle purchase.
Construct tornado shelter	Summer storm	Medium	City council	Long	≈\$500,000	HMGP	The City may pursue grant funding for a multi-purpose facility.
Conduct outreach to educate people about water conservation	Drought	Medium	City council	Short	Minimal	Staff time	The City will work with the Tripp County emergency manager on outreach to the public.
Implement water use restrictions when needed	Drought	Medium	Public works director and City council	Ongoing	Minimal	Staff time	The City has an ordinance that restricts non-essential water use (watering lawns, washing cars, etc.) when needed. It was last issued during the 2012 drought.
Develop a prescribed burning plan with landowners	Wildfire	Medium	Fire chief	Mid	≈\$25,000	WUIGP; General fund	The City will work with County staff in this effort.

#### Potential Resources for Funding Assistance:

AFG      FEMA Assistance to Firefighters Grant Program  
 HMGP     FEMA Hazard Mitigation Grant Program  
 WUIGP    Wildland Urban Interface Grant Program

DANR    South Dakota Dept of Agriculture and Natural Resources  
 DOT      South Dakota Dept of Transportation

*2025 Tripp County (SD) Hazard  
Mitigation Plan*



# CHAPTER V

## Plan Maintenance



# CHAPTER V

## PLAN MAINTENANCE

### **Background**

Plan maintenance is a continuous process that requires long-term commitment and focused effort. The process involves evaluating the plan's effectiveness at achieving its goals, updating the plan as needed to keep it current, and making sure it is integrated into other local planning mechanisms. These activities provide the foundation for an ongoing mitigation program and will ensure that the plan remains relevant and effective. This chapter addresses how Tripp County officials intend to implement the plan so that it remains a dynamic, useful tool for mitigating against the impacts of future hazard events.

### **Public Participation**

The plan can be accessed on the Tripp County, City of Colome, and City of Winner websites, and a hard copy is available for review at the Tripp County courthouse and in each city office. Going forward, Tripp County and each of the participating jurisdictions will continue their efforts to make the public more informed about the plan. Outreach efforts will likely evolve over time as different methods are used to get greater public participation in the mitigation planning process. Activities may include any of the following:

- Meetings of the Tripp County Local Emergency Planning Committee.
- Press releases and social media posts.
- Surveys to get feedback from the public about mitigation priorities.
- Community visits by the Tripp County Emergency Management Director to discuss mitigation planning (local schools, civic meetings, etc.).

Any comments and suggestions received from the public through any of the forums described above will be included in the public outreach section of the plan.

### **Monitoring, Evaluating, and Updating the Plan**

The Tripp County Emergency Management Director is ultimately responsible for implementing this plan. The director will work under the direction of the Tripp County Commission and with the support of the Tripp County Local Emergency Planning Committee (LEPC) to ensure that the plan's mitigation strategy is carried out, coordinating his/her activities with other county departments or the other participating jurisdictions as needed.

The jurisdictions also will play a critical role in carrying out the action plan by identifying and prioritizing the actions they want to pursue, allocating resources for their implementation, and applying for funding assistance as needed.

An important part of implementing the plan is plan monitoring and evaluation, which will be performed by the Tripp County Emergency Management Director with the support of the LEPC. The plan will be evaluated at least annually by the LEPC, and it may also be reviewed at other times as the need arises, such as following a significant hazard event or as federal funding for hazard mitigation becomes available.

All major elements of the plan – the planning process, the risk assessment, and the mitigation strategy - will be evaluated. Following are the specific criteria that will be used to measure whether the plan is achieving its goals:

### **Planning Process**

- Could anything from the initial planning process be done more efficiently?
- Has the public become more aware of the plan? How can public participation improve?
- Have there been any public outreach activities to promote awareness of the plan?

### **Risk Assessment**

- Have any recent disaster events impacted any of the jurisdictions?
- Should any hazards be added or removed from the plan?
- Have there been any changes in the nature or magnitude of risks?
- Has any new development occurred that might impact risk?
- Are new data sources for any of the hazards available?
- Do any new critical facilities or infrastructure need to be added to the community asset list?

### **Mitigation Strategy**

- Is the mitigation strategy being carried out as expected? How many of the proposed mitigation actions have been completed or are in progress?
- Have there been any changes in mitigation priorities in any of the jurisdictions?
- Are there any new mitigation actions to consider? Should existing actions be revised or removed from the plan?
- Have parts of the plan been integrated into other planning mechanisms?
- Have any jurisdictions adopted new policies, plans, or regulations that could support the plan?
- Has NFIP participation changed in the participating jurisdictions?
- Is progress being made in education and outreach? How many outreach events have taken place?

Future updates to this plan may occur at any time in response to a change in any of the criteria identified above. However, barring a significant change in any of these factors, Tripp County will begin the process of updating this plan approximately two years prior to the plan's expiration date. Led by the Emergency Management Director, the process will consist of the following general steps:

- Apply for funding assistance to update the plan
- Funding assistance obtained
- Hire contractor to write the plan
- Organize planning team
- Begin soliciting public participation and input
- Hold meetings of planning team to develop the plan
- Make draft of the plan available for public review and comment
- Submit plan for State review
- Revise plan as needed based on reviewer comments
- Plan submitted by State to FEMA
- Revise plan as needed based on reviewer comments
- Jurisdictional adoption of approved plan

## **Plan Integration**

The Tripp County Hazard Mitigation Plan is the backbone for hazard mitigation planning within the county, but to remain useful the plan cannot exist in a vacuum. It is designed to work with the planning mechanisms and development regulations that exist within the county, and local officials and policy makers should therefore be familiar with this plan. Neither this plan nor any of the others will work effectively if they contain contrary goals or policy recommendations. Following is a description of the process by which integration will occur into the local planning mechanisms.

- Tripp County Highway Plan – the highway plan is developed by the Tripp County Highway Superintendent. It includes a table of significant county road projects scheduled to occur for the next five years. The South Dakota Dept of Transportation requires that the highway plan be updated annually and approved by the county commission. The highway superintendent will be able to utilize information learned during the development of this plan to identify and plan for road projects that may be eligible for FEMA funding, such as those that involve drainage improvements to mitigate flooding.
- Colome Floodplain Ordinance - the Colome floodplain administrator will review the floodplain ordinance annually or as needed after a significant flood event. This review process will help ensure the ordinance does not conflict with anything in this plan regarding development in areas at risk of flooding.

- Winner Comprehensive Plan and Zoning Ordinance – working with the city planning board, the Planning & Development District III office has just updated the comprehensive plan and will begin updating the zoning ordinance in the near future. Relevant information acquired through the development of this plan will be integrated into the zoning ordinance. For example, if this plan identifies certain areas as unsuitable for development due to environmental hazards, this will be reflected in the zoning ordinance.
- Winner Electric System Capital Improvements Plan – the CIP is developed by an outside consultant working with the City's electrical superintendent. The plan outlines a schedule for the implementation of major capital needs projects for the next 10 years. City staff responsible for the CIP will be able to utilize the knowledge gained during the development of this plan to identify capital projects that may be eligible for FEMA funding.

The best example to date of the county's current mitigation plan being incorporated into other planning mechanisms occurred during the recent updating of the City of Winner's comprehensive plan. In particular, the risk analysis and mitigation strategy of the mitigation plan were consulted while the comprehensive plan was being updated. The plan was also utilized during the 2024 update of the Comprehensive Economic Development Strategy (CEDS) for the Planning & Development District III region, which includes Tripp County.

Each jurisdiction will also use this plan to help them as they prepare their annual budget each year. The process will be essentially the same in each jurisdiction, beginning with a review of the plan at the outset of the budgeting process, which typically begins in the summer. Each jurisdiction will especially note their list of proposed mitigation actions in **Table 4.5**. Those that are interested in seeking funds for a specific project listed in the table will be able to utilize knowledge gained during the development of this plan, including FEMA grant deadlines and the grant eligibility of specific types of mitigation projects, as they develop their budgets.

To expand on these efforts, each community should continue to participate in future updates to this plan. This will continue to expose them to the basic concepts of hazard mitigation, which may be the only practical way for some of the jurisdictions to expand their capabilities. An important part in this process will be played by the Tripp County Emergency Management Director, who will continue to reach out to each community at least annually to review their hazard mitigation needs and priorities.

*2025 Tripp County (SD) Hazard  
Mitigation Plan*



# APPENDICES

- Appendix A: Outreach Effort
- Appendix B: Documentation of Meetings
- Appendix C: History of Previous Hazard Occurrences
- Appendix D: References



## APPENDIX A: Outreach Effort

A major effort was made to solicit input into this plan. Outreach included press releases that were printed in the *Winner Advocate*, information posted on community websites and social media, and surveys that were made available to the public. This section documents the outreach effort.

### **Press Release in *Winner Advocate* Prior to First Meeting:**

**WINNER WARRIOR LIVE** YOUR STATION FOR SERIOUS WINNER WARRIOR SPORTS ACTION

**Basketball**

• BOYS BB, FRIDAY, MARCH 7<sup>TH</sup>-  
vs. regions (2nd round)  
(TBD)

• BOYS BB, TUESDAY, MARCH 11<sup>TH</sup>-  
SoDak 16  
(TBD)

**HAZARD MITIGATION MEETING**

Blizzards, tornadoes, and floods are a few of the natural hazards that strike this part of the country. Events like this have the potential of causing thousands of dollars annually in damage to property. To lessen the impact of these disasters in the future, Tripp County is beginning the process of updating its current Hazard Mitigation Plan.

A series of meetings, which are open for the public to attend, will occur this year to obtain input as the plan is developed. The first meeting will be held at the Tripp County Courthouse on **March 25, 2025 at 11:30 AM**. Agenda items for this kickoff meeting will include a discussion of hazard mitigation concepts, a review of the County's current hazard mitigation plan, and a discussion about the planning process going forward.

Another way to contribute to the planning process is to fill out a survey. A hard copy of the survey can be obtained at the Tripp County Emergency Management Office, by going to [www.districtiii.org](http://www.districtiii.org), or by scanning this QR code:

For more information, please contact the Tripp County Emergency Management Office at [jburdette@trippcounty.us](mailto:jburdette@trippcounty.us) or by calling 605 842-3600. You can also contact John Clem at 800 952-3562 or by email at [John.Clem@districtiii.org](mailto:John.Clem@districtiii.org).



## Press Release in Winner Advocate Before Final Meeting:

**Tripp County Hazard Mitigation Plan**

The final meeting to update the Tripp County Hazard Mitigation Plan will occur July 8<sup>th</sup> at Noon at the Tripp County Courthouse. The focus of the meeting will be to review a first draft of the hazard mitigation plan, which is available for public review at the Tripp County Emergency Management Office. The plan can also be accessed at [www.districtiii.org](http://www.districtiii.org) by scanning the QR code at right.

The public is invited to attend the meeting or to provide comments and suggestions regarding the plan, which can be sent to the Tripp County Emergency Management Office at [iburdette@trippcounty.us](mailto:iburdette@trippcounty.us) or by calling 605 842-3600. All comments received will be included in the final copy of the plan that will be submitted for approval to the State and FEMA.



**Winner Transit**  
**In Town Service**  
Monday thru Friday - 7:30 a.m. to 4:30 p.m.

**\$2<sup>50</sup> Per Stop**  
**\$4<sup>00</sup> Round Trip**  
**\$3<sup>00</sup> Out-Of-Town**  
(maximum of 2 mile radius of Winner)

**ANY AGE CAN RIDE**  
**Call 842-5633**

- When You Need To Go Shopping
- Grocery Delivery Available
- All Dr. Appt. rides must give 24-hr notice
- Golden Age meals (\$2.00 Round Trip)
- Transport Children To & From School
- Handicap Accessible

## Survey Poster

**PUBLIC PARTICIPATION NEEDED!**

# TRIPP COUNTY

## HAZARD MITIGATION PLAN PUBLIC SURVEY

The Tripp County Office of Emergency Management is in the process of updating the County's Hazard Mitigation Plan. Hazard mitigation planning helps local leaders better understand risks from natural hazards, promoting the development of long-term strategies to reduce the effects of disaster-related events and their negative impact on people, property, and environment. Tripp County is seeking feedback from stakeholders and the public to incorporate into the plan.



### WHAT IS A HAZARD MITIGATION PLAN & WHY IS IT IMPORTANT?

A hazard mitigation plan is the representation of the jurisdiction's commitment to reduce risks from natural hazards, such as flooding, severe summer and winter weather, drought, and wildfires. The plan serves as a guide for local decision makers as they commit resources to reducing the effects of natural hazards, and it creates a framework for Tripp County to reduce negative impacts from future disasters on lives, property, and the local economy. Efficient hazard mitigation planning can significantly reduce the physical, financial, and emotional losses caused by natural disasters.

## TAKE THE SURVEY

[www.districtiii.org](http://www.districtiii.org)



### PUBLIC PARTICIPATION IN HAZARD MITIGATION PLANNING

Public participation in the Tripp County Hazard Mitigation Plan is an opportunity for county residents to evaluate a variety of potential hazards affecting the county and it is important to the overall success of the plan. Once approved, the plan will make Tripp County and the participating municipalities eligible to apply for FEMA hazard mitigation funding.

PHONE: (605) 842-3600  
EMAIL: [JBURDETTE@TRIPPCOUNTY.US](mailto:JBURDETTE@TRIPPCOUNTY.US)

## Survey Form with Responses

### TRIPP COUNTY HAZARD MITIGATION SURVEY (**RESULTS IN RED TYPE**)

The Tripp County Office of Emergency Management is in the process of updating the County's Hazard Mitigation Plan. Hazard mitigation planning helps local leaders better understand risks from natural hazards and promotes the development of long-term strategies to reduce the effects of disaster-related events. Tripp County is seeking feedback from stakeholders and the public to incorporate into the plan. We would greatly appreciate it if you would complete the survey. Participation is voluntary and anonymous.

#### GENERAL HOUSEHOLD INFORMATION

First, we would appreciate any information you are willing to share with us about your household. This information will remain confidential and is for survey use only.

1. What county do you live in? **TRIPP COUNTY (ALL)**
2. What town do you live in? **Winner 13; Colome 3; Rural 6; No Response 9**
3. How long have you lived in South Dakota?
  - Less than 1 year **0**
  - 1-5 years **2**
  - 6-10 years **1**
  - More than 10 years **28**
4. Do you own or rent your home?
  - Own **23**
  - Rent **8**
5. Do you own/rent a:
  - Single-family home **27**
  - Duplex / Twin home **1**
  - Manufactured home **2**
  - Other: **1**

#### NATURAL HAZARD INFORMATION

During the past 5 years, in the county you currently reside in, have you or someone in your household directly experienced a natural disaster? This could be a flood, severe windstorm, wildfire, or other type of natural disaster. Yes: **24** No: **7**

6. How concerned are you about the following natural disasters affecting your county?  
(Check the corresponding box for each hazard)

Natural Disaster	Very Concerned	Somewhat Concerned	Neutral	Not Very Concerned	Not Concerned	Weighted Results
Drought	16	13	0	2	0	43
Dust Storm	5	8	9	6	3	6
Earthquake	1	1	4	12	13	-35
Flood	0	7	10	10	4	-11
Landslide/Debris Flow	0	3	7	10	11	-29
Wildfire	11	15	3	1	1	34
Windstorm	9	19	3	0	0	37
Severe Winter Storm	14	14	3	0	0	42
Tornado	10	19	1	1	0	38
Extreme Heat	5	19	5	1	1	26
Other: _____						

7. Prior to receiving this survey, were you aware of your county's hazard mitigation plan?

Yes: 12      No: 19

### COMMUNITY VULNERABILITIES AND HAZARD MITIGATION STRATEGIES

To assess community risk, we need to understand which community assets may be vulnerable to natural hazards in the region. Vulnerable assets are those community features, characteristics or resources that may be impacted by natural hazards. The next set of questions will focus on vulnerable assets in your community. It will also cover your preferred strategies to mitigate risk to those assets.

8. Community assets are features, characteristics or resources that either make a community unique or allow the community to function. For the following categories, what do you see as being vulnerable in your community?

Human (Loss of life and/or injuries) 21

Economic (Business closures and/or job losses) 25

Infrastructure (Damage or loss of bridges, utilities, schools, etc.) 18

Cultural/Historic (Damage or loss of libraries, museums, fairgrounds, etc.) 6

Environmental (Damage or loss of forests, rangeland, waterways, etc.) 7

Government (Ability to maintain order and/or provide public amenities and services) 9

9. What specific types of community assets are most important to you? (Check the corresponding box for each asset)

Community Assets	Very Important	Somewhat Important	Neutral	Not Very Important	Not Important	Weighted Results
Elder-care facilities	17	9	5	0	0	43
Schools (K-12)	25	5	1	0	0	55
Hospitals	25	4	2	0	0	54
Major bridges	15	12	3	0	1	40
Fire/police stations	26	4	1	0	0	56
Museums/historic buildings	5	16	5	4	1	20
Major employers	17	11	3	0	0	45
Small businesses	19	10	2	0	0	48
City Hall/Courthouse	16	14	1	0	0	46
Parks	6	17	7	1	0	28
Other: Libraries	1	0	0	0	0	2
Other: Roads, Infrastructure	1	0	0	0	0	2

10. Many activities can reduce your community's risk from natural hazards. Please check the box that best matches your opinion of the following strategies to reduce risk and loss associated with natural disasters.

Community- wide Strategies	Strongly Agree	Agree	Neutral/ Not Sure	Disagree	Strongly Disagree	Weighted Results
I support implementing government rules to reduce risk	1	11	17	0	2	9
I support a non-governmental approach to reducing risk	3	11	16	1	0	16
I support a mix of both governmental and non-governmental approaches to reducing risk	6	17	6	2	0	27
I support policies to prohibit development in areas subject to natural hazards	4	14	12	1	0	21
I support the use of tax dollars (local, state, or federal) to compensate landowners for not developing in areas subject to natural hazards	2	9	15	5	0	8
I support the use of tax dollars to reduce risks and losses from natural disasters	3	22	5	1	0	27
I support protecting historic and cultural structures	2	22	7	0	0	26
I would be willing to make my home more disaster-resistant	2	22	6	1	0	25
I support steps to safeguard the local economy following a disaster event	3	24	3	0	0	30
I support improving the disaster preparedness of local schools	11	17	2	0	0	39
I support the disclosure of natural hazard risks during real estate transactions	13	14	2	1	0	39

11. Planning for natural hazards can help lessen the impact of these events. The following statements will help determine residents' priorities in planning for natural hazards in your county. Please tell us how important each one is to you.

Statements	Very Important	Somewhat Important	Neutral	Not Very Important	Not Important	Weighted Results
Protecting private property	21	8	2	0	0	50
Protecting critical facilities (e.g., transportation networks, hospitals, fire stations)	25	4	2	0	0	54
Preventing development in hazard areas	8	12	11	0	0	28
Enhancing the function of natural features (e.g., streams, wetlands)	10	15	5	0	1	33
Protecting historic and cultural landmarks	7	19	4	0	1	31
Protecting and reducing damage to utilities and infrastructure	16	13	1	0	1	43
Strengthening emergency services (e.g., police, fire ambulance)	22	7	1	0	1	49
Disclosing natural hazard risks during real estate transactions	12	13	4	0	2	33
Promoting cooperation among public agencies, citizens, non-profit organizations and businesses	14	13	3	0	1	39

## **APPENDIX B: Documentation of Meetings**

This appendix includes the following items:

- Signup sheets from the planning team meetings.
- Minutes from each of the participating jurisdictions' meetings as they discussed the mitigation actions they wanted to include in the plan.

## SIGNUP SHEET – FIRST PLANNING TEAM MEETING:

Tripp County Hazard Mitigation Planning Meeting

March 25, 2025

NAME	REPRESENTING and Mileage
Jason Orel	Tripp County Water 1 mile
Jason Orel	Winner Fire Dept. 1 mile
Sophie Cole	Tripp Co. Ambulance 1 mile
Shawn Pettif	Tripp Co. Sheriff 1 mile
Darryl Snesv	Tripp Co. EM 1 mile
Brent Keltzau	SD OEM 2.15 mile
Harly Koenig	Finance officer winner
Marc Dvorak	Winner P.D
Dan Furness	City of winner Planning/Zoning
Mitch Miller	City of Winner Public Safety Dir.
Troy Krueger	City of Winner Public Works
Jon Burdette	Tripp Co EM
Kyle Warrake	Rosebud Electric 30
Darin Nelson	Winner Fire Dept
Samantha West	Colome School District 10 miles
Bethany Croston	Winner Regional Health 1 mile
Mindy Miller	Winner Regional Health 1 mil
Mike Novotny	Tripp Co. Commission
Barb DeSessa	Tripp Co Auditor
Don Fergen	Tripp County Comm
Gloucektutak	Tripp County Comm
Barb Lightfoot	Colome Finance Officer 10 mile
Casey Harter	Colome - Utility Manager 10 miles
Curt Hechkin	City of Winner - electric supervisor .25 mil
John Clem	District 10
Eric Ausbroson	DISTRICT III
Shannon Viereck	District III

## SIGNUP SHEET – SECOND PLANNING TEAM MEETING:

## Tripp County Hazard Mitigation Planning Meeting

May 13, 2025

## SIGNUP SHEET – FINAL PLANNING TEAM MEETING:

Tripp County Hazard Mitigation Planning Meeting

July 8, 2025

## TRIPP COUNTY MINUTES

The meeting of the Tripp County Commissioners was called to order by the Chair in the Commissioner Room at the Court House at Winner on May 27, 2025, at 10:00 A.M. Roll call showed Board members Cody Jorgensen, Joyce Kartak, Daniel Forgey, Larry Wilcox, and Michael Novotny. Also present was Auditor Barbara DeSersa and Dan Bechtold, Winner Advocate.

Kartak made the motion, seconded by Novotny, to add Burn Ban and culvert discussion and approve the agenda as amended. Roll call: All ayes. Motion carried.

Forgey made the motion, seconded by Novotny, that the minutes of the meeting held on May 13, 2025 be approved as read. Roll call: All ayes. Motion carried.

Forgey made the motion, seconded by Kartak, that the claims be approved as follows:  
*(DELETED)* Roll call: All ayes. Motion carried.

No conflict of interest was reported.

No one appeared for public comment.

A proposal from H & O Electric was submitted for work to be done at the small animal building at the 4-H grounds in the amount of \$3,636.36. Discussion was held and the proposal was tabled until the next meeting on June 10, 2025.

Novotny made the motion, seconded by Wilcox, made a motion to extend the Joint Cooperative Agreement with District III Association of Local Governments for the program year January 1 through December 31, 2026, in the amount of \$15,569.00. Roll call: All ayes. Motion carried.

Forgey made the motion, seconded by Wilcox, to adopt the following:

RESOLUTION (25-2025):

Be it Resolved by the Tripp County Board of Commissioners to hereby declare the following personal property (Weed) as surplus property for sale or disposal:

Inventory# 07-743	RCA TV/VCR	\$299.00
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Inventory# 07-747	16-Juror Chairs	\$1,109.60
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Dated at Winner, South Dakota this 27<sup>th</sup> day of May, 2025.

Roll call: Ayes: Jorgensen, Kartak, Forgey, Wilcox and Novotny.

Nays: None. Resolution adopted.

A list of Projects for the updated Hazard Mitigation Plan was presented to the commissioners and discussed. Forgey made a motion, seconded by Novotny, to approve the Projects for the Hazard Mitigation Plan. Roll call: All ayes. Motion carried.

Discussion was held on the Master Transportation Plan Status Summary.

Zach Pahlke, States Attorney, Emergency Manager, Jon Burdette, Fire Chiefs, Neil Shutt, Glenn Sealey and Jason Orel came to the meeting for the second reading of Ordinance #2025-01 entitled "An Ordinance for the Declaration of Fire Danger Emergencies and the Regulation of Open Burning during Fire Danger Emergencies within the County". Kartak made the motion, seconded by Wilcox, that Ordinance #2025-01 be adopted, and the County Auditor be authorized to cause the same to be published in the official newspaper of Tripp County. Roll call: All ayes. Motion carried.

Discussion was held on Burn Permits for large burns in Tripp County. The Fire Chiefs will research other counties in South Dakota and their processes.

Wilcox made a motion, seconded by Forgey, to lift the Tripp County Burn Ban. Roll call: All ayes. Motion carried.

Zach Pahlke introduced Madison Dowling, the Summer Intern, for the States Attorney's office.

Roger Sund, Highway Superintendent, came to the meeting to give his report. The crews are blading roads and hauling gravel. Several roads were discussed.

Blake Nielsen requested an approach with a culvert meeting County guideline. Novotny made the motion, seconded by Forgey, to give Mr. Sund permission to put in a new approach and culvert for Mr. Nielsen. Roll call: All ayes. Motion carried.

Wilcox made the motion, seconded by Forgey, to give the chairman permission to sign the Notice of Award for the Project on 317<sup>th</sup> Ave, Tripp County, to Morris, Inc. in the amount of \$905,710.00. Roll call: All ayes. Motion carried.

Mr. Sund left the meeting.

At 11:00 A.M. Forgey made the motion, seconded by Wilcox, to enter into Executive session to discuss marketing or pricing strategies pursuant to SDCL 1-25-2 (5). Roll call: All ayes. Motion carried.

The Auditor, Barbara DeSersa, left during the executive session and Dan Bechtold, Winner Advocate, left for the day.

At 11:21 A.M. Forgey made the motion, seconded by Wilcox, to return to regular session. Roll call: All ayes. Motion carried.

At 11:25 P.M. Forgey made the motion to adjourn until June 10, 2025, at 10:00 A.M., seconded by Wilcox. Roll call: All ayes. Meeting adjourned.

Chairman, Cody Jorgensen

ATTEST:  
County Auditor

## COLOME MINUTES

Colome City Council  
Regular Meeting Minutes  
June 3<sup>rd</sup>, 2025

Mayor Kelly Leighton called the meeting of the Colome City Council to order at 7:00 pm at the Colome City Hall. The council members present were Duffy, Heese, Kutz, and Nelsen. Dougherty and Hill were absent. Also, present were Finance Officer Bobbi Harter, Attorney Alvin Pahlke and Visitors Bill Heese. The meeting was opened with the Pledge of Allegiance.

**Agenda Discussion/Corrections/Approve-** Motion by Heese second by Kutz to approve the agenda as written; all ayes motion carried 4-0.

**Approval of Minutes-** Motion by Nelsen seconded by Duffy to Approve Regular Meeting Minutes from May 6<sup>th</sup>, 2025, all ayes motion carried 4-0.

**Public Forum/visitors-** None

Colome Development Corporation- William Bill Heese the president of the Colome Development Corporation came to the meeting to discuss with the council what the development corporation is looking for in the future.

Law/Code Enforcement Officer Baker entered the meeting at 7:13 pm

Bill Heese exited the meeting at 7:18 pm

**Financial Report-** Finance Officer Harter Reviewed the May Financials with the council. Nelsen Motion to approve the financials and Duffy seconded the motion. all ayes motion carried 4-0.

**Claims Payable-** Motion by Heese second by Kutz to pay May Claims, all ayes motion carried 4-0.

### Department Reports

*Finance Officer Bobbi Harter* informed the council that she has received several resident complaints regarding barking dogs. She has notified those residents that the concerns will be forwarded to the Nuisance Committee for further review.

Additionally, complaints have been received about campers and RVs being connected to city residents' utilities. This is considered a violation under Ordinance No. 2025-2 – Camper Ordinance, and steps will be taken to address the issue.

Bobbi also reported on legislative changes, noting that House Bill 1130, which changes the dates for municipal and school district elections, will take effect July 1, 2025. Under the new law, elections will now be held on either:

- The Tuesday after the first Monday in June, or
- The first Tuesday after the first Monday in November.

### Office Closure Notice:

The Finance Office will be closed Wednesday, June 11 through Friday, June 13.

### Next Regular Council Meeting:

Scheduled for Tuesday, July 8 at 7:00 PM.

*Law/Code Enforcement Officer David Baker* provided the council with an update regarding the two nuisance properties under review. The council agreed to:

- Remove Parcel 50.09.09.02 from the nuisance property list.
- Proceed with the abatement process for Parcel 50.23.23.06.

Officer Baker also presented the remainder of his report to the council, covering current enforcement activities and any ongoing investigations.

## **Committee Reports**

### *Nuisance (Heese,Kutz,Duffy)*

Following a meeting of the Nuisance Committee to review the status of Parcel 50.09.09.02, the committee has decided to issue a formal notice to the resident(s). The notice will provide 30 days from the date of the letter to take one of the following actions:

- Restore the building to its original condition, or
- Remove the building from the property.

Failure to comply within the 30-day period may result in further enforcement action.

## **Old Business**

### *Hazard Mitigation Projects- Finalize*

The council held a discussion regarding potential Mitigation Projects aimed at improving community safety and emergency preparedness. Three (3) primary projects were considered and approved with a motion by Duffy seconded by Heese for the extended years of 2025- 2030:

1. Generator Acquisition for Well Field  
To ensure continuous water supply during power outages and emergencies.
2. Construction of a Tornado Shelter  
A shelter to be located in the city park or another suitable location, providing residents with a safe refuge during severe weather events.
3. Fire Department Upgrades  
Improvements to fire department capabilities, including enhanced training, vehicle acquisition, and equipment upgrades to improve emergency response.

Further evaluation and planning will be required to prioritize these projects and explore funding opportunities.

## **New Business**

### *District III-Statement of Extension*

Motion by Heese seconded by Kutz to approve the Statement of Extension with District III in the amount of \$718.00 Payable February 2026. all ayes, motion carried 4-0.

### *Summer Employment Evaluation*

Motion by Nelsen Seconded by Kutz to increase Taitin Ringing Shield's Wages to \$16.00 an hour.

### **Executive Session- Motion by Nelsen to enter executive at 8:19 pm Legal issue per SDCL 1-25-2 (3).**

Motion by Kutz to exit executive session at 8:29 seconded by Duffy.

### **Motion to Adjourn**

Motion by Nelsen second by Duffy to adjourn the meeting at 8:30 pm; all ayes motion carried 4-0.

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Kelly Leighton, Mayor

ATTEST:

---

Finance Officer, Bobbi Harter

Published once at the approximate cost of \_\_\_\_\_

## **WINNER MINUTES**

**June 2<sup>nd</sup>, 2025**

Mayor Schramm called a meeting of the Winner City Council to order at 6:30PM on Monday, June 02<sup>nd</sup>, 2025, at the Council Chambers located at 325 S. Monroe St. Councilmen attending were Clay, Meiners, Schuyler, Hughes, Klundt and Burns; there were no absences. Also attending were City Attorney Mason Juracek, Public Works Director, Public Safety Commissioner Mitch Miller, and Finance Officer Harly Koenig.

The meeting was opened with the Pledge of Allegiance.

There were no conflicts of interest.

Motion by Schuyler, second by Hughes to approve the consent agenda. The following items were approved with this motion: Previous meeting minutes from 05-19-25, the resignation of Dan Furness in the Public Works Department as the Code Enforcement Officer effective June 5<sup>th</sup>, and the resignation of Ardith Frank in the Corrections Department from full-time and be hired part-time effective June 8<sup>th</sup>.

Motion by Schuyler, second by Hughes to approve the agenda. Motion carried 6-0.

### **Recognition of Visitors and Communications**

Public input- None.

The new hires: Devon Bolander hired full time in the Corrections Department starting at \$23.56/ hour and Owen Monk part time in the Corrections Department starting at \$21.64/ hour.

### **Department Reports**

Public Works Director, Troy Kruger gave his report.

Public Safety Commissioner, Mitch Miller gave his report.

Finance Officer, Harly Koenig gave her report.

### **Bid Openings**

None

### **Public Hearings**

None

### **Board of Adjustments**

None.

### **Old Business**

None

### **New Business**

Motion by Clay, second by Burns to approve the list of proposed Hazard Mitigation Projects for 2025-2030, with the exception of generator acquisition for the city building. All in favor.

Motion by Klundt, second by Clay to not approve the wage study through Alternative Human Resources LLC. Motion carried 5-1 on roll call vote.

Motion by Klundt, second by Clay to accept and pay the claims as presented and to instruct the Finance Officer to issue warrants on the respective funds. Motion carried 6-0.

#### **Executive Session**

Motion by Schuyler, second by Meiners to enter executive session at 7:01 for a personnel issue per SDCL 1-25-2 (1) and a legal issue per SDCL 1-25-2 (3).

Motion by Hughes, second by Clay to terminate Wambli Foster with cause. Motion did not carry on 4-2 roll call vote.

Motion by Schuyler, second by Burns to accept the resignation of Wambli Foster. Motion carried 6-0 roll call vote.

Motion by Burns, second by Schuyler to exit executive session for personnel issue at 7:30pm. Motion carried 6-0.

Motion by Schuyler, second by Hughes to enter executive session for legal issues at 7:42. Motion carried 6-0.

Motion by Burns, second by Klundt to exit executive session for legal issues at 8:06. Motion carried 6-0.

Motion by Hughes, second by Meiners to adjourn the meeting at 7:32 pm. Motion carried 6-0.

Meeting adjourned.

Mayor Bradley Schramm

ATTEST:

Finance Officer, Harly Koenig

## **APPENDIX C: History of Previous Hazard Occurrences**

This section provides details about hazard events that have impacted Tripp County in the past, beginning with a table showing the major disaster declarations in which Tripp County was part of the designated disaster area. The next several pages are a comprehensive list of weather-related hazard events recorded in the county from the National Climatic Data Center's Storm Events Database. The section ends with several tables showing crop loss to Tripp County farmers.

### **Major Disasters**

**Table C.1** lists all the events since 1970 that resulted in a major disaster declaration in which Tripp County was part of the designated area.

**Table C.1 – Major Disaster Declarations Affecting Tripp County**

Dec #	Declaration Date	Type	Primary Damage Impact
3015	Jun 1976	Drought	
764	May 1986	Severe storms; Flooding	
1052	May 1995	Severe storms; Flooding	
1075	Jan 1996	Ice storm	
1156	Feb 1997	Severe winter storm; Blizzard	
1173	Apr 1997	Severe storms; Flooding	
1375	May 2001	Severe storms	
1531	Jul 2004	Severe storms; Flooding	
1620	Dec 2005	Severe winter storm	
1702	May 2007	Severe storms; Tornado; Flooding	
1774	Jul 2008	Severe storms; Flooding	Roads and bridges
1886	Mar 2010	Severe winter storm	Emergency Protection
1915	May 2010	Flooding	Roads and bridges
4440	Jun 2019	Severe winter storm; Flooding	Roads and bridges
4463	Sep 2019	Severe storms; Flooding	Roads and bridges
4467	Oct 2019	Severe storms; Tornado; Flooding	Roads and bridges
4689	Feb 2023	Severe Winter Storms and Snowstorm	Utilities
4807	Aug 2024	Severe storms; Straightline winds; Flooding	Roads and bridges

Sources: [www.fema.gov/disasters/grid/state-tribal-government/72](http://www.fema.gov/disasters/grid/state-tribal-government/72); [www.fema.gov/data-feeds/openfema-dataset-public-assistance-funded-projects-summaries-v1](http://www.fema.gov/data-feeds/openfema-dataset-public-assistance-funded-projects-summaries-v1)

## **Significant Hazard Events**

**Table C.2** is a list of significant hazard events reported for Tripp County from 1960 through 2024, as recorded in the National Climatic Data Center's Storm Events Database. The National Climatic Data Center receives storm data from the National Weather Service, which gets information from a variety of sources, including county, state and federal emergency management officials, local law enforcement officials, National Weather Service damage surveys, the insurance industry, and the general public.

The Storm Events Database is useful, but it does have limitations. One problem is that records for certain hazard events, including winter storms and blizzards, only go back to the 1990s. Another issue is that damage amounts in some cases are estimates and for certain types of events, such as winter storms, the data is tracked by forecast zone and thus does not lend itself to analysis at the county level. The database also contains a preponderance of records from the last few decades. This is due to an inconsistency in data reporting over the years and does not indicate an increase in the frequency of events affecting the county.

The table includes the following information about the events:

- Type of event.
- Descriptive information - details are provided for some of the more noteworthy events back to the 1990s.
- Magnitude - the magnitude of tornadoes, hail, thunderstorm winds, and high wind events is given. For events occurring since 2000 the speed is represented by either the highest measured wind gust (M) or the highest estimated wind gust (E). Note that speeds are shown in knots - multiply figure by 1.15 to get approximate speed in miles per hour.
- Property and crop damage - the National Weather Service uses all available data from the sources identified above in compiling the damage amounts, but the figures should be considered as broad estimates. In many cases, damage amounts are unknown.

**Table C.2 – History of Significant Hazard Events in Tripp County**

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
8/9/1961	Hail		1.75 in.		
8/10/1962	Tornado		F1		
5/8/1965	Tornado		F2		
5/8/1965	Tornado	A tornado destroyed or damaged 23 houses and other structures from near Colome north to Hamill. The storm included hail up to two inches in diameter, which damaged crops and buildings.	F5	2,500	
6/9/1967	Hail		2.75 in.		
7/9/1967	Hail		1.75 in.		
8/7/1967	Tornado		F1	25	

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
6/29/1968	Tornado		F1		
6/29/1968	Tornado		F1		
9/15/1968	Tornado		F1	25	
7/10/1969	Tornado		F0		
8/1/1969	Hail		1.75 in.		
6/30/1972	Thunderstorm Wind		70 kts.		
7/16/1972	Tornado		F0		
7/3/1973	Hail		1.75 in.		
8/20/1973	Hail		1.75 in.		
8/20/1973	Thunderstorm Wind		62 kts.		
5/20/1974	Hail		1.75 in.		
6/20/1974	Tornado		F0		
6/20/1975	Thunderstorm Wind		85 kts.		
7/13/1979	Tornado		F0		
7/13/1979	Tornado		F0		
6/26/1980	Thunderstorm Wind		69 kts.		
7/5/1980	Thunderstorm Wind		61 kts.		
6/23/1981	Hail		1.75 in.		
7/20/1982	Thunderstorm Wind		69 kts.		
8/21/1982	Tornado		F0		
8/24/1982	Thunderstorm Wind		78 kts.		
8/30/1982	Hail		1.75 in.		
7/25/1984	Thunderstorm Wind		61 kts.		
4/19/1985	Tornado		F1	3	
5/28/1985	Hail		1.75 in.		
7/1/1985	Hail		1.50 in.		
7/16/1985	Hail		2.00 in.		
6/6/1986	Hail		1.75 in.		
8/3/1986	Hail		1.50 in.		
8/6/1986	Hail		4.50 in.		
8/6/1986	Thunderstorm Wind		70 kts.		
8/31/1986	Hail		1.75 in.		
6/16/1987	Hail		1.75 in.		
8/5/1987	Hail		1.75 in.		
8/19/1987	Thunderstorm Wind		66 kts.		
6/16/1988	Hail		1.75 in.		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
6/26/1991	Thunderstorm Wind		75 kts.		
5/15/1992	Hail		2.50 in.		
6/16/1992	Hail		1.75 in.		
6/16/1992	Thunderstorm Wind		83 kts.		
7/18/1992	Hail		2.50 in.		
8/4/1992	Hail		1.75 in.		
6/6/1994	Thunderstorm Wind	Several structures were damaged with broken windows and shingles torn off. The roof was blown off a bingo hall, and a mobile home was destroyed.		500	
6/21/1995	Hail		2.75 in.		
1/17/1996	Blizzard	A blizzard spread across the area from the west. Snow 3 to 12 inches deep was accompanied by 50 to 60 mph winds and very cold temperatures. The wind chill dropped to around -70. Roads and many businesses and schools were shut down. The total destruction of at least 3 homes by fire was due in part to the inability of firefighters to travel across blocked roads. Several accidents occurred and other vehicles slid into ditches or became stranded.			
1/29/1996	Extreme cold	Wind chill readings as cold as 80 below zero occurred as winds over 30 mph combined with temperatures of 10 below to 30 below zero. Many vehicles failed to start, but the main impact was financial with greatly increased heating energy use, and purchase of supplies and services to ensure furnace operation.			
3/23/1996	Blizzard				
4/24/1996	High Wind		69 kts.		
5/28/1996	Flood				
7/5/1996	Thunderstorm Wind		72 kts.		
8/1/1996	Hail		1.75 in.		
11/16/1996	Heavy Snow				
1/4/1997	Blizzard				
1/9/1997	Blizzard				
4/5/1997	Blizzard				
4/9/1997	Winter Storm				
7/1/1997	High Wind		50 kts.		
10/12/1997	High Wind		50 kts.		
12/27/1997	Winter Storm				
3/6/1998	Heavy Snow				
5/14/1998	Hail		1.75 in.	1	
7/8/1998	Tornado		F0		
11/9/1998	Winter Storm				
2/3/1999	High Wind		50 kts.		
3/16/1999	High Wind		50 kts.		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
5/5/1999	High Wind		52 kts.		
5/9/1999	Hail		1.75 in.		
5/9/1999	Tornado		F0		
5/9/1999	Tornado		F0		
5/9/1999	Flash Flood	Numerous roads were underwater and several were washed out after thunderstorms dropped 2 to 4 inches of rain in over the area.			
6/5/1999	Tornado		F0		
6/7/1999	Hail		1.75 in.		
7/1/1999	Hail		1.75 in.		
7/2/1999	Thunderstorm Wind		51 kts.	10	
8/29/1999	Hail		1.75 in.		
2/25/2000	Winter Storm				
6/9/2000	Hail		2.00 in.		
7/24/2000	Hail		2.75 in.		
7/24/2000	Tornado		F0		
9/9/2000	Thunderstorm Wind		52 kts. E	2	
9/17/2000	Wildfire	Dry lightning and strong downburst winds hit portions of southwestern South Dakota. The lightning caused more than 30 fires throughout the region, most of which were west of Tripp County. In Tripp County, two fires occurred just south of Winner, each around 1,000 acres. Ranchers reported at least 1,500 round bales of hay destroyed. Also, seven cattle were killed and another 20 cattle were badly burned			
11/11/2000	Heavy Snow				
11/19/2000	Winter Storm				
12/15/2000	Winter Storm				
12/28/2000	High Wind		50 kts. M		
1/13/2001	Winter Storm				
1/29/2001	Winter Storm				
2/24/2001	Winter Storm				
4/22/2001	Winter Storm				
6/6/2001	Tornado		F0		
6/6/2001	Tornado		F1	5	
7/30/2001	Thunderstorm Wind		56 kts. M	1	
11/26/2001	Heavy Snow	Most areas of southeast South Dakota received at least 8 inches of snow. The snowfall closed many schools and businesses, closed some government offices, and severely hampered transportation. The wet and heavy nature of the snow made it difficult to clear away.			
2/9/2002	Winter Storm				
2/11/2002	High Wind		53 kts. M		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
3/13/2002	Winter Storm				
5/7/2002	Hail		1.75 in.		
8/11/2002	Thunderstorm Wind		52 kts. E	3	
8/26/2002	Thunderstorm Wind		61 kts. E		
1/15/2003	Winter Storm				
4/6/2003	Winter Storm				
6/9/2003	Hail		1.75 in.	50	
6/9/2003	Tornado	Supercell thunderstorms slowly tracked eastward into Tripp County. Numerous reports of dime to golf ball sized hail were reported from Winner and Colome. A tornado developed 3 miles southeast of Winner and tracked toward Colome. The tornado dissipated west of Colome. The tornado was on the ground for about 10 minutes and produced minor damage to a couple of farms.	F1	5	
6/24/2003	Hail		1.25 in.		
8/9/2003	Thunderstorm Wind		61 kts. E		
8/19/2003	Thunderstorm Wind	Strong thunderstorm winds tore roofs off a 100 foot long dairy barn, a smaller barn, and a machine shed. The roofs were carried 50 yards to almost 1/2 mile away.	70 kts. E	100	
11/3/2003	Winter Storm				
2/29/2004	Winter Storm				
6/8/2004	Hail		1.75 in.		
6/8/2004	Flash Flood	Severe thunderstorms moved across northeastern parts of Todd County and central Tripp County, producing hail to the size of golf balls and heavy rains. Rainfall totals of 3 to 5 inches were common across these areas, with Okreek and Witten receiving around 8 inches of rain during the evening. Water in creeks across the area rose to bank full with many roads washed out or under water during the overnight. Lightning also struck the Okreek Community Center, completely destroying the building.		200	
8/23/2004	Hail		1.75 in.		
1/4/2005	Winter Storm				
3/10/2005	High Wind		56 kts. M		
3/21/2005	Winter Storm				
4/8/2005	High Wind		55 kts. M		
4/11/2005	Heavy Snow				
5/13/2005	Flood				
6/20/2005	Hail		1.75 in.		
6/20/2005	Thunderstorm Wind		61 kts. E		
6/23/2005	Hail		1.75 in.		
7/24/2005	Thunderstorm Wind		61 kts. M		
11/8/2005	High Wind		52 kts. M		
11/27/2005	Blizzard				

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
2/15/2006	Winter Storm				
3/19/2006	Winter Storm	A prolonged period of snowfall spread into the area from the west and south, and continued for over a day. Snowfall totals varied from 6 to 10 inches, with winds gusting over 35 mph, which caused near blizzard conditions. The storm halted travel in the area of the heaviest snow, and greatly curtailed travel in other areas. Numerous schools and businesses were closed. Power outages were reported from collapsed lines due to the heavy snow and winds.			
6/14/2006	Thunderstorm Wind		65 kts. E	10	
7/15/2006	Extreme heat				
8/22/2006	High Wind		54 kts. M		
12/20/2006	Winter Storm				
2/24/2007	Winter Storm	Rain changed to freezing rain, causing light icing before the precipitation quickly changed to snow. Snow accumulated 5 to 7 inches. The icing and subsequent snow accumulation made travel very difficult, with several vehicle accidents and numerous vehicles sliding into ditches.			
3/2/2007	Blizzard				
4/21/2007	Hail		1.25 in.		
7/9/2007	Thunderstorm Wind		70 kts. E		
7/17/2007	Hail		2.50 in.		
7/17/2007	Thunderstorm Wind		70 kts. E		
8/13/2007	Hail		1.75 in.		
3/30/2008	Winter Storm				
4/10/2008	Blizzard				
6/5/2008	Flash Flood	Rapid runoff from heavy rain washed out roads and flooded basements and driveways.		250	
6/5/2008	Flood				
6/17/2008	Hail		1.50 in.		
6/26/2008	Hail		1.75 in.		
7/28/2008	Thunderstorm Wind		85 kts. M		
7/28/2008	Tornado		EF0		
8/11/2008	Hail		1.50 in.		
8/13/2008	Hail		1.50 in.		
10/26/2008	High Wind		53 kts. M		
11/6/2008	Blizzard				
12/13/2008	Blizzard				
1/12/2009	High Wind		52 kts. E		
2/10/2009	Flood				
2/27/2009	Winter Storm				
3/30/2009	Blizzard	Northwest wind gusts to 50 mph produced significant blowing and drifting snow, reducing visibilities to near zero for many		200	

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
		hours. Reports of six to 12 inches of snow were common. Many highways were closed for a long time. Livestock losses were heavy, as the storm occurred during the peak of calving and lambing season.			
4/4/2009	Blizzard				
5/13/2009	High Wind		52 kts. M		
6/17/2009	Hail		1.75 in.		
6/24/2009	Hail		2.75 in.	4	
6/24/2009	Thunderstorm Wind	Wind gusts to 75 mph downed numerous power poles and trees across south central Tripp County. A few small barns and sheds were also blown over by the wind. The combination of hail and wind destroyed siding on a house south of Winner and flattened crops.	65 kts. E	300	100
7/9/2009	Tornado	A small tornado touched down on a farm west of the intersection of 286th Street and 313th Avenue. The tornado blew a garage off its foundation, tipped over a combine, and snapped large cottonwood trees. Event times were estimated from radar data.	EF1	3	
7/9/2009	Tornado		EF1	2	
8/3/2009	Hail		2.00 in.	15	
12/25/2009	Blizzard	A powerful winter storm moved across the Northern and Central Plains, bringing heavy snow and very strong winds. The worst part of the storm impacted the area from Christmas morning through the morning of December 26, when snow and wind gusts to 80 mph produced near zero visibilities. Six inches to over two feet of snow fell across the plains.		50	
1/6/2010	Winter Storm				
3/8/2010	Flood				
4/13/2010	High Wind		54 kts. M		
5/22/2010	Hail		1.75 in.	5	
5/22/2010	Thunderstorm Wind		65 kts. E		
5/22/2010	Tornado	A tornado tracked along East 3rd Street in Winner, blowing down carports, trees, and tractor-trailers. A large barn was destroyed east of Winner; the curved roof was blown off in one piece and tossed across a corral. Another machine shed was blown apart. Based on the extent of the damage, wind speeds were estimated around 75 mph through town with peak winds 95 to 115 mph.	EF2	80	
5/24/2010	High Wind		50 kts. M		
5/29/2010	Hail	Golfball to baseball sized hail damaged homes and automobiles in Colome. A woman was hit in the head by a hail stone.	2.75 in.	600	
7/3/2010	Thunderstorm Wind		61 kts. E	20	
10/26/2010	High Wind		53 kts. M		
12/31/2010	Blizzard	Snowfall of 6 to 10 inches and winds gusting to over 40 mph produced widespread blizzard conditions. Roads were closed and many businesses were forced to close as travel became difficult to impossible.			
2/16/2011	Flood				
2/20/2011	Blizzard				

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
3/2/2011	Flood				
3/12/2011	Flood				
4/14/2011	Winter Storm				
4/30/2011	High Wind		52 kts. M		
6/14/2011	Hail		1.75 in.		
6/22/2011	Flood				
6/30/2011	Thunderstorm Wind		61 kts. E	1	
8/11/2011	Hail		1.75 in.		
8/17/2011	Hail		1.75 in.	50	
10/6/2011	High Wind		50 kts. M		
11/26/2011	High Wind		52 kts. M		
2/28/2012	Winter Storm				
3/27/2012	High Wind		55 kts. M		
7/12/2012	Thunderstorm Wind		63 kts. M		
10/17/2012	High Wind		62 kts. M		
2/10/2013	Blizzard	Variable snowfall of 2 to 8 inches, northwest winds gusting to 45 mph, and snow cover existing before the storm in part of the area, produced blizzard conditions with visibilities below a quarter mile in blowing snow in many areas. The low visibilities and drifting snow forced some businesses to close, and also forced several school closings on Monday February 11th.			
3/4/2013	Winter Storm				
7/14/2013	Flood	Heavy rain caused Cottonwood Creek, Two Nations Creek, and Little Dog Creek in northwestern Tripp County and Sand Creek in southwestern Tripp County to overflow. Highway 44 was flooded in six locations and numerous county roads were damaged.		10	
12/3/2013	Winter Storm	Snow, heavy in areas, accumulated up to 8 inches from the evening of December 3rd through the afternoon of December 4th. Difficult travel conditions forced delayed openings or early closings of some schools and businesses on December 4th.			
12/28/2013	High Wind		52 kts. M		
1/5/2014	Extreme cold				
1/16/2014	High Wind		56 kts. M		
1/20/2014	High Wind		56 kts. M		
1/26/2014	High Wind		59 kts. M		
2/20/2014	High Wind		51 kts. M		
3/12/2014	Flood	Warm temperatures caused rapid snowmelt and ice break-up along area rivers. Minor flooding occurred along the White River from north of Hamill to the Missouri River			
6/21/2014	Thunderstorm Wind		52 kts. E		
7/10/2014	Thunderstorm Wind		54 kts. M		
8/31/2014	Thunderstorm Wind		56 kts. M		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
9/3/2014	Thunderstorm Wind		64 kts. M		
3/3/2015	Winter Storm				
6/20/2015	Thunderstorm Wind		63 kts. MG		
6/22/2015	Thunderstorm Wind		61 kts. EG		
7/5/2015	Thunderstorm Wind		71 kts. MG		
7/5/2015	Flash Flood	A section of US Highway 183 was washed out.		1	
7/19/2015	Hail		1.00 in.		
7/25/2015	Thunderstorm Wind		52 kts. EG		
7/27/2015	Thunderstorm Wind		52 kts. EG		
9/7/2015	Thunderstorm Wind		58 kts. MG		
9/23/2015	Flash Flood				
11/18/2015	High Wind		55 kts. MG		
11/30/2015	Winter Storm				
12/25/2015	Winter Storm				
2/7/2016	High Wind		56 kts. MG		
2/19/2016	High Wind		64 kts. MG		
5/22/2016	Thunderstorm Wind		52 kts. EG	5	
5/22/2016	Tornado	A brief tornado touched down in southwestern Tripp County and tracked across a farm, causing considerable property damage. There were no injuries.	EF1	25	
5/22/2016	Flood	Street flooding occurred in Colome and several county roads in southeastern Tripp County were flooded.		10	
6/29/2016	Thunderstorm Wind		53 kts. MG		
7/26/2016	Hail		1.00 in.		
8/10/2016	Thunderstorm Wind		52 kts. EG		
9/4/2016	Thunderstorm Wind		52 kts. EG		
11/17/2016	Winter Storm				
12/17/2016	Extreme Cold				
12/25/2016	High Wind		60 kts. MG		
1/24/2017	Winter Storm				
2/23/2017	Winter Storm				
4/10/2017	Winter Storm				
7/5/2017	Thunderstorm Wind		61 kts. EG		
7/19/2017	Hail		1.00 in.		
7/25/2017	Thunderstorm Wind		52 kts. EG		
7/30/2017	Thunderstorm Wind		61 kts. EG		
8/1/2017	Thunderstorm Wind		52 kts. EG		
8/6/2017	Hail		1.00 in.		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
8/12/2017	Hail		1.75 in.		
8/25/2017	Hail		1.75 in.		
12/30/2017	Extreme Cold	Lows reached -15 in the county.			
1/21/2018	Winter Storm				
2/19/2018	Winter Storm				
3/5/2018	Blizzard				
3/16/2018	Winter Storm				
4/13/2018	Blizzard	A rare mid-April blizzard caused business and school closures. Livestock losses were substantial as the storm hit during calving season.			
5/24/2018	Hail		1.00 in.		
6/1/2018	Hail		1.00 in.		
6/6/2018	Hail		1.00 in.		
6/8/2018	Thunderstorm Wind		55 kts. MG		
6/13/2018	Hail		1.00 in.		
6/21/2018	Flood	Minor flooding of agricultural land occurred along the White River near Oacoma. The river gauge southwest of Oacoma along SD Hwy 47 crested at 0.6 feet above flood stage.			
7/18/2018	Thunderstorm Wind		79 kts. EG		
7/18/2018	Tornado	A brief tornado developed northeast of Hamill, which damaged agricultural equipment.	EF1		
7/24/2018	Hail		1.50 in.		
1/27/2019	High Wind		55 kts. MG		
3/13/2019	Blizzard				
3/14/2019	Flood	Major flooding occurred along the White River, and a large ice jam formed along the White River around the Highway 47 bridge just east of the county. Water backed up behind the ice, causing hundreds of acres of agricultural land to be flooded.			
3/20/2019	Flood				
4/10/2019	Winter Storm				
5/13/2019	Thunderstorm Wind		56 kts. MG		
5/21/2019	Flood				
5/24/2019	Flood				
5/27/2019	Flood				
6/1/2019	Flood				
6/30/2019	Hail		1.75 in.		
6/30/2019	Thunderstorm Wind		65 kts. EG		
7/3/2019	Hail		1.00 in.		
7/3/2019	Thunderstorm Wind		54 kts. MG		
7/9/2019	Hail		1.00 in.		
7/9/2019	Thunderstorm Wind		62 kts. MG		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
7/14/2019	Hail		1.00 in.		
8/9/2019	Hail		1.00 in.		
8/9/2019	Thunderstorm Wind		54 kts. MG		
8/11/2019	Thunderstorm Wind		51 kts. MG		
8/17/2019	Thunderstorm Wind		59 kts. MG		
9/10/2019	Hail		1.00 in.		
9/10/2019	Thunderstorm Wind		52 kts. EG		
11/30/2019	Winter Storm				
12/29/2019	Winter Storm				
1/17/2020	High Wind		52 kts. MG		
4/11/2020	Winter Storm				
4/28/2020	High Wind		63 kts. MG		
6/6/2020	Thunderstorm Wind		56 kts. MG		
6/7/2020	High Wind		56 kts. MG		
6/14/2020	Thunderstorm Wind		50 kts. MG		
6/27/2020	Hail		1.00 in.		
7/2/2020	Thunderstorm Wind		54 kts. MG		
7/5/2020	Thunderstorm Wind		52 kts. EG		
7/6/2020	Thunderstorm Wind		65 kts. MG		
8/4/2020	Hail		2.00 in.		
8/4/2020	Tornado		EF0		
8/4/2020	Tornado		EF0		
8/8/2020	Thunderstorm Wind		67 kts. MG		
10/24/2020	Winter Storm				
12/23/2020	High Wind		57 kts. MG		
1/13/2021	High Wind		64 kts. MG		
2/14/2021	Cold/wind Chill				
3/14/2021	Winter Storm				
3/29/2021	High Wind		50 kts. MG		
5/23/2021	Thunderstorm Wind		54 kts. MG		
6/1/2021	Thunderstorm Wind		52 kts. EG		
6/23/2021	Thunderstorm Wind		52 kts. EG		
8/6/2021	Thunderstorm Wind		56 kts. MG		
8/31/2021	Thunderstorm Wind	Power was out for about three hours in the Keya Paha area.	52 kts. EG		
10/13/2021	High Wind		59 kts. MG		
11/11/2021	High Wind		61 kts. MG		

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
11/13/2021	High Wind		62 kts. MG		
12/9/2021	Winter Storm				
12/15/2021	High Wind		53 kts. MG		
1/4/2022	High Wind		52 kts. MG		
2/8/2022	High Wind		51 kts. MG		
4/5/2022	High Wind		59 kts. MG		
4/22/2022	Hail		1.25 in.		
4/30/2022	High Wind		52 kts. MG		
5/7/2022	Thunderstorm Wind		53 kts. MG		
5/11/2022	Hail		1.50 in.		
6/12/2022	Hail		1.50 in.		
6/29/2022	Thunderstorm Wind		64 kts. MG		
7/5/2022	Thunderstorm Wind		55 kts. MG		
8/2/2022	Thunderstorm Wind		63 kts. MG		
8/24/2022	Thunderstorm Wind		63 kts. MG		
10/13/2022	High Wind		54 kts. MG		
12/13/2022	Blizzard				
12/20/2022	Blizzard/Extreme Cold				
1/2/2023	Winter Storm				
1/18/2023	Winter Storm				
1/27/2023	Winter Storm				
2/22/2023	Winter Storm				
5/6/2023	Hail		1.00 in.		
5/29/2023	Hail		1.00 in.		
6/22/2023	Flash Flood				
6/24/2023	Thunderstorm Wind		57 kts. MG		
7/12/2023	Thunderstorm Wind		60 kts. MG		
8/4/2023	Hail		1.75 in.		
12/25/2023	Blizzard				
1/12/2024	Extreme cold				
1/20/2024	High Wind		57 kts. MG		
3/24/2024	Winter Storm				
5/14/2024	Thunderstorm Wind		50 kts. MG		
6/2/2024	Thunderstorm Wind		56 kts. MG		
6/20/2024	Flash Flood	Runoff from heavy rain caused flash flooding. At least 12 county roads were inundated with water and debris. The hardest hit areas were around Witten, Winner, and Hamill.		30	

Date	Event Type	Event Description	Mag	Prop Damage (\$1,000s)	Crop Damage (\$1,000s)
7/14/2024	Thunderstorm Wind		59 kts. MG		
7/29/2024	Thunderstorm Wind		73 kts. MG		
8/18/2024	Thunderstorm Wind		67 kts. MG	1	
8/25/2024	Thunderstorm Wind		52 kts. EG		
11/19/2024	High Wind		61 kts. MG		

Source: National Climatic Data Center Storm Events Database ([www.ncdc.noaa.gov/stormevents](http://www.ncdc.noaa.gov/stormevents))

## Crop Loss

As described earlier, farmers typically protect themselves from the impacts of adverse weather by insuring their crops against losses through multi-peril crop insurance, which is underwritten by the Risk Management Agency. The tables on the next few pages provide data on indemnity payouts to Tripp County farmers for crop loss due to natural hazard events from 2000 through 2023. **Table C.3** shows indemnity payouts due to winter weather events. During the 2000 – 2023 period of analysis, winter weather-related payouts represented approximately 4% of all indemnity payouts in Tripp County.

**Table C.3 – Crop Loss Due to Winter Weather**

Year	Frost	Freeze	Cold Winter	Cold Wet Weather
2000		\$435	\$120,105	
2001			\$1,048,991	\$1,574
2002	\$7,681	\$3,294	\$83,955	\$18,404
2003		\$10,913	\$21,977	
2004	\$6,946	\$22,779	\$15,789	\$1,297
2005	\$8,605	\$1,990	\$18,881	\$1,677
2006			\$23,811	
2007	\$5,091	\$34,020	\$81,216	\$44,714
2008			\$46,972	\$28,511
2009	\$2,792	\$74,584	\$251,041	\$380,538
2010			\$71,116	\$13,683
2011	\$1,262	\$91,092	\$92,602	\$139,704
2012	\$53,900		\$20,132	
2013			\$168,931	\$7,938
2014	\$8,671	\$108,013	\$43,644	\$98,481
2015	\$7,895	\$19,166	\$551,389	\$11,341
2016		\$3,538	\$23,608	\$12,156
2017		\$25,189	\$154,211	\$9,487
2018		\$4,462	\$54,549	\$73,542
2019		\$35,638	\$77,944	\$719,703
2020			\$102,409	\$112,467
2021		\$4,654	\$24,252	\$2,124
2022			\$74,263	
2023			\$72,304	\$62,067
<b>Average Annual Payout</b>	<b>\$4,285</b>	<b>\$18,324</b>	<b>\$135,170</b>	<b>\$72,475</b>

Source: USDA Risk Management Agency ([www.rma.usda.gov/data/cause.html](http://www.rma.usda.gov/data/cause.html))

**Table C.4** shows indemnity payouts due to severe summer weather. During the 2000 – 2023 period of analysis, summer storm-related payouts represented approximately 5% of all indemnity payouts in Tripp County.

**Table C.4 – Crop Loss Due to Severe Summer Weather**

Year	Hail	High Wind	Tornado
2000	\$90,956	\$569	
2001	\$8,534	\$4,840	
2002	\$392,910	\$25,361	
2003	\$41,883	\$10,570	
2004	\$950	\$52,686	
2005	\$1,070	\$15,633	
2006	\$997		
2007	\$97,635	\$14,350	
2008	\$100,153	\$28,974	
2009	\$781,646	\$6,006	
2010	\$228,355	\$47,548	
2011	\$5,332	\$12,396	
2012	\$7,536	\$24,493	
2013	\$14,698	\$218,485	
2014	\$224,858	\$14,171	
2015	\$81,062	\$32,916	
2016	\$294,479	\$34,030	
2017	\$2,506,024	\$70,192	
2018	\$13,459		\$4,527
2019	\$970,933		\$1,212
2020	\$7,044	\$22,795	
2021		\$405,553	
2022	\$94,404	\$387,040	
2023	\$19,836	\$21,627	
<b>Average Annual Payout</b>	<b>\$249,365</b>	<b>\$25,658</b>	<b>\$239</b>

Source: USDA Risk Management Agency ([www.rma.usda.gov/data/cause.html](http://www.rma.usda.gov/data/cause.html))

**Table C.5** shows indemnity payouts due to flooding and excess moisture. During the 2000 – 2023 period of analysis, flood-related payouts represented about 12% of all indemnity payouts in Tripp County.

**Table C.5 – Crop Loss Due to Flooding and Excess Moisture**

Year	Flooding	Excess Moisture
2000		\$106,366
2001	\$528	\$680,255
2002		\$57,164
2003		\$39,545
2004		\$55,777
2005		\$214,680
2006		\$11,133
2007		\$84,572
2008		\$355,681
2009		\$1,129,865
2010	\$534	\$473,122
2011		\$12,129
2012		\$37,693
2013		\$266,918
2014		\$83,081
2015		\$355,681
2016		\$591,392
2017		\$131,184
2018		\$1,448,490
2019		\$5,847,109
2020	\$3,005	\$2,685,140
2021		\$9,199
2022		\$84,659
2023		\$41,757
<b>Average Annual Payout</b>	<b>\$169</b>	<b>\$633,687</b>

Source: USDA Risk Management Agency ([www.rma.usda.gov/data/cause.html](http://www.rma.usda.gov/data/cause.html))

**Table C.6** shows indemnity payouts due to drought, heat, and hot wind events. During the 2000 – 2023 period of analysis, drought-related payouts accounted for just over 70% of all indemnity payouts in Tripp County, far more than any other type of hazard <sup>11</sup>.

**Table C.6 – Crop Loss Due to Drought, Heat, and Hot Wind**

Year	Drought	Heat	Hot Wind
2000	\$2,835,842	\$141,310	
2001	\$698,763	\$23,549	\$4,840
2002	\$7,241,434	\$419,526	
2003	\$2,396,798	\$84,360	
2004	\$3,916,612	\$11,526	
2005	\$1,319,040	\$14,404	
2006	\$6,053,483	\$47,611	
2007	\$300,403	\$62,144	\$5,883
2008	\$735,707	\$96,254	\$8,552
2009	\$112,519	\$2,388	
2010	\$16,336	\$44,161	\$23,215
2011	\$19,063	\$10,983	\$4,922
2012	\$17,199,332	\$1,318,008	\$5,521
2013	\$1,078,187	\$4,227	
2014	\$481,946	\$34,281	
2015	\$470,686	\$12,418	
2016	\$285,113	\$11,512	\$14,492
2017	\$3,753,054	\$28,906	\$57,352
2018	\$181,076	\$7,030	
2019		\$7,467	
2020	\$174,139	\$2,572	
2021	\$14,104,326	\$1,892,187	\$376,529
2022	\$18,163,644	\$1,924,971	\$317,508
2023	\$1,941,664	\$254,963	\$15,622
<b>Average Annual Payout</b>	<b>\$3,503,398</b>	<b>\$272,914</b>	<b>\$34,768</b>

Source: USDA Risk Management Agency ([www.rma.usda.gov/data/cause.html](http://www.rma.usda.gov/data/cause.html))

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<sup>11</sup> Drought is the costliest natural hazard statewide for South Dakota farmers. From 2000 through 2017, drought payouts accounted for approximately 50% of all indemnity payouts in the state.

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